

CITY OF BURNABY

EDMONDS AREA ADVISORY COMMITTEE

TO: HIS WORSHIP, THE MAYOR
AND COUNCILLORS

1995 September 13

FROM: EDMONDS AREA ADVISORY COMMITTEE

SUBJECT: **EDMONDS AREA ADVISORY COMMITTEE RECOMMENDATIONS FOR A PRIORITY IMPLEMENTATION PROGRAM FOR THE EDMONDS TOWN CENTRE PLAN**

PURPOSE: To report on the priority recommendations identified by the Edmonds Area Advisory Committee that pertain to the implementation of the Edmonds Town Centre Plan objectives.

RECOMMENDATION:

1. **THAT** Council adopt the recommendations of the Edmonds Area Advisory Committee as outlined in bold in Appendix A, *attached*.

R E P O R T

1.0 BACKGROUND

The Edmonds Area Advisory Committee was appointed by Council in May 1993 to develop specific recommendations for the Edmonds Town Centre Plan that addressed the broad range of issues identified by area residents. The Edmonds Town Centre Plan was adopted by Council on 1994 September 26.

On 1995 March 01 Council directed the Edmonds Area Advisory Committee to prepare recommendations relating to the immediate implementation of the adopted Edmonds Town Centre Plan. The Committee held a series of workshops to explore the adopted recommendations of the Plan in greater detail and develop implementation strategies. The identified priorities for implementation are outlined in Appendix A, *attached*, which also briefly explains the rationale behind each of the Committee's priority recommendations, and identifies the adopted Edmonds Town Centre Plan recommendation(s) on which they are based.

The Committee's priority recommendations outlined in Appendix A are intended to form the basis of an immediate annual implementation strategy. The Committee has limited the number of recommendations put forward in order to present a manageable year long implementation program. Committee priorities which were not put forward for this immediate annual implementation program are outlined in Appendix B, *attached*.

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- DIR. REC. & CULT. SERV.

2.0 EAAC RECOMMENDATIONS: PRIORITIES FOR IMPLEMENTATION

The majority of the Committee's recommendations are either administrative in nature or straightforward requests for updates and information exchanges between the Committee and various departments and agencies. These recommendations will have a negligible effect on staff and budget resources if approved by Council.

The other recommendations require either significant financial resources or staff time. The five priority recommendations that fall into this category are outlined below with their estimated staff or financial implications.

2.1 Street Improvements (Recommendation #3, Appendix A)

The Committee has recommended that street improvements be initiated which will increase pedestrian safety and convenience, particularly along routes to and from the SkyTrain Station which are heavily utilized by pedestrians. The estimated cost of the improvements is \$128,000. Staff are of the opinion that the Land Assembly and Development Fund may be an appropriate source for a portion of the funding, approximately \$49,000, given adjacent City property along some of the routes.

2.2 Youth Issues (Recommendations #7, #11, #12, Appendix A)

The Committee has requested:

- that the Community Issues and Social Planning Committee, in conjunction with the Parks and Recreation Commission, be asked to review alternate models or processes for obtaining youth views on planning for the Edmonds area, such as a youth advisory council, youth forums or other options;
- that the Parks and Recreation Commission and other appropriate bodies be requested to review programming at the Eastburn Community Centre, the Edmonds Youth Resource Centre and other social/recreational places for youth in the Edmonds area to ensure that programming meets the needs of youth in the area; and
- that the Parks and Recreation Commission, in consultation with the Community Issues and Social Planning Committee and other bodies, explore the possibility of developing a youth centre for the Edmonds area.

Although these recommendations were advanced independently, it is possible that they could be pursued simultaneously. These recommendations could consume significant staff resources. It is expected that these items would be incorporated into the Community Issues and Social Planning Committee's and the

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Parks and Recreation Commission's work plans as priorities and resources permit.

2.3 Interpretative Signage (Recommendation #14, Appendix A)

The Committee also recommended that staff be requested to develop proposals for interpretive signage for Byrne Creek Ravine Park for the consideration of the Parks and Recreation Commission in future capital budgets, and that such a proposal include a request for financial support from B.C. Hydro. The development stage would require modest staff resources, although it is hoped that financial support from B.C. Hydro would offset the capital costs of a signage program.

4.0 CONCLUSION

This report summarizes the priority recommendations put forward by the Edmonds Area Advisor Committee for an immediate annual implementation program for the adopted recommendations of the Edmonds Town Centre Plan. The Committee is of the opinion that the adoption of the recommendation in Appendix A will effect positive change in the Edmonds area and further the goals of the community as outlined in the Edmonds Town Centre Plan.

Councillor Dan Johnston, Chair
Edmonds Area Advisory Committee

KF
cc City Manager
Director Finance
Director Engineering
Director Parks and Recreation

Appendix A: Edmonds Town Centre Plan: Recommendations for a Priority Implementation Program

Council Adopted Edmonds Town Centre Plan Recommendations	Rec. #	Committee Recommendations: Priorities for Implementation	EAAC Discussion
<ul style="list-style-type: none"> The expanded Byrne Creek Ravine Park and the area identified as the 14th Avenue Ravine Park are to be dedicated as park land, once the lands have been assembled. The Marine/10th Connector should be given priority for completion. <ul style="list-style-type: none"> Local access between 19th Street and the proposed Marine/10th Connector should be constructed as a neighbourhood route with appropriate signing, traffic control, and traffic calming measures to discourage through traffic. A community transportation planning process should be undertaken for neighbourhoods in the Edmonds Town Centre. 	1	<p>THAT Council be requested to initiate the process to include the Byrne Creek Ravine Park site, the 14th Avenue Ravine Park site, and the Taylor Park site and adjacent open space as part of a 1996 park dedication bylaw.</p>	<p>The Committee expressed very strong support for the inclusion of the entire Taylor Park site.</p>
<ul style="list-style-type: none"> A pedestrian walkway, with appropriate lighting, benches and other features, should be provided from the B.C. Parkway/Highland Line at 16th Street adjacent to the Edmonds Senior Centre to the Hall Avenue pedestrian signal on Kingsway. An implementation strategy should be developed to ensure that identified street improvements, including sidewalk, street lighting and pedestrian crossings, are undertaken on a phased basis. 	2	<p>THAT Council be advised of the Committee's desire to see priority given to the initiation of construction of the Marine/10th Connector between the intersection of 10th Avenue/20th Street and Southpoint Drive in order to minimize through and truck traffic on Southpoint Drive. A community transportation planning process, and traffic calming measures for this area could then be pursued in the future. The Committee recognized that Southpoint Drive would remain a truck route and that traffic calming and community transportation planning for the Southpoint area could not be pursued until the Marine/10th Connector was constructed.</p>	<p>The Committee is of the opinion that priority should be given to the initiation of construction of the Marine/10th Connector between the intersection of 10th Avenue/20th Street and Southpoint Drive in order to minimize through and truck traffic on Southpoint Drive. A community transportation planning process, and traffic calming measures for this area could then be pursued in the future. The Committee recognized that Southpoint Drive would remain a truck route and that traffic calming and community transportation planning for the Southpoint area could not be pursued until the Marine/10th Connector was constructed.</p>
<ul style="list-style-type: none"> A pedestrian walkway with appropriate lighting, benches and other features, should be provided from the B.C. Parkway/Highland Line at 16th Street to the SkyTrain Station, including a sidewalk on the southeast side of 18th Avenue between 19th Street and the Sky Train Station; a interim walkway on 18th Street between the lane and 18th Avenue; and a walkway with lighting from Edmonds Street and the BC Parkway/Highland Line at 16th Street, adjacent to the Edmonds Senior Centre, through the Library site to Kingsway and the Hall Avenue pedestrian signal. 	3	<p>THAT priority be given to street improvements including <ul style="list-style-type: none"> completion of sidewalk and lighting along 18th Avenue from 16th Street to the SkyTrain Station, including a sidewalk on the southeast side of 18th Avenue between 19th Street and the Sky Train Station; an interim walkway on 18th Street between the lane and 18th Avenue; and a walkway with lighting from Edmonds Street and the BC Parkway/Highland Line at 16th Street, adjacent to the Edmonds Senior Centre, through the Library site to Kingsway and the Hall Avenue pedestrian signal. </p>	<p>The Committee raised concerns regarding the safety of pedestrians using the SkyTrain Station. The Committee agreed that 18th Avenue is a significant pedestrian route to and from the SkyTrain Station and as such should be upgraded to improve pedestrian safety and convenience. (The costs of improvements, some of which would be to an interim standard, along 18th Avenue from the SkyTrain Station to 16th Street are estimated at \$82,000. Land Assembly and Development may be an appropriate source for a portion of the funding, given adjacent City property.)</p> <p>In order to complete significant access routes to the SkyTrain Station, the Committee also concluded that an interim walkway on 18th Street between the lane and 18th Avenue is desirable. (The costs for a sidewalk are estimated at \$16,000.)</p> <p>To further enhance pedestrian access and safety, the Committee has also concluded that a walkway with lighting from Edmonds Street and the B.C. Parkway/Highland Line at 16th Street, adjacent to the Edmonds Senior Centre, through the Library site to Kingsway and the Hall Avenue pedestrian signal should also be a high priority. (The estimated cost is \$30,000.)</p>

Council Adopted Edmonds Town Centre Plan Recommendations	Rec. #	Committee Recommendations: Priorities for Implementation	EAAC Discussion
<ul style="list-style-type: none"> B.C. Transit should develop an Edmonds Town Area Plan with appropriate public input. A shuttle bus (jitney) service should be established to provide service within the Town Centre. 	4	<p>THAT the Traffic and Transportation Committee be requested to ask BC Transit to initiate an Area Plan process for South Burnaby, including the Edmonds Town Centre Area and consideration of a shuttle bus service in the Town Centre.</p> <p>● A shuttle bus (jitney) service should be established to provide service within the Town Centre.</p>	<p>Members of the Committee raised several concerns regarding public transit, including the focus/orientation of buses in the area to the SkyTrain Station to the detriment of businesses and residents which are not oriented to the SkyTrain; the distance of the Town Centre Core from the Sky Train Station; the number of seniors in the area which are not served adequately by current transit routes; and poor transit service north of Kingsway. The Committee also indicated that some of these issues may be addressed through an area shuttle bus service, and agreed that such service be included in the Area Plan process for consideration.</p>
<ul style="list-style-type: none"> The R.C.M.P. and other service agencies should provide preventative education sessions to area youth and parents on criminal/gang issues. 	5	<p>THAT the Community Issues and Social Planning Committee be requested to send a letter to agencies providing education on criminal/gang issues to thank them for addressing this important issue; to urge them to coordinate their efforts; to offer to assist in publicizing their educational efforts; and to request that they monitor the criminal/gang situation in Edmonds and make plans for improvement as required.</p>	<p>The Committee pointed out that gangs are perceived as a problem in the area, and that any efforts directed at countering that perception would be valuable.</p>
<ul style="list-style-type: none"> A program should be developed to address teen/youth issues, including counselling, emergency shelter, health and other service needs. 	6	<p>THAT the Community Issues and Social Planning Committee request the Regional Health Board to monitor the operation of the Burnaby Youth Clinic and assess the need for a similar clinic in the Edmonds area.</p>	<p>The Committee believes that a Youth Clinic has a valuable role to play in the health of youth. While the Committee strongly favours such a facility in the Edmonds area, it recognizes that the newly opened north Burnaby clinic may be able to meet the needs of youth throughout Burnaby.</p>
<ul style="list-style-type: none"> An Edmonds Area Youth Advisory Council should be established to represent the views of area youth and provide direction to service providers, businesses, community members, and others on youth and community issues. 	7	<p>THAT the Community Issues and Social Planning Committee, in conjunction with the Parks and Recreation Commission, be asked to review alternate models or processes for obtaining youth views on planning for the Edmonds area, such as a Youth advisory council, youth forums or other options.</p>	<p>The Committee expressed a strong interest in obtaining meaningful input from youth about various issues, particularly those issues which affect youth. However, the Committee is undecided as to the best model or process by which that input can be obtained.</p>
<ul style="list-style-type: none"> The City should pursue measures to encourage the provision of some basic community social services from recreation centres, i.e. Eastburn. Some spaces in the Edmonds North Wing Community Resource Centre should be reserved for local community based services such as services for youth, child care, and services for new immigrants. 	8	<p>THAT the Community Issues and Social Planning Committee be requested to give consideration to a broadened social services mix at the Edmonds North Wing Community Resource Centre that meets local needs when lease space becomes available.</p>	<p>The Committee would like to ensure that local groups which address the needs of area residents are given an opportunity to locate in the Edmonds North Wing Community Resource Centre.</p>

Council Adopted Edmonds Town Centre Plan Recommendations	Rec. #	Committee Recommendations: Priorities for Implementation	EAAC Discussion
<ul style="list-style-type: none"> The City should review options for locating recreational centres and services in the core areas and the three neighbourhood areas over the medium and long term, including; an open air/informal leisure ice skating and roller skating venue as a focal point within the Town Centre Core, possibly as part of a private development; a satellite community centre adjacent to Stride School or Taylor Park; a community hall at the 1914 Burnaby South School building; an expansion of the Kingsway Branch Library; and an indoor pool. 	9	<p>THAT the Parks and Recreation Commission forward a draft Parks and Recreation Master Plan, when complete, to the Edmonds Area Advisory Committee.</p>	<p>The Committee has discussed the long term redevelopment of the Edmonds area and is anxious to ensure that recreation centres and services are located in the core and neighbourhood areas, and would like to be aware of the current plans for the area.</p>
	10	<p>THAT the Public Library Board be requested to consider expansion or service improvements at the Kingsway Branch as part of future plans.</p>	<p>The Committee noted that the Kingsway Library Branch is important to the area and discussed the impact that the development of the Bob Prittie Metrotown Branch has had on local library facilities and service.</p>
	11	<ul style="list-style-type: none"> THAT the Parks and Recreation Commission and other appropriate bodies be requested to review programming at the Eastburn Community Centre, the Edmonds Youth Resource Centre and other social/recreational places for youth in the Edmonds area, to ensure that programming meets the needs of youth in the area. 	<p>The Committee expressed concern for youth which may not have an appropriate facility to "hang out" and so may get into trouble or involved in criminal activities. The Committee would like any such facility to complement and support services which already exist, and not duplicate services or divert energies from existing programs.</p>
	12	<ul style="list-style-type: none"> THAT the Parks and Recreation Commission, in consultation with the Community Issues and Social Planning Committee and other bodies, explore the possibility of developing a youth centre for the Edmonds area. 	

Council Adopted Edmonds Town Centre Plan Recommendations	Rec. #	Committee Recommendations: Priorities for Implementation	EAAC Discussion
<ul style="list-style-type: none"> Outdoor recreation areas and facilities should be developed for a range of age groups by including a variety of playfields and picnic areas. Neighbourhood parks should accommodate youth activities by providing safe, soft, green, grassy play areas, adventure play areas for a range of ages, age specific courts and fields, and places youth to ride bikes away from traffic. Youth should be involved in the development of youth recreation programs that support leadership skills, improve access to recreation, reach out to youth-at-risk, and provide high interest activities. Low cost improvements to parks and recreation facilities, as identified by youth, should be undertaken in the immediate future. 	13	<p>THAT the Parks and recreation Commission be encouraged to continue to seek the views of area youths in the development of parks, recreation facilities, and youth recreation programs.</p>	<p>After reviewing several recreational initiatives for youth, the Committee concluded that the Parks and Recreation Commission is effectively reflecting youth needs and seeking youth input in program and facility development.</p>
<ul style="list-style-type: none"> Improvements to Byrne Creek Ravine Park to emphasize and enhance the natural character of the ravine area and include interpretive signs for educational purposes. A system of urban trails, and pedestrian and cycle routes to be provided between the core areas and the surrounding residential areas. An urban trail should be developed from the Town Centre Core along Vista/Arcola, Salisbury/18th Street and 18th Avenue to the Sky Train Station with a link to the BC Parkway and a crossing of the Byrne Creek Ravine at Sandborne and/or Mission Avenue. Pedestrian and cycle routes, with appropriate amenities such as rest stops and drinking fountains, should be provided throughout the town centre to serve local areas and to connect to the major urban trails. 	14	<p>THAT staff be requested to develop proposals for interpretive signage for Byrne Creek Ravine Park for the consideration of the Parks and Recreation Commission in future capital budgets, and that such a proposal include a request for financial support from B.C. Hydro.</p>	<p>The Committee is of the opinion that Byrne Creek Ravine Park is a valuable asset to the area. In order to further enhance the enjoyment of the Park, the Committee has suggested that interpretive signage, as opposed to directional signage, be provided.</p>
	15	<p>THAT the Bicycle Advisory Committee be requested to forward periodic updates to the Committee regarding</p> <ul style="list-style-type: none"> the bike rack program; BC Parkway improvements including access to Edmonds SkyTrain Station and utilization of the Southern Railway line; and proposed bike lockers at the Edmonds Sky Train Station. 	<p>The Committee has expressed interest in making streets more bicycle friendly, and in the development of urban trail links in conjunction with the development of City sites south of Mission Parkway. Concerns were raised regarding an adequate supply of racks and lockers for bikes, particularly at the SkyTrain Station. The Committee is supportive of and would like to be advised of the progress of Bike Committee initiatives in this regard.</p>

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<ul style="list-style-type: none"> The City is to develop a drainage/runoff control plan for new and existing developments in the Edmonds Town Centre to reduce potential impacts on Byrne Creek. 	16	THAT the Engineering Department, following the completion of the Hollis Creek Watershed Study, be requested to update the Committee on the status of the development of a drainage/runoff control plan for Byrne Creek.	The Committee noted strong support for sediment control on construction and development, as well as a desire to ensure that post-construction impacts, including storm sewer runoff, are minimized.
<ul style="list-style-type: none"> The City will develop a detailed closure plan for the Stride landfill site, including a gas migration and leachate control program. 	17	THAT the Engineering Department be requested to forward periodic updates to the Edmonds Area Advisory Committee on the ongoing gas migration and leachate control program for the Stride landfill site.	The Committee is interested in the rehabilitation of the Stride landfill site and therefore would like to be updated on progress to that end.
<ul style="list-style-type: none"> There should be some degree of focusing of community services/facilities in the Town Centre Core area. 	18	THAT the Planning and Building Department and the Parks and Recreation Department continue to encourage services to locate in the Core areas as part of the future planning of the Edmonds area.	The Committee is satisfied that community services and facilities are being located in Core areas and would like to ensure that this continues.
<ul style="list-style-type: none"> The pedestrian orientation of Kingsway in the Town Centre Core should be improved through greater building setbacks, street trees, area banners, street front retail, and appropriate pedestrian crossings. The R.C.M.P. should implement community policing, on a pilot basis, in the Edmonds area. 	19	THAT the Edmonds Area Advisory Committee monitor the response to the Banner Program being initiated in the Edmonds Town Centre Core areas.	The Committee concluded that it would like to monitor the response to the Banner Program being initiated in the Core areas in order to ascertain community support for other improvements in the future.
	20	THAT the Edmonds Area Advisory Committee send a letter to the Community Policing Committee indicating an interest in possible representation on a community policing citizen advisory committee in the southeast district.	The Committee is supportive of community policing and would like to be represented on the community policing citizen advisory committee in the southeast district.
<ul style="list-style-type: none"> A survey of community service needs should be undertaken by the City or other appropriate agency. 	21	THAT the Edmonds Area Advisory Committee monitor the results of the Joining Forces Project and invite project representatives to attend an Edmonds Area Advisory meeting in Fall 1995.	The Committee is interested in monitoring the results of the Joining Forces Project, an interagency program designed to meet the needs of young children at risk and their families. Because Committee members believe this program is important for some area families, the Committee would like to invite project representatives to attend an Edmonds Area Advisory Committee meeting in Fall 1995.

Appendix B: EAAC Priorities For Future Consideration

The Committee identified priorities which were not put forward for the immediate implementation schedule as outlined by Council. However, the Committee wished to apprise Council of these priorities and request that they be considered as resources permit.

The recommendations of the adopted Edmonds Town Centre Plan include program development to address teen/youth issues, including counselling, emergency shelter, health and other service needs. The Committee would like to request that the Community Issues and Social Planning Committee, in conjunction with appropriate agencies, monitor youth needs and programs in the Edmonds area, considering support for program improvements as appropriate.

An implementation strategy for street improvements is one of the recommendations of the adopted Edmonds Town Centre Plan. While the Committee has put forth several improvements in its annual implementation strategy, the Committee agreed that two additional walkways are desirable in order to improve safety for children walking to and from Stride Avenue Community School, including a walkway along 14th Avenue from 15th Street to 19th Street and along 15th Street from 10th Avenue to Stride Avenue.

The recommendations of the adopted Edmonds Town Centre Plan include pedestrian improvements in the Town Centre and Secondary Core areas. In order to facilitate a pedestrian orientation in the redevelopment of the Town Centre Core, the Committee is interested in the preparation of urban design guidelines for the Core areas, including Kingsway, and that such guidelines be developed in consultation with the public.

The adopted Edmonds Town Centre Plan lists several recommendations concerning parking, including a review of resident permit parking, shared parking lots, Kingsway on-street parking, and possible initiatives regarding BC Hydro parking. The Committee recognized that these various parking issues are interdependent, and suggested that a consultant be retained for a comprehensive parking study for the Edmonds Town Centre area.

