

CITY OF BURNABY

COMMUNITY HERITAGE COMMISSION

*HIS WORSHIP, THE MAYOR
AND COUNCILLORS*

**RE: BURNABY COMMUNITY HERITAGE REGISTER
PHASE II PROJECT**

RECOMMENDATIONS:

1. THAT Council approve an application to the B.C. Heritage Conservation Branch, Ministry of Community, Aboriginal and Women's Services, for a matching grant to undertake inventory work in order to update the Burnaby Community Heritage Register.
2. THAT Council approve the expenditure of \$15,000 from the Annual Budget of the Community Heritage Commission to update the Burnaby Community Heritage Register as outlined in this report.

REPORT

The Community Heritage Commission, at its Open meeting held on 2005 February 15, received and adopted the *attached* report outlining a proposed project to update the Burnaby Community Heritage Register and to request cost-sharing funds in order to qualify for a grant from the B.C. Heritage Conservation Branch.

Respectfully submitted,

Councillor Celest Redman
Chair

Councillor Sav Dhaliwal
Vice Chair

COPY: CITY MANGER
DIRECTOR FINANCE
DIR. PARKS, REC. & CULT. SERV.
DIRECTOR PLANNING & BUILDING

TO: COMMUNITY HERITAGE COMMISSION 2005 February 09
FROM: DIRECTOR PLANNING AND BUILDING FILE NO.:77000 05
SUBJECT: BURNABY COMMUNITY HERITAGE REGISTER
Phase II Project
PURPOSE: To outline a proposed project to update the Burnaby Community Heritage Register and to request cost-sharing funds in order to qualify for a grant from the B.C. Heritage Conservation Branch.

RECOMMENDATIONS:

1. **THAT** Council be requested to approve an application to the B.C. Heritage Conservation Branch, Ministry of Community, Aboriginal and Women's Services, for a matching grant to undertake inventory work in order to update the Burnaby Community Heritage Register.
2. **THAT** Council be requested to approve the expenditure of \$15,000 from the Annual Budget of the Community Heritage Commission to update the Burnaby Community Heritage Register as outlined in this report.

REPORT

1.0 BACKGROUND

Burnaby's Heritage Planning Program, as outlined in the Official Community Plan, includes the goal of the ongoing preparation of a detailed Heritage Register to identify and manage Burnaby's heritage resources. On 2004 April 01, the Community Heritage Commission requested: "THAT staff report back on the City's planning process for the heritage inventory". This request was put forward following the discussion of the current status of the inventory of the built heritage resources (buildings and structures both public and privately-owned) adopted by the Commission in 1989 and currently used as a planning tool. This report outlines the background of the City's new Community Heritage Register, the current status of the project for Phase I and the proposed Phase II project which would include a review of the existing heritage inventory.

2.0 COMMUNITY HERITAGE REGISTER

2.1 Legislated Authority

The creation of a Community Heritage Register and the additions of recognized heritage properties are a provision of Section 954 of the Local Government Act which includes the following:

- A local government may, by resolution, establish a Community Heritage Register that identifies real property that is considered by the local government to be heritage property.
- The Community Heritage Register must indicate the reasons why property in a community heritage register is considered to have heritage value or heritage character.
- The Community Heritage Register may distinguish between heritage properties of differing degrees and kinds of heritage value or heritage character.
- Within 30 days after including a property in a Community Heritage Register or deleting property from a Community Heritage Register, the local government must give notice of this to the owner of the heritage property and the minister responsible for the Heritage Conservation Act.

2.2 Burnaby Community Heritage Register

Since the adoption of the new Heritage Conservation Act by the Province of British Columbia, the City of Burnaby has moved incrementally to improve its heritage program and adopt a new Community Heritage Register. In order to distinguish “protected heritage resources” from the heritage properties that are only listed on our inventory, the Burnaby Community Heritage Register (BCHR) was created with these two distinct categories. This new BCHR was adopted by both the Community Heritage Commission and Council in 2003.

The primary “*Protected Heritage Resources*” category includes all properties that have been designated through a bylaw, protected by Heritage Revitalization Agreements or land title covenants. There are currently 38 protected heritage buildings listed on the BCHR.

The secondary category “*Heritage Resource Inventory*” was created to eventually include all identified heritage properties of significant heritage value to the community that are not protected. There are currently only seven inventoried heritage resources listed on the BCHR.

It should be noted that once a heritage resource in the ‘Inventory’ category becomes legally protected by a City heritage designation bylaw or heritage revitalization agreement, it would be moved into the ‘Protected’ category. Alternatively, if Council approved the demolition of a property in the ‘Inventory’ category, it would be deleted from the Community Heritage Register.

3.0 BURNABY COMMUNITY HERITAGE REGISTER UPDATE PROJECT

3.1 BCHR Update Project: Phase I “*Protected Heritage Resources*”

In 2003, Council adopted a report which outlined the development of its Community Heritage Register in two phases. Phase I included adding all protected heritage properties

and government-owned heritage properties to the Heritage Register. As part of this work, the City has been funded in part by the Canadian Historic Places Initiative to provide Statements of Significance for all Protected Heritage Resources in the Community Heritage Register. This work is now nearing completion. Once the final Statements of Significance have been received and adopted by the Community Heritage Commission and Council, a new online webpage will be posted for the public in 2005.

3.2 BCHR Update Project: Phase II "*Heritage Resource Inventory*"

In 2003 Council also adopted a list of seven heritage buildings owned by the City of Burnaby, Greater Vancouver Regional District and some private owners, which are not protected by law, to add to the category of the BCHR known as the "*Heritage Resource Inventory*". It was acknowledged that in order to complete the "*Heritage Resource Inventory*" section of the BCHR a more complete review of Burnaby's other public and privately-owned heritage properties is required. This work will determine their relative heritage value and thereby identify which buildings would qualify for inclusion on the Community Heritage Register and future preservation efforts by the city.

3.2.1 Preliminary Heritage Inventory Background

The City's first preliminary heritage inventory "Windows to Burnaby's Past" was completed in 1985 by the Burnaby Historical Society and was adopted as a planning tool by the original Heritage Advisory Committee in 1989. At the time of its adoption, this inventory included 450 buildings and structures built prior to 1930. This inventory was a general survey completed by students that was compiled without the benefit of a comprehensive review of historic and architecture values. As a result, there were many properties listed on this inventory that do not have significant heritage value and would not qualify today for inclusion on the BCHR. In addition, there were some significant heritage structures overlooked by this initial work in the City.

It is twenty years since the completion of the "Windows to Burnaby's Past" inventory and there has been significant change to the list of heritage resources. In 1985, there were only three legally protected heritage buildings listed. Today, thirty-eight of the original inventory of buildings are now protected City heritage sites. There are currently 199 properties remaining from the original list that still retain their inventoried buildings or structures.

3.2.2 Proposed Update Project

In order to update the current inventory and recommend properties for inclusion in the BCHR, an update of City's heritage inventory is required.

The BCHR Update Project: Phase II "*Heritage Resource Inventory*" is proposed to include the following:

Heritage Value Review

It is proposed that a qualified heritage consultant be hired to develop a system of determining relative values for the built heritage resources of Burnaby and each site chosen for study would be consistently evaluated according to a set of ranking criteria. The criteria will allow for the relative scoring of each site based on its architectural and cultural history, contextual significance and the degree to which it has retained its original integrity. This work will allow for any subject heritage building or structure to be reviewed and a relative heritage value determined. Final approval of the heritage values determined by the consultant and staff would rest with the Community Heritage Commission and Council.

Heritage Inventory Review

The current heritage inventory of Burnaby needs to be updated utilizing the completed Heritage Value Review system. Identifying the highest heritage valued resources will allow for the limited funds and staff time to be focused on protecting those most valued resources. The outcome will be a document that will share this information with property owners, the public and substantially advance the work of the Community Heritage Commission. A qualified heritage consultant will undertake this work in concert with City staff.

On completion of this project, a further report will be prepared for the Community Heritage Commission and Council on the next steps in managing the city's heritage resources.

4.0 PROPOSED PROJECT FUNDING

It is recommended that the City initiate the proposed update project by making an application to the B.C. Heritage Conservation Branch, Ministry of Community, Aboriginal and Women's Services, for a matching grant under the "Community Heritage Registers Program". In order to complete the proposed BCHR Update Project: Phase II "*Heritage Resource Inventory*", it is proposed to undertake both the Heritage Value Review and Heritage Inventory Review at this time.

It is estimated that the total project cost to hire a heritage consultant to complete the research, writing component and complete a public document will be approximately \$30,000. This project is proposed to be funded as follows:

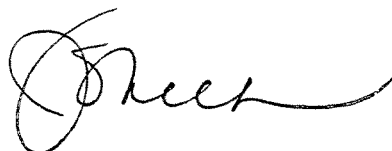
B.C. Heritage Conservation Branch Contribution (Funds)	\$15,000
City of Burnaby Contribution (Funds)	\$15,000

Total annual funding to be contributed to the Burnaby Community Heritage Register project will not exceed \$15,000. Funding for the City of Burnaby's \$15,000 expenditure is available in the Community Heritage Commission's 2005 Annual Budget.

5.0 CONCLUSION

The Community Heritage Registers Program grant of the B.C. Heritage Conservation Branch offers the City of Burnaby considerable scope to update and enhance our Community Heritage Register. The additional funding will provide substantial new information for the City and community to manage its heritage resources through a comprehensive new heritage inventory. The document will provide Burnaby's heritage program with the essential information needed to proceed with the development of a comprehensive heritage management program and the community will benefit due to information about our sites being much more widely accessible.

The Burnaby Community Heritage Register will grow to become the most important tool to identify and manage heritage with the cooperation of governments and citizens. Through the completion of the Heritage Value Review and Heritage Inventory Review a significant new step will have been taken towards the goal of completing a comprehensive heritage inventory for Burnaby. A strategy to proceed with the program and manage the heritage resource inventory as part of the Burnaby Community Heritage Register will be the subject of a future report to the Community Heritage Commission and Council.



J. S. Belhouse, Director
PLANNING AND BUILDING

JW:tn

cc: City Manager
City Clerk
City Solicitor
Director Finance
Director Parks, Recreation and Cultural Services

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