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COMMUNITY HERITAGE COMMISSION

*HIS WORSHIP, THE MAYOR
AND COUNCILLORS*

**SUBJECT: BURNABY COMMUNITY HERITAGE REGISTER
2006 PROJECT UPDATE**

RECOMMENDATION:

1. THAT Council approve the expenditure of \$15,000 from the Annual Budget of the Community Heritage Commission to print copies of "Burnaby's Heritage" and to make the information web accessible, as outlined in this report.

REPORT

The Community Heritage Commission, at its meeting held on 2006 September 07, received and adopted the *attached* report providing an update on the creation of the Burnaby Community Heritage Register and pursuing the print and web publication of "Burnaby's Heritage", an inventory of the City's heritage resources.

Respectfully submitted,

Councillor C. Jordan
Chair

Councillor G. Begin
Vice Chair

Copied to:	City Manager Director Parks, Recreation & Cultural Services Director Finance City Solicitor Director Planning & Building
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TO: CHAIR AND MEMBERS
COMMUNITY HERITAGE COMMISSION

DATE: 2006 September 05

FROM: DIRECTOR PLANNING AND BUILDING

FILE: 77000 05
Reference: Bby Heritage Reg

**SUBJECT: BURNABY COMMUNITY HERITAGE REGISTER
2006 PROJECT UPDATE**

PURPOSE: To provide an update on the creation of the Burnaby Community Heritage Register and to pursue the print and web publication of "Burnaby's Heritage," an inventory of the City's heritage resources.

RECOMMENDATION:

1. **THAT** Council be requested to approve the expenditure of \$15,000 from the Annual Budget of the Community Heritage Commission to print copies of "Burnaby's Heritage" and to make the information web accessible, as outlined in this report.

REPORT**1.0 BACKGROUND**

Burnaby's Heritage Planning Program, as outlined in the Official Community Plan, includes the goal of preparing and maintaining a detailed Heritage Register to identify and manage Burnaby's heritage resources. On 2004 April 01, the Community Heritage Commission requested: "THAT staff report back on the City's planning process for the heritage inventory". This request was put forward following the discussion of the current status of the inventory of the built heritage resources (buildings and structures both public and privately-owned) adopted by the Commission in 1989 and currently used as a planning tool. This report outlines the background of the City's Heritage Register Update project, and proposes the completion of new statements of significance and a publication incorporating all of the City protected and inventoried heritage sites for use as part of the City's Heritage Program.

2.0 COMMUNITY HERITAGE REGISTER**2.1 Legislated Authority**

The creation of a Community Heritage Register and the additions of recognized heritage properties are a provision of Section 954 of the Local Government Act which includes the following:

- A local government may, by resolution, establish a Community Heritage Register that identifies real property that is considered by the local government to be heritage property.

- The Community Heritage Register must indicate the reasons why property in a community heritage register is considered to have heritage value or heritage character.
- The Community Heritage Register may distinguish between heritage properties of differing degrees and kinds of heritage value or heritage character.
- Within 30 days after including a property in a Community Heritage Register or deleting property from a Community Heritage Register, the local government must give notice of this to the owner of the heritage property and the minister responsible for the Heritage Conservation Act.

2.2 Burnaby Community Heritage Register (BCHR)

Since the adoption of the new Heritage Conservation Act by the Province of British Columbia, the City of Burnaby has moved incrementally to improve its heritage program and adopt a new Community Heritage Register. In order to distinguish “protected heritage resources” from the heritage properties that are only listed on our inventory, the Burnaby Community Heritage Register (BCHR) was created with these two distinct categories. This new BCHR was adopted by both the Community Heritage Commission and Council in 2003.

The primary “*Protected Heritage Resources*” category includes all properties that have been designated through a bylaw, protected by Heritage Revitalization Agreements or land title covenants. There are currently 42 protected heritage buildings listed on the BCHR.

The secondary category “*Heritage Resource Inventory*” was created to eventually include all identified heritage properties of significant heritage value to the community that are not protected. There are currently only seven inventoried heritage resources listed on the BCHR.

It should be noted that once a heritage resource in the ‘Inventory’ category becomes legally protected by a City heritage designation bylaw or heritage revitalization agreement, it would be moved into the ‘Protected’ category. Alternatively, if Council approved the demolition of a property in the ‘Inventory’ category, it would be deleted from the Community Heritage Register.

3.0 BURNABY COMMUNITY HERITAGE REGISTER UPDATE PROJECT

3.1 BCHR Update Project: Phase I “*Protected Heritage Resources*”

In 2003, Council adopted a report which outlined the development of its Community Heritage Register in two phases. Phase I included adding all protected heritage properties and City-owned heritage properties to the Heritage Register and ensuring that they were described to the new national standard known as “Statements of Significance.” The initial work was completed with cost share funding from the Historic Places Initiative over two years. The City’s heritage program has been successful in the continued protection of additional heritage sites in the City through the adoption of Heritage Designation bylaws by

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Council. These new City heritage sites which have been added to the Heritage Register require preparation of new "Statements of Significance" for the national Register of Historic Places.

Through the initiative of the City's Heritage Program the City of Burnaby made another application and has received a grant of \$15,000 from the B.C. Heritage Conservation Branch, Ministry of Community, Aboriginal and Women's Services. These funds are an outright grant to be used to continue implementing the update of the Burnaby Community Heritage Register. These will include five new Statements of Significance for heritage sites protected by the City since 2004 and additional sites that will be the subject of a future report and approval by the Community Heritage Commission and Council.

3.2 BCHR Update Project: Phase II "*Heritage Resource Inventory*"

The City's first heritage inventory "Windows to Burnaby's Past" was completed in 1985 by the Burnaby Historical Society and was adopted as a planning tool by the original Heritage Advisory Committee in 1989. In the twenty years since, there has been significant change to this initial list of heritage resources. In 2003, Council, as part of the Burnaby Community Heritage Register Update Project, requested staff to undertake a review of Burnaby's inventory of public and privately-owned heritage properties.

The BCHR Update Project: Phase II was undertaken by Donald Luxton and Associates, which is a qualified heritage consulting firm specializing in the compilation of Heritage Registers. The consultant has worked with the City's Heritage Planner to develop a system of determining relative values for the built heritage resources of Burnaby. All of Burnaby's built heritage resources have been selected and consistently evaluated according to a set of ranking criteria. The criteria allows for the relative scoring of each site based on its architectural and cultural history, contextual significance and the degree to which it has retained its original integrity.

The current heritage resource inventory of Burnaby has now been updated utilizing the completed Heritage Value Review system. Identifying the highest heritage valued resources will allow for the limited funds and staff time to be focused on protecting those most valued resources. The outcome is a professionally researched document that can be shared with individual property owners and the public to further develop the BCHR. The new inventory lists over 130 significant buildings in the City of Burnaby. The draft document was received and reviewed by the Community Heritage Commission prior to the final research and documentation of the sites listed.

In order to complete the BCHR Update Project: Phase II "*Heritage Resource Inventory*", it is proposed to make the publication titled "Burnaby's Heritage" available as a public information document in a simple printed report format. Compiled by Don Luxton and Associates this document will incorporate the 130 inventoried heritage buildings and the 49 approved Heritage Register properties in the context of their historic Burnaby neighbourhood with their detailed history, architecture and available historic photographs. In addition to the

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'hard copy' (printed) version of this document, it is also proposed to make the inventory available on the City's website.

This inventory will be an important planning tool and public information document that will guide the completion of the Burnaby Heritage Register through the incremental approval of sites by the Community Heritage Commission and Council with the cooperation of private property owners. This completed publication will form a cornerstone of Burnaby's Heritage Program and significantly guide the future approval of heritage sites in the city.

It is estimated that the cost to publish this public document in both printed and searchable web form will not exceed \$15,000. Funding for this expenditure is available in the Community Heritage Commission's 2006 Annual Budget. This report seeks Council approval for this expenditure to provide for the publication of the Heritage Resource Inventory titled "Burnaby's Heritage".

4.0 CONCLUSION

The Community Heritage Registers Program grant of the B.C. Heritage Conservation Branch has provided the City of Burnaby considerable scope to update and enhance our Community Heritage Register. The completed published document "Burnaby's Heritage," will provide substantial new information for the City and community to manage its heritage resources. The document will provide Burnaby's heritage program with the essential information needed to proceed with the development of a comprehensive heritage management program and the community will benefit due to information about our heritage sites being much more widely accessible.

The Burnaby Community Heritage Register will grow to become the most important tool to identify and manage heritage with the cooperation of governments, developers and citizens. Through the completion of the published Heritage Inventory a significant new step will have been taken towards the goal of completing a comprehensive heritage inventory for Burnaby. A more detailed policy and procedures report for the management of the heritage resource inventory, as part of the Burnaby Community Heritage Register, will be the subject of a future report to the Community Heritage Commission and Council.



Basil Luksun, Director
PLANNING AND BUILDING

JW:tn

cc: City Manager City Clerk
City Solicitor Director Finance
Director Parks, Recreation and Cultural Services

