

1988 NOVEMBER 01

A regular meeting of the Municipal Council was held in the Council Chamber, Municipal Hall, 4949 Canada Way, Burnaby, B.C. on Tuesday, 1988 November 01 at 7:00 p.m.

PRESENT: Mayor W.J. Copeland (In the Chair)

Alderman R.G. Begin
Alderman D.R. Corrigan
Alderman D.P. Drummond
Alderman F.G. Randall
Alderman J.M. Sawicki
Alderman J. Young

ABSENT: Alderman E. Nikolai
Alderman L.A. Rankin

STAFF: Mr. M.J. Shelley, Municipal Manager
Mr. R.H. Moncur, Director Administrative and Community Services
Mr. W.C. Sinclair, Deputy Director Engineering
Mr. A.L. Parr, Director Planning and Building Inspection
Mr. J.G. Plesha, Administrative Assistant to Manager
Mr. C.A. Turpin, Municipal Clerk
Mrs. D.R. Comis, Deputy Municipal Clerk

P R E S E N T A T I O N

His Worship, Mayor W.J. Copeland read a proclamation declaring the two week period from 1988 October 28 to November 11 as Poppy Weeks in the District Municipality of Burnaby in recognition of the 1988 Royal Canadian Legion Poppy Campaign.

Mayor Copeland introduced Mr. Daniel G. Coyle, President of the Royal Canadian Legion, South Burnaby Branch No. 83. Mr. Coyle expressed appreciation to Mayor Copeland and Council members for their continued support of the Poppy Drive.

Mr. Coyle introduced the representatives of Royal Canadian Legion Branch No. 83 also in attendance.

Mayor Copeland presented Mr. Coyle with a copy of the Proclamation and Legion representatives distributed poppies to the Mayor, Council members, staff and members of the public in attendance.

M I N U T E S

- (a) The minutes of the regular Council Meeting and Caucus Meeting "In Camera" held on 1988 October 24 then came forward for adoption.

MOVED BY ALDERMAN DRUMMOND:

SECONDED BY ALDERMAN BEGIN:

"THAT the minutes of the regular Council Meeting and Caucus Meeting 'In Camera' held on 1988 October 24 be now adopted."

CARRIED UNANIMOUSLY

D E L E G A T I O N S

The following wrote requesting an audience with Council:

- (a) Greater Vancouver Regional District,
Liquid Waste Management, Project
Manager, 1988 October 14,
Re: Liquid Waste Management Plan
Speakers - Mr. Brian Talbot and
Mr. Hew D. McConnell
- (b) Mr. Johnny Soo, 1988 October 24,
Re: Subdivision of property located
1550 Cliff Avenue
Speaker - Mr. Johnny Soo

- (c) Apac Service Incorporated, Consultant,
1988 October 24,
Re: Rezoning of M3a (Heavy Industrial)
District Southwesterly Sector of
Big Bend Development Plan
Speaker - Victor V. Stusiak
- (d) Mr. Frank Helden, 1988 October 26,
Re: Various issues of concern
Speaker - Mr. Frank Helden
- (e) Columbia Housing Advisory Association,
Executive Director, 1988 October 26,
Re: Interest in site located at
Canada Way and Edmonds Street
Speaker - Elaine Duvall
- (f) Buron Housing Corporation, Vice
President, 1988 October 26,
Re: Rezoning application for School
Board property located at Edmonds
Street and Canada Way
Speaker - John Nicholls, Vice President
- (g) WITHDRAWN

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN BEGIN:

"THAT the delegations be heard."

CARRIED UNANIMOUSLY

- (a) Mr. Brian Talbot, Deputy Engineer, Greater Vancouver Sewerage and Drainage District appeared before Council to introduce Mr. Hew D. McConnell, Project Manager for the Greater Vancouver Regional District's Liquid Waste Management Plan which is the latest step in updating Greater Vancouver's Master Sewerage and Drainage Plan.

Mr. McConnell provided a slide presentation outlining a brief history of sewerage collection and treatment facilities in the region, including information regarding sources of contamination and the options available for improving control of contamination.

The speaker noted that the upgrading of waste water facilities will be very expensive and estimated total costs at 1.5 billion dollars.

The Stage One Plan to be submitted to the Greater Vancouver Regional District in 1988 or early 1989 will recommend the following steps: the development of a Regional Source Control Bylaw; investigations into different alternatives for disposing of sewerage treatment plant sludges; the framework for the environmental monitoring program required to gather information on environmental impact in order to set priorities; and detailed planning and engineering work to carry out the comprehensive plan for the region.

- (b) Mr. Johnny Soo, 1550 Cliff Avenue, Burnaby, B.C. appeared before Council to request Council's reconsideration of an application to subdivide property located at 1550 Cliff Avenue into two lots to permit construction of two single family dwellings.

The Approving Officer advised Council that the square footage of the lot was not sufficient to meet subdivision requirements.

- (c) Mr. V.V. Stusiak, 8338 Hollis Place, Burnaby, B.C. appeared before Council on behalf of Mundies Towing to express opposition to that portion of the proposed rezoning of the M3a District which impacts on Mundies Towing properties and to request that these properties retain the present M3a zoning.

The Director Planning and Building Inspection, Mr. A.L. Parr advised that the proposed rezoning report has not been prepared at this time.

Arising from the discussion Alderman Corrigan was granted leave by Council to introduce the following motion:

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN BEGIN:

"THAT staff give consideration to the submission of the delegation in the preparation of the forthcoming report regarding the proposed rezoning in the M3a zone."

CARRIED UNANIMOUSLY

- (d) Mr. Frank Helden, 311 - 5868 Olive Avenue, Burnaby, B.C. appeared before Council to express various concerns regarding street lighting, traffic signals, membership on the Crime Prevention Committee and Traffic Safety Committee of Council, municipal policing and improvements to local taxi services.
- (e) The delegation WITHDREW their request to appear prior to the Council meeting.
- (f) Mr. Julio Gumberoff, Gumberoff & Policzer Architects, appeared before Council on behalf of Buron Housing Corporation to request Council assistance in processing the rezoning application for the School Board property located at Edmonds Street and Canada Way in a timely manner.

Mr. Gumberoff advised that the project will be developed in accordance with RM1 guidelines and applicable regulations. However, in view of the number of approvals required from various levels of government when constructing social housing projects, time becomes a critical factor in the success of the project and therefore Council's cooperation is requested in processing the appropriate documentation.

C O R R E S P O N D E N C E A N D P E T I T I O N S

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN YOUNG:

"THAT all of the following listed items of correspondence be received and those items of the Municipal Manager's Report No. 70, 1988 November 01 which pertain thereto be brought forward for consideration at this time".

CARRIED UNANIMOUSLY

- (a) Mrs. Carmen Veres, Mrs. Nancy Daniels
and Petitioners, 1988 September 27,
Re: Request for pedestrian crossing
on Willingdon Avenue at Grassmere

A letter dated 1988 September 27 was received from Mrs. Carmen Veres and Mrs. Nancy Daniels requesting Council give consideration to the installation of a pedestrian activated crossing signal on Willingdon Avenue at Grassmere Street.

Item 9, Municipal Manager's Report No. 70, 1988 November 01 was brought forward for consideration at this time.

- 9. Request for Pedestrian Actuated Traffic
Signal Willingdon Avenue at Grassmere St.

The Municipal Manager submitted a report from the Acting Director Engineering prepared in response to correspondence received from Mrs. C. Veres and Mrs. Nancy Daniels requesting a pedestrian actuated traffic signal at Willingdon Avenue and Grassmere Street.

The Engineering Department advises that the intersection of Willingdon Avenue and Grassmere Street does not meet the Institution of Transportation Engineers "Minimum Pedestrian Volume" warrant for the installation of a traffic signal.

The Municipal Manager recommended:

- (1) THAT Mrs. Carmen Veres of 5122 Willingdon Avenue and Mrs. Nancy Daniels of 5135 Willingdon Avenue be sent copies of the report.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN RANDALL:

"THAT the recommendation of the Municipal Manager be adopted."

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN YOUNG:

"THAT the correspondence from Mrs. Carmen Veres and Mrs. Nancy Daniels be **REFERRED** to the Traffic Safety Committee for consideration."

CARRIED UNANIMOUSLY

- (b) Province of British Columbia, Ministry of Health, Executive Director of Preventive Services, 1988 October 14,
Re: Public participation in community health matters

A letter dated 1988 October 14 was received from the Ministry of Health outlining its "Strengthening the Family Initiative-Community Based Projects". The purpose of the program is to build healthy individuals and strong families in caring communities by enabling communities to take part in developing local programs and services.

His Worship, Mayor W.J. Copeland advised that a report is being prepared by the Medical Health Officer in response to this item of correspondence to be submitted to Council at the regular Council meeting on 1988 November 07.

Arising from the discussion Alderman Begin was given leave by Council to introduce the following motion:

MOVED BY ALDERMAN BEGIN:
SECONDED BY ALDERMAN DRUMMOND:

"THAT Burnaby Council notify the Ministry of Health of the Municipality's willingness to participate in the project and that a Committee be formed with membership consisting of Alderman J. Sawicki and Alderman G. Begin to work with the Health Department to formulate the project for Council's consideration."

CARRIED UNANIMOUSLY

- (c) City of Kamloops, Mayor, 1988 October 20,
Re: Bill 60 - Municipal Act Amendment
- Voting Provisions

A letter dated 1988 October 20 was received from Mayor John L. Dormer, City of Kamloops addressed to the Honourable Rita M. Johnston, Minister of Municipal Affairs expressing concern with regard to the voting provisions contained in Bill 60 - Municipal Amendment Act, Section 781. This section of the Bill pertains to voting strength on Regional District Boards based on "one Director, one vote" as opposed to a weighted vote relative to the population of the community represented.

MOVED BY ALDERMAN YOUNG:
SECONDED BY ALDERMAN CORRIGAN:

"THAT the item of correspondence from the City of Kamloops be **REFERRED** to staff for a report regarding the interpretation of the contents of Bill 60 as it relates to voting strength on Regional District Boards."

CARRIED UNANIMOUSLY

- (d) Burnaby North Secondary School, Coach
and Tour Director, 1988 October 21,
Re: Request permission to conduct Tag
Days 1988 November 25 and 26

A letter dated 1988 October 21 was received from the Burnaby North Secondary School Girls Field Hockey Team requesting permission to conduct Tag Days on 1988 November 25 and 26 for the purpose of raising funds for a cultural and recreational tour of California.

MOVED BY ALDERMAN RANDALL:
SECONDED BY ALDERMAN YOUNG:

"THAT the request by the Burnaby North Secondary School Girls Field Hockey Team to conduct Tag Days on 1988 November 25 and 26 be approved."

CARRIED UNANIMOUSLY

- (e) Lifeforce, Director, 1988 October 21,
Re: "Cinquefoil"

A letter dated 1988 October 21 was received from Lifeforce regarding the use of "Cinquefoil" as a deterrent for Canada Geese.

A staff notation appended to the letter from Lifeforce advises that Cinquefoil is not a grass. It is a shrub which can be used as groundcover.

Burnaby municipal staff use Cinquefoil in horticultural situations only in the same quantities in which a wide variety of other shrubs would be used. It is the experience of municipal staff that Canada Geese do not feed in these areas.

- (f) Burnaby Civic Employee's Local
Union 23, General President,
1988 October 24,
Re: Amendment to brief submitted
to Council re "Establishment
of a Comprehensive Strategy for
the Installation of a Public
Multi-Material Curbside Collection
of Recycling System"

A letter dated 1988 October 24 was received from the Burnaby Civic Employee's Local Union 23 advising that a survey referred to in the Burnaby Civic Employee's Union submission "Establishment of a Comprehensive Strategy for the Installation of a Public Multi-Material Curbside Collection of Recycling System" was conducted by municipal workers at the direction of the municipality, and not the local union.

R E P O R T S

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN BEGIN:

"THAT Council do now resolve itself into a Committee of the Whole."

CARRIED UNANIMOUSLY

- (a) His Worship, Mayor W.J. Copeland
Re: Burnaby Centennial Committee

His Worship, Mayor W.J. Copeland submitted a report to Council outlining the Terms of Reference, Committee size, Composition, Method of Reporting and Advertising requirements for the proposed Burnaby Centennial Committee.

MOVED BY ALDERMAN BEGIN:
SECONDED BY ALDERMAN DRUMMOND:

"THAT the recommendations as contained in the following report of His Worship, Mayor W.J. Copeland be adopted:

TERMS OF REFERENCE

1. The purpose of the Burnaby Centennial Committee is to develop and recommend for the consideration of the Municipal Council a program of projects and activities to celebrate Burnaby's 100-year mark.
2. The Committee will act independently, but it will be responsible to the Municipal Council for the coordination and delivery of the approved program within the agreed upon budget.
3. The Committee will have a broad mandate:
 - (a) Liaison with all members of the community to gather information and proposals for centennial projects;
 - (b) Work with municipal staff to:
 - (i) formulate and develop Municipally-sponsored, assisted and coordinated events, projects and activities;
 - (ii) prepare a capital budget and appropriate annual operating budgets for consideration of and approval by the Municipal Council;
 - (iii) prepare a time-line for the development, coordination and/or undertaking of all events, activities and projects requiring municipal participation and assistance;
 - (iv) use where appropriate and work through existing municipal departments, commissions and boards for undertaking any capital expenditures;
 - (v) determine the Committee's staff and office requirements, and how they can be best accommodated;
 - (vi) plan and develop a comprehensive public relations campaign, including cost implications, for the consideration of the Municipal Council;
 - (vii) contact and liaison with Provincial, Federal and Municipal governments, including the School Board, to assist in Centennial activities.
 - (c) Liaison with private and public organizations for the purpose of soliciting additional funding support and non-monetary contributions towards the presentation of Centennial projects, activities and events.
 - (d) Coordination of the efforts and activities of individuals, groups, societies and all other organizations in developing and promoting Centennial activities, projects and events.

COMMITTEE SIZE

The Committee will consist of a maximum of 15 members to be selected and recommended to Council by the Mayor. The Mayor shall also recommend the Committee Chairman to Council. The Committee shall have the power to create sub-committees as necessary and designate Committee members as Chairmen of such sub-committees.

The Chairman of any sub-committee so designated will have the authority to recommend to the Centennial Committee the addition to the sub-committee of interested members of the community, as are deemed necessary by the sub-committee.

COMPOSITION

The Burnaby Centennial Committee will contain a broad representation, drawn by the Municipal Council, from interests within the municipality, including, but not limited to any or all of the following:

- Municipal Council
- Service groups and volunteer agencies
- Artistic and performance groups
- Sport and recreational groups
- Seniors organizations
- Business and corporate representation
- Trade unions and workers organizations
- School District #41 and other educational institutions
- Post-secondary educational institutions
- Historical groups
- Media/public relations
- Religious organizations
- Multicultural groups and ethnic organizations

Selected Municipal staff may act as advisors and/or resource people to the Committee and may attend all Committee meetings with voice but no vote.

The secretary to the Committee may be provided by the Committee.

REPORTING

The Committee shall report its complete plan for the celebration, including budgetary requirements, by 1989 November 01.

The Committee shall report thereafter to the Municipal Council quarterly, or more frequently if deemed necessary by the Committee or at the request of Council.

The Council member(s) appointed to the Committee shall act as the liaison between the Committee and the Municipal Council.

The operating costs of the Committee shall be budgeted as a line item under the "Municipal Council" section of the annual operating budget.

The capital and operating costs of all Centennial-related projects will be included in the appropriate annual municipal operating budget and five-year capital budget.

The Committee shall submit a final report with an audited financial statement to the Municipal Council at the conclusion of the celebration.

ADVERTISING

It is further recommended that at least two advertisements be placed in each of Burnaby Now and The Sunday News and that notices be posted in libraries, community centres, senior citizens' centres and other public facilities, briefly describing the terms of reference and the Committee's composition, and directing that interested individuals and organizations with nominees submit their names and backgrounds to the Mayor's office no later than 1988 December 1. The Mayor will accept all such names, and will recommend to Council the names of the 15 Committee members."

CARRIED UNANIMOUSLY

(b) Grants and Publicity Committee
Re: Grant Applications

The Grants and Publicity Committee submitted a report to Council regarding two grant applications currently before the Committee.

1. Vancouver Opera Association

The Grants and Publicity Committee recommended:

- (1) THAT the Vancouver Opera Association grant application be denied.

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN RANDALL:

"THAT the recommendation of the Grants and Publicity Committee be adopted."

CARRIED UNANIMOUSLY

2. Magic Years Parent Participation Preschool

The Grants and Publicity Committee recommended:

- (1) THAT Council approve a one time grant of \$500.00 to the Magic Years Parent Participation Preschool to provide emergency financial assistance.

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN DRUMMOND:

"THAT the recommendation of the Grants and Publicity Committee be adopted."

CARRIED UNANIMOUSLY

(c) The Municipal Manager presented Report No. 70, 1988 November 01 on the matters listed following as Items 1 to 12 either providing the information shown or recommending the courses of action indicated for the reasons given:

1. Proposal for Alarm Room Console and Intercom System for Firehall No. 1

The Municipal Manager submitted a report from the Director Finance requesting approval to purchase an alarm room console and intercom system for Firehall No. 1. Funding for the alarm room console is provided for in the 1988 Operating Budget.

The Municipal Manager recommended:

- (1) THT a purchase order be issued to Motorola Limited for the supply and installation of a Motorola Centracom Series II control console complete with an intercom system for a total cost of \$109,493.84.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN BEGIN:

"THAT the recommendation of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

2. Information on the Herbicide "Round-up" Pesticide Use Policy

The Municipal Manager submitted a report from the Chief Public Health Inspector prepared in response to a Council request for additional information regarding the herbicide "Round-up". The report represents the Environmental Health Department's research into the concerns and questions raised by Council.

The Municipal Manager recommended:

- (1) THAT staff proceed with the development of a Pesticide Use Policy, incorporating an Integrated Pest Management Program as outlined in the report.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN YOUNG:

"THAT the recommendation of the Municipal Manager be adopted."

MOVED BY ALDERMAN SAWICKI:
SECONDED BY ALDERMAN RANDALL:

"THAT the motion as moved by Alderman Drummond and seconded by Alderman Young, being 'THAT the recommendation of the Municipal Manager be adopted,' be now **TABLED.**"

CARRIED UNANIMOUSLY

This matter was tabled to the 1988 November 07 regular Council meeting.

3. Trans Mountain Tank Farm
Replacement of Existing Roof on Tank
No. 73 with proposed Geodesic Dome and
Vapour Scrubber System
Preliminary Plan Approval Application
No. 8752

The Municipal Manager submitted a report from the Director Planning and Building Inspection advising Council of a current Preliminary Plan Approval application by Trans Mountain Pipe Line Co. Ltd. to replace the existing roof on storage tank No. 73 with a geodesic dome and vapour recovery system.

The Municipal Manager recommended:

- (1) THAT the report be received for the information of Council.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN CORRIGAN:

"THAT the recommendation of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

Arising from the discussion Alderman Corrigan was granted leave by Council to introduce the following motion:

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN SAWICKI:

"THAT staff monitor the news reports regarding the discovery of oil at Dawson Creek, B.C. and enquire as to whether or not Trans Mountain Pipe Line Co. Ltd. will be utilized as the pipeline and terminus for the oil as the project develops."

CARRIED UNANIMOUSLY

4. Rezoning Reference No. 178/87
4343 Lougheed Highway

The Municipal Manager submitted a report from the Director Planning and Building Inspection which provides an assessment of the beer and wine store proposed for subject site and seeks Council authority to work with the applicant towards possible amendment to the Comprehensive Development Plan for the property.

The Municipal Manager recommended:

- (1) THAT staff be authorized to work with the applicant towards a possible amendment to the Comprehensive Development Plan for the site.

MOVED BY ALDERMAN BEGIN;
SECONDED BY ALDERMAN RANDALL:

"THAT the recommendation of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

5. Youth in Greystone and Burnaby Youth
Services Review: Status Report

The Municipal Manager submitted a report from the Director Planning and Building Inspection providing Council with an update on the status of two projects; Youth in Greystone and Burnaby Youth Services Review. The Director Planning and Building Inspection advises that the Burnaby Purpose Youth Society has received a grant from the Ministry of Social Services and Housing for the purpose of hiring a Youth Worker for the area. A worker has been hired and is familiarizing himself with youths and youth resources in Greystone and the area near Satch's Arcade. The Greystone Advisory Group continues to make progress in improving facilities and services for young people in the Greystone area.

The Municipal Manager recommended:

- (1) THAT copies of the report be sent to:
 - a) Mr. Phill Esau,
Chairman, Burnaby Inter-Agency Council Youth
Outreach Task Force
c/o 688 Columbia Street
New Westminster, B.C. V3M 1M2,
 - b) Members of the Greystone Advisory Group and
the Parks & Recreation Commission
 - c) The Municipal Crime Prevention Committee.

MOVED BY ALDERMAN YOUNG;
SECONDED BY ALDERMAN CORRIGAN:

"THAT the recommendation of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

6. Quarterly Summary - Planning Applications
Third Quarter - 1988 July 01 through
1988 September 30

The Municipal Manager submitted a report from the Director Planning and Building Inspection providing the quarterly tabulation of the number of planning applications of various types which were initiated and concluded during the third quarter of 1988 (1988 July 01 to September 30).

The Municipal Manager recommended:

- (1) THAT the report be received for information purposes.

MOVED BY ALDERMAN DRUMMOND;
SECONDED BY ALDERMAN RANDALL:

"THAT the recommendation of the Municipal Manager be adopted."

Alderman Young retired from the Council Chamber at 9:04 p.m.

CARRIED UNANIMOUSLY

7. Fire Department Quarterly Report
July, August & September 1988

The Municipal Manager submitted a report from the Fire Chief providing Fire Department statistics for the period 1988 July 01 through September 30.

The Municipal Manager recommended:

- (1) THAT the report be received for information purposes.

MOVED BY ALDERMAN DRUMMOND:

SECONDED BY ALDERMAN RANDALL:

"THAT the recommendation of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

8. Letter from Mr. Hew D. McConnell,
Liquid Waste Management, GVRD,
4330 Kingsway, Burnaby, B.C.
Greater Vancouver Regional District's
Liquid Waste Management Plan Stage 1

The Municipal Manager submitted a report from the Acting Director Engineering providing background information pertaining to the Greater Vancouver Regional District Draft Stage 1 Liquid Waste Management Plan.

The purpose of Stage 1 is to collect existing information, examine existing conditions, development of waste management alternatives in conceptual form and to present a set of realistic waste management practices. Stage 2 would produce a fully developed Waste Management Plan and, where necessary, include recommendations for capital works. It would evaluate the need for and type of improvement alternatives in detail and would involve wastewater and receiving environment monitoring.

The Municipal Manager recommended:

- (1) THAT Council support the Greater Vancouver Regional District's Stage 1 Liquid Waste Management Plan.
- (2) THAT a copy of the report be sent to Mr. M.J. O'Conner, Regional Manager, Greater Vancouver Regional District, 4330 Kingsway, Burnaby, B.C. V5H 4G8.

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN DRUMMOND:

"THAT the recommendations of the Municipal Manager be adopted."

Alderman Young returned to the Council Chamber at 9:08 p.m. and took his place at the Council table.

MOVED BY ALDERMAN SAWICKI:

SECONDED BY ALDERMAN RANDALL:

"THAT Item 8, Municipal Manager's Report No. 70, 1988 November 01 be **REFERRED** back to staff to address environmental protection and environmental health issues related to the Stage 1 Liquid Waste Management Plan."

CARRIED UNANIMOUSLY

9. Request for Pedestrian Actuated Traffic
Signal Willingdon Avenue at Grassmere St.

This item was dealt with previously in the meeting in conjunction with Item 3 (a), Correspondence and Petitions.

10. Redevelopment Terms of Reference
Edmonds Junioor Secondary School Site

The Municipal Manager submitted a report from the Director Planning and Building Inspection requesting Council's approval in principle of proposed terms of reference for the redevelopment of the Edmonds School site. The generalized Concept Plan provides for the retention of the Edmonds Elementary School in its relocated position; a combined schoolground/community sports field of 2.7 acres and two sites proposed for residential development.

The Municipal Manager recommended:

- (1) THAT Council approve the general guidelines of redevelopment for the Edmonds School site as described in the report as the basis for discussions with the Parks and Recreation Commission, the School Board, and residents and businesses within the immediate neighbourhood.
- (2) THAT a copy of the report be forwarded to the Parks and Recreation Commission for their consideration and comment on its parks and recreation component.
- (3) THAT a copy of the report be forwarded to the Burnaby School Board together with an invitation to meet with the Municipal Council and the Parks and Recreation Commission to discuss this subject should this be their desire.
- (4) THAT a copy of the report be forwarded to those residents and businesses in the area bounded by Edmonds Street, Humphries Avenue, 18th Avenue and Canada Way for their review together with an invitation to meet with staff.
- (5) THAT a copy of the report be sent to Buron Housing Corporation, Suite 403 - 1385 West 8th Avenue, Vancouver, B.C., V6H 3V9.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN YOUNG:

"THAT the recommendations of the Municipal Manager be adopted."

The Meeting agreed to vote separately on the recommendations.

Recommendation No. 1:	CARRIED UNANIMOUSLY
Recommendation No. 2:	CARRIED UNANIMOUSLY
Recommendation No. 3:	CARRIED UNANIMOUSLY
Recommendation No. 4:	

MOVED BY ALDERMAN RANDALL:
SECONDED BY ALDERMAN DRUMMOND:

"THAT Recommendation No. 4, Item 10, Municipal Manager's Report No. 70, 1988 November 01 be **REFERRED** back to staff for a further report regarding expansion of the notification area for the proposed redevelopment of the site."

	CARRIED UNANIMOUSLY
Recommendation No. 5:	CARRIED UNANIMOUSLY

11. Redevelopment Terms of Reference
Burnaby South Senior Secondary School Site

The Municipal Manager submitted a report from the Director Planning and Building Inspection providing a preliminary analysis of the redevelopment potential of the Burnaby South School site and outlining three possible development approaches based on industrial, institutional and residential use of the site.

The Municipal Manager recommended:

- (1) THAT a copy of the report be forwarded to the Parks & Recreation Commission for their consideration and comment.
- (2) THAT a copy of the report be forwarded to the Burnaby School Board together with an invitation to meet with the Municipal Council and the Parks and Recreation Commission to discuss this subject should this be their desire.
- (3) THAT a copy of the report be forwarded to Pastor C. Weinbauer, Willingdon Church, 4812 Willingdon Avenue, Burnaby, B.C., V5G 3H6.

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN YOUNG:

"THAT the recommendations of the Municipal Manager be adopted."

MOVED BY ALDERMAN CORRIGAN:
SECONDED BY ALDERMAN YOUNG:

"THAT Item 11, Municipal Manager's Report No. 70, 1988 November 01 be **REFERRED** back to staff for a further report addressing Council's concerns regarding this development and to allow Council members the opportunity to view subject property to determine the best possible use in the interest of the Community as a whole."

CARRIED UNANIMOUSLY

12. Solid Waste Management - Provincial Role

The Municipal Manager submitted a report from the Acting Director Engineering prepared in response to a discussion paper prepared by the Ministry of Environment on "The Provincial Role in Municipal Solid Waste Management". The Provincial Government has provided for public input into the process by the creation of a task force chaired by Yale - Lillooet M.L.A. James Rabbit. The task force is conducting a series of province-wide public meetings at which time presentations will be heard and written briefs will be received. Meetings will be held in the Lower Mainland during the week of 1988 November 01 to 04.

The Municipal Manager recommended:

- (1) THAT the District of Burnaby present, to the Ministry of Environment, a brief on Solid Waste Management as outlined in the attachment to the report.
- (2) THAT the Chairman of the Environment and Waste Management Committee be appointed to present the brief at the public meeting to be held on 1988 November 04 at the Surrey Inn, Surrey.

MOVED BY ALDERMAN BEGIN:
SECONDED BY ALDERMAN CORRIGAN:

"THAT the recommendations of the Municipal Manager be adopted."

CARRIED UNANIMOUSLY

Arising from the discussion Alderman Sawicki was granted leave by Council to introduce the following motion:

MOVED BY ALDERMAN SAWICKI:

SECONDED BY ALDERMAN DRUMMOND:

"THAT the brief to be submitted to the Ministry of Environment regarding solid waste management be amended as follows:

1.0 INTRODUCTION AND BACKGROUND

1.1 INTRODUCTION

The B.C. Ministry of Environment has circulated a discussion paper regarding the Provincial role in municipal solid waste management and has requested comments from all municipalities and regional districts, as well as public interest groups and industry. This brief has been prepared in response to this invitation. Burnaby welcomes the opportunity to respond to, and comment upon, the discussion paper and looks forward to other initiatives in solid waste management originating from the Province.

1.2 BACKGROUND

In the early 1970's, refuse disposal was becoming a major problem for Burnaby and several other member municipalities of the Greater Vancouver Regional District (GVRD), and it was recognized that this service could be more beneficially provided on a region-wide basis. Consequently, a 1973 report of the GVRD's Engineering Board of Review, which confirmed that regional refuse disposal facilities would provide more convenient and economic services to member municipalities, was used to form the basis for amendments to the Greater Vancouver Sewerage and Drainage District Act. In accordance with this legislation, the GVS & DD in 1974 undertook the disposal of solid wastes for the five member municipalities which were, at that time, utilizing the Terra Nova landfill in Coquitlam. Since that time, the five member municipalities, namely Burnaby, New Westminster, Coquitlam, Port Moody, and Port Coquitlam, have been responsible for the collection of municipal solid wastes and the GVRD has been responsible for their disposal.

This cooperative effort between these two levels of government (municipal and regional) continued, resulting in the adoption in 1985 of the Greater Vancouver Regional Solid Waste Management Plan (SWMP) by the GVRD and its member municipalities. The principal objective of the plan was to provide "solid waste disposal facilities for the entire GVRD in the most efficient and cost-effective manner, with an accompanying high standard of environmental sanitation". A cornerstone of the Regional SWMP is emphasis on waste reduction, resource recovery and recycling.

The Municipality of Burnaby, as well as the GVRD and its other member municipalities, recognized that certain aspects of a solid waste management program could best be undertaken on a regional basis. This has resulted in the continuing evolvement of the roles and responsibilities of these two levels of government regarding solid waste management. It has resulted in a synergistic effect on solid waste management, in that the Regional District has supplied certain programs in an appreciably more viable manner than if each member municipality had "gone it alone".

It is our opinion that this same synergism should be applied by all levels of government, municipal, regional, and provincial, to combat the growing problem of the disposal of our solid wastes. It is time for everyone to work together towards becoming part of the solution and not remain part of the problem. Burnaby is fully supportive of the Province's initiative as shown by their discussion paper, and urges the Province to further expand their role in the management of solid wastes.

2.0 THE PROVINCIAL ROLE IN MUNICIPAL SOLID WASTE MANAGEMENT

All levels of government, as well as the public and industries, must work together to develop comprehensive solid waste management programs. Every citizen, corporation, industry and business contributes to the growing solid waste problem. Each individual in British Columbia produces about 2 Kilograms (over 4 pounds) of refuse every day, resulting in a total of 2.1 million tonnes, or over 4 billion pounds of municipal solid waste being produced each year. Since we all contribute to the problem, we should all work towards a solution.

2.1 A COMPREHENSIVE MUNICIPAL SOLID WASTE MANAGEMENT STRATEGY

The Provincial Government can provide leadership by developing a comprehensive municipal solid waste management strategy for the entire Province, with input from governments at all levels, industries, and the public. This comprehensive strategy should, as a minimum:

- define the roles and responsibilities of governments and industries in solid waste management programs.
- identify the true cost of refuse disposal, including the post-closure and environmental costs of landfills.
- address the specific and different concerns and problems encountered in both rural and urban areas.
- provide the framework for industries and governments to implement effective resource recovery, waste reduction, and recycling programs.
- undertake an overview of what is happening elsewhere in the world regarding solid waste management, including rapidly changing attitudes at what constitutes "waste" and growing concerns at traditional methods of waste disposal.
- address the growing problem of the disposal of "Special Wastes" such as:
 - household hazardous wastes (paints, solvents)
 - lawn clippings and garden refuse
 - gypsum
 - demolition wastes
 - tires
 - batteries
 - biomedical wastes, and others.
- identify areas for research and development regarding both the removal of materials from the waste stream and on markets for the items recovered.
- identify opportunities and create a provincial environment that would encourage industries to recycle.

The Province should not limit themselves to "information about the management and disposal options currently available", but should go beyond what is "currently available". Governments traditionally react to crisis and while it is most commendable that the Province is reacting before solid waste disposal in B.C. reaches the crisis proportions it has in the Northeastern U.S.A., Burnaby would urge the Province to go much further and continue a "pro-active" role rather than reactive role.

2.2 ADDITIONAL ROLES FOR THE PROVINCE

In addition to producing a comprehensive solid waste management strategy for the entire Province, the Provincial Government should exhibit leadership in this field by considering such innovative endeavours as:

1. Public Education

The management of solid waste issues can be greatly assisted by an informed and educated public. The first lines of solutions lie with the generators and users of the products that eventually constitute "waste". Educating the public to eliminate, reduce or recycle waste should be a high priority in any comprehensive solid waste management plan. The Province should institute education programs directed at all levels, including schools, industries and the general public.

2. Legislating Environmentally Sound Packaging:

An example would be to promote, through financial incentives, packaging designs that take into consideration the end waste product.

3. Legislating Advanced Disposal Fees:

Presently, all of society bears the environmental and disposal costs of disposing of municipal solid wastes. The Province should consider an advanced disposal fee for those products which are either difficult to dispose of (e.g. tires) or environmentally harmful (e.g. paints, thinners, solvents). This fee should represent the added cost of disposing of the product. Admittedly, this fee would likely be added to the price of the goods and therefore would be passed on to the consumer. However, at least the true cost (one that included its disposal cost) of using this product would be established. An absolutely essential component of any such scheme would have to be a mechanism whereby this "advanced disposal fee" could be retrieved and applied directly to solid waste management programs.

4. Establishing Province-wide facilities for the disposal of household hazardous wastes

At present, household hazardous wastes are exempt from the new B.C. special waste regulations, and yet they represent a real disposal problem. The Province should undertake public awareness programs to educate householders and should establish disposal mechanisms (collection depots, transportation and disposal facilities) for these wastes.

5. Focusing on Research and Development of Markets for Recovered Materials

In order for any recycling program to achieve and sustain any measure of success, markets for the recovered materials must be available. If there are no markets, the recovered materials will be directed back into the waste stream and there will have been an extensive investment of effort and funds with little impact on reducing the amount of waste landfilled or incinerated. The Province should work towards developing these markets.

6. Establishing a Procurement Policy that Promotes Recycling

Examples include not only paper and lubricating oils, but also asphaltic concrete which can contain a percentage of recycled pavement, and road gravels which can contain crushed concrete.

7. Establishing Financial Incentives for Recycling Programs

Recycling has the potential for making a significant impact on reducing the volume of the Municipal waste stream. The Province must recognize that recycling is an extremely important part of a waste management program and should not underestimate the willingness and readiness of the public to participate in recycling programs.

Financial incentives should not be limited to Municipal programs, but should also include industries willing to recycle. Industries are the producers of the products that end up in the waste stream, and will be the markets for the materials being recovered through recycling. Industries must be involved as they will be the ultimate recyclers, i.e., users of the recovered materials.

8. Liaison with Federal Government

In addition, the Province has a role to play in urging Federal action in those areas that more properly fall within the Federal jurisdiction. The Province, on behalf of its municipalities and regional districts, should encourage the Federal Government in such areas as:

- product substitutions
- research and development (e.g. alternatives to such problem materials as plastics and styrofoams)
- coordination, enhancement and enforcement of relevant federal legislation and associated regulations.

These are only a few of the innovative programs the Province could implement and the suggested comprehensive solid waste management strategy should evaluate these and identify others. The programs chosen must have the support of a committed and educated public, both in undertaking personal waste reduction programs and in supporting government actions.

3.0 COMMENTS ON THE MINISTRY OF ENVIRONMENT'S PROPOSALS

The Provincial discussion paper presents fifteen (15) proposals on which public comments on their usefulness and effectiveness are being sought. Following is each specific proposal including the Municipality's comments as to its merits, with alternatives being suggested where appropriate.

Proposal 1 - Municipal Recycling Assistance Grants

We support the Province in establishing a municipal recycling grant program. Such grants should be available for Regional Districts, as well, who have or will be establishing recycling programs on behalf of their member municipalities. Recognition in the grant process should be given to those Municipalities and Regions who have taken the initiative in establishing recycling programs.

Burnaby supports the GVRD's proposed "Action Plan", which is a strategic plan of action for a comprehensive recycling program, and anticipates being one of the first member municipalities to benefit from this regional recycling strategy.

Proposal 2 - Commercial Recycling Demonstration Project

A commercial recycling demonstration project should entail research and development of a method to recover and reuse a problem waste. For example, the Province, through its Ministry of Transportation and Highways, could research into the potential for using waste tires in road reconstruction projects. Ground-up tires have been used in road base construction in other areas of North America and the Province could develop equipment and methods for such a program in B.C. If the reuse of tires in this manner is feasible, then the Province and local governments could specify the inclusion of a certain percentage of recycled materials (i.e., tires and reclaimed asphaltic concrete) is to be used in their road construction and reconstruction projects. Such a project would not only demonstrate the reuse of a product, but would also create a market for the recovered materials.

Proposal 3 - Commercial Recycling Assistance Program

Burnaby supports the establishment of a commercial recycling assistance program but feels its direction should be towards assisting industry to create markets for recyclables. The lack of firm long-term markets appears to be the biggest obstacle to establishing viable recycling programs and the Province could assist industry in developing these markets through such an assistance program.

Proposal 4 - Recycling Hotline and Waste Exchange

Burnaby supports the Province in expanding the GVRD's Recycling Hotline to cover the entire Province and in funding the Recycling Council of B.C.'s Waste Exchange. The Recycling Hotline affords the public information on recycling and Burnaby supports an informed and educated public.

The Waste Exchange provides a bridge between waste supplied and waste used; where waste generators can save on disposal costs and waste buyers can acquire raw materials at reduced prices. In our opinion, the Province should not only fund the Waste Exchange but should seriously consider supplying incentives enabling industries to use each other's wastes. The costs of such incentives may be less than the cost to society of disposing of these wastes.

Proposal 5 - Research Needs

Burnaby fully supports the need for additional research and the studies listed by the Province are a good first step in gathering information. However, once this information is obtained, there is a need for substantial more research in solid waste management in the Province. Our preceding comments on the Provincial involvement in solid waste management programs illustrate several areas requiring additional research.

Proposal 6 - Establish a Recycling Section

While Burnaby supports the establishment of a recycling section within the Ministry of Environment, it is our strong feeling it must not be at the expense of other programs within the Ministry. Considering all the disposal alternatives available, recycling has the potential to make the greatest impact on reducing the municipal solid waste stream. Burnaby considers that recycling should be integrated with other waste management programs currently administered by the Ministry of Environment.

Proposal 7 - A Procurement Policy

Burnaby supports a Province-wide procurement policy and would suggest the Province not rule out giving price preferences to products containing recycled materials and should not restrict it solely to paper and lubricating oils.

Proposals 8, 9, 10 and 11 - Beverage Containers and Litter Control Program Proposals

Burnaby believes a strong Litter Control Act has a role in a comprehensive municipal solid waste management program. While we are prepared to support the Province's efforts to improve the fairness and effectiveness of the Act, we believe a number of concerns need to be addressed, including the potential impact of the program on the viability of class 1 multi-material curbside collection programs and the need to channel unrefunded deposit money back into solid waste management programs.

Proposal 12 - Energy-from-Waste Assistance

Burnaby supports the Province's suggested initiatives in this regard, especially regarding commitments from B.C. Hydro for the purchase of electricity generated from energy-from-waste projects.

Proposal 13 - Proposed Landfill Surcharge

Burnaby recognizes the necessary role of landfills in a workable solid waste management plan providing the necessary environmental safeguards are taken.

Burnaby is not fully in agreement with the proposed landfill surcharge. While we do not necessarily concur with the Province that landfill user fees are consistent with the "polluter-pay principle" (a concept we support), we are not adamantly opposed to such fees providing they do not become so onerous as to cause waste generators to seek non-legitimate forms of disposal. Burnaby is generally supportive of the mechanisms required by the Province to realize its expanded role in municipal solid waste management, especially for small villages and towns. However, we do feel that any funds collected by the Province should, within reason and where practical, remain in the jurisdiction where they were originally collected, or at least be used for waste management initiatives that will directly benefit the environment of the community or region.

Proposal 14 - Product Disposal Charges

Burnaby does not support product disposal charges and believes a service charge on manufactured products, i.e., an advanced disposal fee, would be preferable. The manufacturer of a product which is difficult to dispose of should be charged the additional cost of its disposal, not the transporter of the product to the disposal site. The cost of disposing of a product should be reflected in its total cost.

Proposal 15 - Municipal User Fees

Burnaby supports a municipal user fee and agrees that municipalities must completely charge-back to waste producers the full cost of providing waste collection and disposal services. We would suggest that such a program be complemented with aggressive anti-litter programs and legislation.

4.0 SUMMARY

The Province took the lead in 1970 by enacting North America's first container legislation. We suggest the Province should again exhibit such initiative by undertaking a comprehensive municipal solid waste management strategy for the entire Province. Such a strategy would be the basis for waste reduction, recovery and recycling programs throughout the Province and could be used as a model for other waste streams, such as commercial and industrial wastes. We believe the time for such action is now. We believe the public is ready to commit resources towards waste reduction and recycling initiatives."

CARRIED UNANIMOUSLY

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN CORRIGAN:

"THAT the Committee now rise and report."

CARRIED UNANIMOUSLY

The Council reconvened.

MOVED BY ALDERMAN DRUMMOND:
SECONDED BY ALDERMAN CORRIGAN:

"THAT the report of the Committee be now adopted."

CARRIED UNANIMOUSLY

B Y L A W SFIRST READING:

#9107	5924/54/84 Thorne Avenue	RZ #2/88
#9108	805 Gilmore Avenue	RZ #67/88
#9109	Text Amendment	
#9111	Text Amendment	
#9114	311, 331, 351, 371 Duthie Avenue; 7161, 7171 and 7181 Hastings Street	RZ #60/88

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN YOUNG:

"THAT

'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 77, 1988'	#9107
'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 78, 1988'	#9108
'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 79, 1988'	#9019
'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 80, 1988'	#9111
'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 81, 1988'	#9114

be now introduced and read a first time."

CARRIED UNANIMOUSLY

FIRST, SECOND AND THIRD READINGS:

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN YOUNG:

"THAT

'Burnaby Budget Authorization Bylaw 1988, Amendment Bylaw No. 1'	#9030
'Burnaby Highway Exchange Bylaw No. 14, 1988'	#9031
'Burnaby Highway Exchange Bylaw No. 10, 1988'	#9092
'Burnaby Parks Regulation Bylaw 1979, Amendment Bylaw 1988'	#9112
'Burnaby Highway Exchange Bylaw No. 12, 1988'	#9113
'Burnaby Highway Exchange Bylaw No. 13, 1988'	#9115

be now introduced and read three times."

CARRIED UNANIMOUSLY

CONSIDERATION AND THIRD READING:

#8950	6879 Kingsway	RZ #177/87
#9001	16 South Howard Avenue	RZ #3/88
#9019	Portion of 3500 Gilmore Way	RZ #40/88
#9090	5510 Spruce Street	RZ #7/88

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN BEGIN:

"THAT

'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 7, 1988'	#8950
'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 26, 1988'	#9001

'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 39, 1988' #9019

'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 65, 1988' #9090

be now read a third time."

CARRIED UNANIMOUSLY

RECONSIDERATION AND FINAL ADOPTION:

#8902 5916 McKee Street RZ #135/87

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN YOUNG:

"THAT

'Burnaby Zoning Bylaw 1965, Amendment Bylaw No. 50, 1988' #8902

'Burnaby Lease Authorization Bylaw No. 3, 1988' #9025

'Burnaby Development Cost Charges Bylaw 1979, Amendment
Bylaw 1988' #9082

'Burnaby Indemnification Bylaw 1976, Amendment Bylaw 1988' #9105

be now reconsidered and finally adopted, signed by the Mayor and Clerk and the Corporate Seal affixed thereto."

CARRIED UNANIMOUSLY

N E W B U S I N E S S

Mayor Copeland

His Worship, Mayor W.J. Copeland advised that Alderman Begin is Council's representative on the Association for Community Education and as such plans to attend a conference entitled "Community Education in the '90s' - Responding to a Changing Society". Therefore Council is requested to approve a motion authorizing payment of Alderman Begin's expenses incurred in attending this conference.

MOVED BY ALDERMAN YOUNG:

SECONDED BY ALDERMAN RANDALL:

"THAT authority be given to pay all expenses in connection with the attendance of Alderman Begin at the annual conference of the Association for Community Education in B.C. to be held on 1988 November 18 and 19."

CARRIED UNANIMOUSLY

E N Q U I R I E S

Alderman Sawicki

Alderman Sawicki enquired as to the R.C.M.P. policy regarding enforcement of legislation pertaining to the use of fire crackers.

Director Administrative and Community Services, Mr. R.H. Moncur advised that he will contact the R.C.M.P. to enquire as to their policy and will report same back to Council at the 1988 November 07 meeting.

Alderman Randall

Alderman Randall requested that staff investigate the "Go B.C." program regarding funding assistance for various municipal initiatives.

The Municipal Manager, Mr. M.J. Shelley advised that staff are reviewing the "Go B.C." program.

1988 November 01

Alderman Randall enquired after information received regarding a Workers' Compensation Board fine of \$30,000 against the Corporation of Burnaby for improper shoring.

Acting Director Engineering, Mr. W.C. Sinclair advised that the fine had been levied early in 1988 and was charged to the water utility.

MOVED BY ALDERMAN CORRIGAN:

SECONDED BY ALDERMAN DRUMMOND:

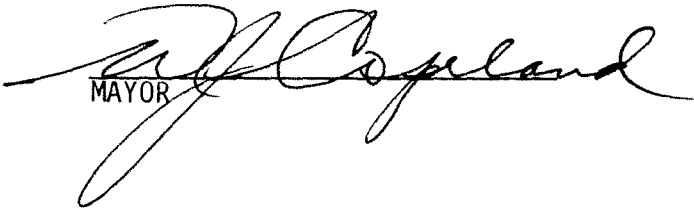
"THAT this regular Council Meeting do now adjourn."

CARRIED UNANIMOUSLY

The regular Council Meeting adjourned at 10:32 p.m.

Confirmed:

Certified Correct:


MAYOR


DEPUTY MUNICIPAL CLERK