

## TRAFFIC SAFETY COMMITTEE

HIS WORSHIP, THE MAYOR AND COUNCILLORS

# SUBJECT: BRENTLAWN DRIVE BETWEEN WILLINGDON AVENUE AND DELTA AVENUE

## **RECOMMENDATION:**

1. THAT a copy of this report be sent to Mr. Matthew Senf, 4811 Brentlawn Drive, Burnaby, BC, V5C 3V4.

# **REPORT**

The Traffic Safety Committee, at its meeting held on 2014 May 06, received and adopted the *attached* report to review and respond to traffic safety concerns along Brentlawn Drive.

Respectfully submitted,

Councillor S. Dhaliwal Chair

Councillor A. Kang Vice Chair

Councillor P. Calendino Member

Copied to: City Manager Director Engineering Director Planning and Building OIC, C/Supt. RCMP – Burnaby Detachment



Meeting 2014 May 06

COMMITTEE REPORT

то:	CHAIR AND MEMBERS TRAFFIC SAFETY COMMITTEE	DATE:	2014 April 29
FROM:	DIRECTOR ENGINEERING	FILE: Ref:	
SUBJECT:	BRENTLAWN DR BETWEEN WILLINGDON AVE AND DELTA AVE		
PURPOSE:	To review and respond to traffic safety concerns along Brentlawn Dr.		

#### **RECOMMENDATIONS:**

- 1. **THAT** the Committee receive this report for information.
- 2. THAT a copy of this report be sent to Mr. Matthew Senf, 4811 Brentlawn Dr, Burnaby, BC, V5C 3V4.

## REPORT

## BACKGROUND

On 2013 November 05, Mr. Matthew Senf appeared as a delegation to the Traffic Safety Committee and expressed concerns regarding traffic safety on Brentlawn Dr between Willingdon Ave and Delta Ave. He made a presentation on behalf of residents along Brentlawn Dr requesting:

- The removal of the #134 bus route from Brentlawn Dr
- The installation of speed humps as a traffic calming measure, and
- The installation of four way stop signs at the intersection of Beta Ave and Brentlawn Dr.

In support of his request, Mr. Senf presented the Committee with a report with background information and data that he had gathered. The Committee referred his concerns to staff for review and report back.

# **EXISTING CONDITIONS**

Brentlawn Dr between Willingdon Ave and Delta Ave is located at the southern edge of the Brentwood Park neighbourhood, immediately north of the Brentwood Town Centre Area. It is classified as a Local Collector street in a neighbourhood consisting of single family dwellings. The road is about 8.5 meters wide and is finished to a final standard with concrete curb and gutter, and abutting concrete sidewalks on both sides of the street. All intersections along the street are stop sign controlled as shown in Figure 1, and a pedestrian/bus signal exists at the intersection of Brentlawn Dr and Willingdon Ave.

Traffic volume counts were most recently collected in April 2014 and May 2013 along Brentlawn Dr. Average two-way weekday traffic volumes were found to be about 1,960 vehicles per day. This is about the same as the counts completed in 2006 where the volumes were about 2,100 vehicles per day. Both counts are well below the maximum threshold of 3,000 vehicles per day for a Local Residential street and 5,000 vehicles per day for a Local Collector street. Traffic volumes were highest during the afternoon peak period (3-6 pm).

Speed counts were conducted in April 2014 in the two blocks between Fairlawn Dr and Delta Ave. The average weekday 85<sup>th</sup> percentile speed (the speed at which 85% of all vehicles travel at or below) was found to be 52 km/h for eastbound traffic and 51km/h for westbound traffic. In 2006, the 85<sup>th</sup> percentile speed of traffic on Brentlawn Dr was found to be 47 km/h. While there has been a slight increase in speeds, they are typical for local residential streets. In 2012, the RCMP also undertook some speed enforcement along Brentlawn Dr and observed that most drivers were driving within the speed limit and that the narrowness of the road may lead one to falsely perceive that many drivers are exceeding the speed limit.

# **REVIEW OF CONCERNS AND REQUESTS**

# Removal of Bus Route #134 from Brentlawn Dr

The current bus route #134 travels along Brentlawn Dr as shown in Figure 2. A past review of this route that the Transportation Committee received on 2006 March 8 demonstrated that the route is being used by neighbourhood residents. Since then, in response to a request by Council, Coast Mountain Bus Company (CMBC) has replaced full-sized buses with community shuttle buses on weekends when demand is lower.

If bus route #134 is relocated north to Willingdon Ave and Parker St as proposed by Mr. Senf, there would be a service reduction for residents in the vicinity of Delta Ave and Brentlawn Dr as shown by the shaded area in Figure 2. This area is home to about 1,000 people who would then have to walk an unreasonably long distance (more than 400 metres) to access transit service. At the same time, the shift to Willingdon Ave and Parker St does not fill any existing service deficiencies along that corridor due to existing bus routes.

Alternatively, a shift to Fairlawn Dr would create a similar service reduction for residents, but the area impacted would be smaller. Also, Fairlawn Dr, in comparison to Brentlawn Dr, offers no technical advantages in that the street conditions are almost identical with 8.5m road widths abutting single family homes. One significant disadvantage is that all property owners who purchased a home on Fairlawn Dr, or any other similar street in the neighbourhood, do not expect and would likely object to a bus route along their street to simply relieve concerns along Brentlawn Dr which has had a bus route since the neighbourhood was first constructed.

An alternative route along Delta Ave between Lougheed Hwy and Parker St was also considered. It provides similar transit service area coverage and is along a designated local collector street. Unfortunately, the steep grades along Delta Ave between Lougheed Hwy and Ridgelawn Dr cannot be managed by buses and therefore it is not a viable alternative.

The safe operation of buses is a high priority for CMBC as well as the City. At some locations, the conditions may not be ideal due to narrower than desired roadways, but these are often considered safe if traffic volumes are relatively low. As noted above, traffic volumes along Brentlawn Dr have remained unchanged in the last 8 years and there are no identified safety concerns that would require the route to be relocated from Brentlawn Dr. Due to concerns expressed about buses damaging parked cars along Brentlawn Dr, Coast Mountain Bus Company reviewed their crash records and found 8 bus-related contacts over the last 10 years. While no contact is desirable, the low rate relative to the total number of trips made along Brentlawn Dr and relative to problematic locations with more than one contact per month, bus operations along Brentlawn Dr is considered safe. Based on all of the above, it is recommended that the current bus routing for #134 be maintained.

## Installation of Speed Humps along Brentlawn Dr

Traffic calming measures, specifically speed humps, have been requested by Mr. Senf along Brentlawn Dr to address traffic safety concerns. Similar requests for speed humps in the past have not been supported for two reasons: the presence of bus route #134 and the road's classification as a Local Collector. Both these conditions have remained unchanged. The above review of bus route #134 shows that Brentlawn Dr is the best route for the neighbourhood. Also, the designation of Brentlawn Dr as a Local Collector within the *Burnaby Transportation Plan* is still reasonable given its location and function as part of the overall neighbourhood street network: it is the only continuous street in the neighbourhood extending from Willingdon Ave to Delta Ave, and thus provides entry to the neighbourhood from both the east and west. It is recognized that the pavement width of Brentlawn Dr does not meet the prescribed standard of 11.0m for a Local Collector; however, the *Plan* was intended to identify the ultimate preferred condition to be pursued over time, as opposed to its current required condition. While there are no current plans to widen Brentlawn Dr at this time, it remains a possibility in the longer term.

The installation of other traffic calming measures such as diverters, traffic circles and road closures along Brentlawn Dr are also difficult to install for much the same reason speed humps cannot be installed. Regardless of this, traffic safety concerns were addressed by undertaking a detailed review of the ICBC crash data along Brentlawn Dr. ICBC statistics show that 80

crashes occurred within eight years (2004-2011) on Brentlawn Dr between Willingdon Ave and Delta Ave. Most of these (63) occurred at the signalized intersection of Willingdon Ave, as expected, where the volume of traffic is much higher. Details from the remaining 17 crashes suggest that half were not related to speeds but driver error such as single-vehicle crashes in people's driveway. The remaining half, representing about one crash per year over a three block length, may or may not have been related to speeds, but there is not enough available information to make a determination. There are a number of additional midblock crashes involving parked vehicles along Brentlawn Dr above the 80 crashes identified above, but the location of these types of crashes are not clearly identified making analysis difficult (e.g. parking lot crashes at Brentwood Mall can be included). It can be assumed that midblock crashes along Brentlawn Dr would likely be higher than other local streets like Gravely St west of Willingdon Ave due to it higher traffic volumes and speeds. While any crash is regrettable, a review of available crash data did not show any unusual patterns or frequency requiring attention.

## Installation of Four-Way Stop Signs at Brentlawn Dr and Beta Ave

The installation of multi-way stop signs is determined using national standards to maintain consistency amongst all municipalities and to prevent the inappropriate use of stop signs which may actually decrease safety. Factors considered include frequency of right-angle crashes, the volume of traffic, and the average delay to traffic entering the intersection from the minor road. A review at Brentlawn Dr and Beta Ave show that multi-way stop signs are not required at this time. The intersection's crash rate between 2004-2011 is approximately 1 per year which is not unusual. Traffic volumes appear stable and the delay to traffic on the minor road (Beta Ave) is not significant.

Field observations at the intersection identified a visual obstruction concern due to parked cars on the south side of Brentlawn Dr, west of Beta Ave. This street parking, in combination with the horizontal and vertical curves near the intersection makes it difficult for northbound vehicles to clearly see westbound traffic. Therefore parking restrictions will be installed to mitigate this concern.

## **Other Mitigations**

While traffic volumes along Brentlawn Dr appear to be unchanged within the last eight years, traffic concerns in general due to major nearby developments is understandable. To help maintain safe and efficient operation of the road network, the City is undertaking a number of initiatives that are worth noting:

- In response to traffic concerns along Graveley St west of Willingdon Ave, right turn only restrictions (3-6 pm weekdays) for east bound traffic is recommended in an accompanying report. If approved, this will help to reduce traffic along Brentlawn Dr during the afternoon weekday rush hours.

- As part of the proposed redevelopment of Brentwood Town Centre and Brentwood Mall, detailed traffic studies are completed to identify potential future impacts and mitigation measures. These can include the creation of new intersections, driveways, or traffic signals as part of the new developments. These measures aim to keep through traffic on the major streets and out of single-family neighbourhoods.
- The completion of two parallel roads to Lougheed Hwy, namely Dawson St and Still Creek Ave, are planned. These will be continuous roads between Boundary Rd and Douglas Ave, and will help to alleviate some congestion on Lougheed Hwy at Willingdon Ave by providing an alternate route for east-west traffic.
- A review of the feasibility of constructing a left turn lane from eastbound Lougheed Hwy to northbound Delta Ave (also classified as a Local Collector). This left turn (prohibited today) would provide an alternative access to the neighbourhood and reduce the need for local traffic to rely on Brentlawn Dr.
- An update to the *Burnaby Transportation Plan* will be underway in the near future. This update will review all road classifications (including Brentlawn Dr) and mode of transport (including transit) throughout Burnaby. Public input will be sought and encouraged as part of the update.

## **CONCLUSION**

A review of safety issues was completed along Brentlawn Dr between Willingdon Ave and Delta Ave. Brentlawn appears to be functioning appropriately in terms of traffic volumes and speeds and no significant changes are recommended at this time. A review of collision data did not reveal any unusual trends or patterns. The current routing of bus #134 along Brentlawn Dr was found to be safe and most beneficial in terms of serving the community. The installation of speed humps along Brentlawn Dr cannot be accommodated due to the presence of bus route #134 and the road's classification as a Local Collector. Lastly, the installation of four-way stop signs at Brentlawn Dr and Beta Ave is not required nor recommended at this time based on current traffic conditions. Field observations at the intersection of Brentlawn Dr and Beta Ave did identify a visibility concern and this will be resolved by restricting parking at the southwest corner.

A number of other initiatives are being pursued to address general concerns in the surrounding neighbourhood with respect to planned developments within the Brentwood Town Centre. These include enhancements to the arterial street network along Lougheed Hwy, Dawson St, and Still Creek Ave. Of particular significance is the recommended installation of a right turn only restriction (3-6pm weekdays) for eastbound traffic along Graveley St at Willingdon Ave in an accompanying report. If approved, this restriction will help to reduce traffic along Brentlawn Dr during the afternoon week day rush hours.

It is recommended that this report be received for information, and that a copy be sent to Mr. Matthew Senf, 4811 Brentlawn Dr, Burnaby, BC, V5C 3V4.

Leon A. Gous, P.Eng., MBA DIRECTOR ENGINEERING

DL/ Attachments

Copied to: City Manager Director Planning and Building Burnaby RCMP – OIC Chief Supt. Dave Critchley





