

Item
Meeting 2013 May 27

COUNCIL REPORT

TO:

CITY MANAGER

DATE:

2013 May 24

FROM:

DIRECTOR PLANNING AND BUILDING

FILE:

71000 20

SUBJECT:

CITY OF PORT MOODY - PROPOSED RGS/OCP AMENDMENT FOR THE

ADDITION OF SPECIAL STUDY AREAS

PURPOSE:

To outline a proposed submission by the City of Port Moody to Metro Vancouver

regarding an RGS/OCP Amendment to establish Special Study Areas within the City

of Port Moody.

RECOMMENDATIONS:

1. THAT Metro Vancouver be advised that the City of Burnaby is not in support of the Proposed Amendment of the Metro Vancouver Regional Growth Strategy – Type RGS 3 Amendment to Add Three Special Study Areas within the City of Port Moody, as outlined in this report.

2. THAT a copy of this report be forwarded to Metro Vancouver and the City Clerk of the City of Port Moody.

REPORT

1.0 BACKGROUND

At its meeting of 2013 May 13, Council received correspondence from Metro Vancouver regarding "Notification of a Proposed Amendment to the Metro Vancouver Regional Growth Strategy – Type 3 Amendment to Add Three Special Study Areas in the City of Port Moody". Metro Vancouver has circulated the proposal for comment by member municipalities. The City of Port Moody has also advanced its proposal as part of an amendment of its Official Community Plan.

This report has been prepared for the consideration of Council to provide a formal response to Metro Vancouver (MV) and the City of Port Moody on the proposed amendment of the Regional Growth Strategy.

2.0 PROPOSED REGIONAL GROWTH STRATEGY AMENDMENT

The City of Port Moody is advancing an Official Community Plan amendment with a concurrent application to Metro Vancouver (MV) to amend the Regional Growth Strategy (RGS) to add three Special Study Areas (SSA). These areas include the Suncor — Burrard Products Terminal, Imperial Oil Company Lands, and the Mill & Timber Products site in Port Moody (see *Attachment 1*).

The RGS, as adopted by all member municipalities and the Metro Vancouver Board on 2011 July 29, included a provision for a Special Study Area designation map. The RGS states (Section 6.12.4) that "the Special Study Areas depicted on Map 12 are not to be expanded nor are new areas to be created." It is noted that a SSA designation in the current RGS does not impact underlying land use

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designations of the RGS, but would signal support or intention for a future process for amending the RGS. Metro Vancouver staff have advised that the proposal from the City of Port Moody is being reviewed by MV to prepare a response to the requested amendment, and that comment from member municipalities is requested as part of the process.

3.0 REGIONAL GROWTH STRATEGY – PROTECTION OF INDUSTRIAL LANDS

The proposed amendment by the City of Port Moody to designate significant industrial lands as Special Study Areas is contrary to the adopted RGS. The proposal is also contrary to the provisions related to RGS Goal 2 – 'Support a Sustainable Economy', through the protection of the region's industrial land base, which has been adopted by Metro Vancouver and its members.

The proposal for the three Special Study Areas cover an area of approximately 496 hectares (1,225 acres) of which 396 hectares (980 acres) is designated in the RGS for Industrial use. These combined areas represent 3.9% of the total RGS Industrial lands in the region. Contrary to the commitment by Metro Vancouver municipalities to preserve and protect industrial lands, as designated in the adopted RGS, the proposed amendment would signal acceptance to a future land use change for these lands to other urban uses that would represent significant erosion to the protection of the region's industrial land base.

4.0 SUNCOR – 'BURRARD PRODUCTS' TERMINAL

The proposed change could also affect industrial lands within Burnaby. The City of Burnaby shares its eastern boundary with the City of Port Moody divided by the unconstructed North Road right-of-way. The Suncor Terminal has been developed with a tank farm and port terminal that spans the municipal boundary between the two cities. While the larger portion of the terminal facility is sited in Port Moody, Suncor's operations are integrated with the adjacent tank farm and truck loading facility located in Burnaby at 9950 Barnet Highway and the port shipping terminal located at 631 North Road (see *Attachment 2*).

The northern industrial portion of this site in Burnaby is approximately 8.60 hectares (21.25 acres) in size, is designated under the City's OCP and RGS land use designations for continued industrial use, and is currently zoned under the Marine District 2 (M7a) which provides for storage of petroleum products and water related industrial uses. The undeveloped southern portion of the site, located in the Burnaby Mountain Conservation Area, is 33.7 acres in size, and has been designated as Park and Recreation land in the OCP and RGS, and is zoned under the Small Holdings District (A2). The City of Port Moody's proposal is for the large portion of this site located in Port Moody, south of Barnet Highway. The waterfront terminal lands are currently proposed to retain their industrial designation under Port Moody's OCP and are not included in the current application.

The proposal to add the SSA by the City of Port Moody to their portion of the Suncor Terminal lands could have future implications for the City of Burnaby, as the terminal's operations on both sides of the municipal boundary are fully integrated. The City of Port Moody has requested the amendment for the Suncor Terminal site to provide for land uses "that may include residential, commercial, institutional and recreational uses, as well as clean industrial/business activities, provided that such development is compatible with adjacent uses." Any future change of use related to the Port Moody

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Suncor lands could, however, impact use and viability of industrial operations of the Burnaby properties.

With regard to the current application by Port Moody, a representative of Suncor Energy Resources Inc. has advised City staff that it "does not have any for-seeable plan to close the facility", and that it is currently reviewing the proposal that has been advanced by the City of Port Moody.

5.0 CONCLUSION

The proposal to amend the RGS by the City of Port Moody would signal a future significant change to the industrial land base of the region, and would have the potential to impact the future use and industrial viability of industrial lands in Burnaby associated with the Suncor Terminal.

On this basis, staff consider that the objectives for protection of the industrial land base identified in the RGS would continue to warrant the retention of the prevailing industrial designations without the addition of the proposed Special Study Areas. The Special Study Area designation in the RGS would signal regional acceptance to future proposals to transition these lands to alternate urban uses which would represent significant erosion to the protection of the region's industrial land base. As such, it is recommended that Metro Vancouver be advised that the City of Burnaby is not in support of the Proposed Amendment of the Metro Vancouver Regional Growth Strategy - Type RGS 3 Amendment to Add Three Special Study Areas within the City of Port Moody.

It is also recommended that a copy of this report be sent to Metro Vancouver, and to the City Clerk, City of Port Moody.

Lou Pelletier, Director

PLANNING AND BUILDING

JW:sa

Attachments

cc:

City Manager

Director Finance

Acting Director Engineering

Acting City Clerk

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City of Port Moody: Proposed Special Study Areas

Attachment #1