

RE: LETTER FROM MR. M.J. O'CONNOR, P.ENG., REGIONAL MANAGER, G.V.R.D.,  
4330 KINGSWAY, BURNABY, B.C. V5H 4G8  
ESTABLISHMENT OF A G.V.R.D. DEVELOPMENT SERVICES FUNCTION

MUNICIPAL MANAGER'S RECOMMENDATION:

1. THAT the recommendations of the Director Planning & Building Inspection be adopted.

\* \* \* \* \*

TO: MUNICIPAL MANAGER 1987 September 21  
FROM: Director Planning & Building Inspection Our File: 01.214

SUBJECT: ESTABLISHMENT OF A G.V.R.D. DEVELOPMENT SERVICES FUNCTION

=====

RECOMMENDATION:

1. THAT Council advise the G.V.R.D. Board that it approves in principle obtaining Letters Patent for Development Services.
2. THAT staff be directed to work with the G.V.R.D. to ensure that member Municipalities have sufficient responsibility in determining Development Services objectives and the associated work program on a regular and continuing basis.

R E P O R T

1.0 INTRODUCTION

Appearing as a delegation at this evening's meeting is Mr. Mike O'Connor, Regional Manager, Greater Vancouver Regional District. Mr. O'Connor is appearing to explain a proposal to establish Development Services as a function of the Regional District.

Presently, the G.V.R.D. Development Services Department is functioning under a voluntary, cooperative arrangement involving fourteen of the G.V.R.D.'s fifteen municipalities (Lion's Bay is the exception). Each municipality has the option of not participating in the arrangement provided one year's notice is given.

For 1987, the total cost of Development Services is budgeted at \$830,800.00. This cost is apportioned to each municipality on the basis of their respective proportion of assessed property values taxable for regional hospital district purposes. In Burnaby, this equates to a contribution of \$100,349.09 in 1987.

Technical services provided by the Development Services Department have proven useful and range from those intended to be of assistance in providing a regional context for local planning to responding to specific data requests. Examples of specific activities include:

- \* maintenance and updating of regional data bases
- \* modeling and forecasting of demographic, economic and travel data
- \* analysis and evaluation of regional development options
- \* technical assistance in addressing matters having region-wide implications (e.g., emergency radio communication, dangerous goods movement, taxi cab licensing and regulation, E911 emergency telephone system, disaster planning)
- \* assistance in the development of an updated regional development strategy statement

Presently, individual municipalities have an adequate opportunity to participate in the establishment of each year's priorities and work program components. This occurs through a three committee structure: a Policy Coordinating Committee comprising mayors of each participating municipality; a Manager's Committee composed of the chief administrator from each municipality; and a Technical Advisory Committee with a planning representative from each municipality.

## 2.0

### THE PROPOSAL

In a letter dated 1987 August 12 (see attached), G.V.R.D. Chairman D. Ross has requested Council endorsement of draft Letters Patent for Development Services. For approval, the Letters Patent will require support from two-thirds of the municipalities and two-thirds of the G.V.R.D. Directors who represent two-thirds of the votes on the Board. If ultimately approved by the Provincial Government, the present voluntary inter-municipal arrangement would be replaced by a Development Services Department accountable to the G.V.R.D. Board.

The main reasons given for establishing a G.V.R.D. Development Services function under Letters Patent include:

- \* the cumbersome and costly process of administering an annual contract with the fourteen individual municipalities would be avoided.

Municipal Manager  
re: Establishment of a G.V.R.D.  
Development Services Function  
1987 September 21 Page 3

ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING	87/09/28	

- \* as part of the G.V.R.D.'s organizational structure, the service could be more effective in helping establish priorities and strategies for regional development
- \* improvement to the present reporting responsibilities between the Policy Coordinating Committee and the Executive Committee and the relationship between the present three committees (Policy Coordinating Committee, The Managers' Committee and the Technical Advisory Committee)
- \* organizational stability to permit improved longer term planning activities.

It has been indicated that the budget implications to municipalities under the Letters Patent arrangement would remain basically the same as at present, with the major difference being that the assessment would be a regional rather than a municipal one.

### 3.0


#### STAFF COMMENT

At the time of the abolition of the Official Regional Plan for the G.V.R.D. in 1983, a vacuum was created with respect to a regional planning perspective. Gradually, this vacuum has been diminished through the efforts of the participating municipalities who have recognized the shared benefits of having a regional strategy in place. This department firmly believes that it is in the municipality's best interest to see an organizational structuring of the G.V.R.D. that will help facilitate better regional planning. Our regional location and stage of development make us a particular beneficiary of good regional planning. As such, we recommend Council's approval in principle of obtaining Letters Patent for Development Services.

One major benefit of the existing inter-municipal arrangement is the direct relation each participant municipality has with Development Services in shaping its objectives, directions and programs. This increased involvement stems from a realization that each member can obtain greater return if their shared efforts are directed to commonly accepted issues and objectives. Unfortunately, the intended municipal involvement in the proposed new arrangement is not clear and should be clarified. Municipalities must help shape and focus the kind of work done to ensure that it is considered relevant and needed if they are to be instrumental in its

Municipal Manager  
re: Establishment of a G.V.R.D.  
Development Services Function  
1987 September 21 Page 4

eventual voluntary implementation. Our recommendation for the approval in principle of the Letters Patent for Development Services is therefore accompanied by a further recommendation that staff be directed to work with the G.V.R.D. to ensure that member municipalities have sufficient responsibility in determining Development Services objectives and associated programs. This involvement, as well as the continued existence of a technical advisory body, could be accommodated through modifications to the draft Letters Patent, or possibly by Board Resolution or Bylaw.

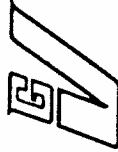
  
A.L. Parr  
DIRECTOR PLANNING &  
BUILDING INSPECTION

JSB/pja

cc: Municipal Solicitor  
Director Finance

~~CORRESPONDENCE AND PETITIONS~~  
Regular Council Meeting  
1987 September 08

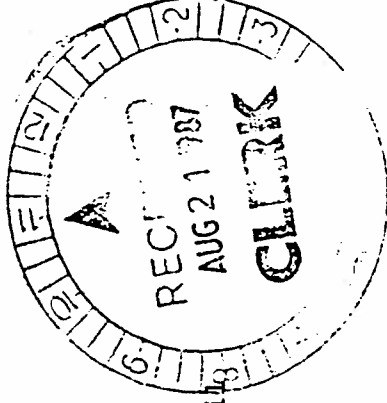
ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING		87/09/28



Greater Vancouver Regional District

4330 Kingsway, Burnaby, British Columbia, Canada V5H 4G8

Office of the Chairman  
Telephone (604) 432-6213



August 12, 1987

Mayor W. A. Lewarne  
and members of Council  
District of Burnaby  
Municipal Hall  
4949 Canada Way  
Burnaby, B.C.  
V5G 1M2

INTERNAL DISTRIBUTION:

: - AGENDA 1987 SEPTEMBER 08  
: - COPY - MUNICIPAL MANAGER  
          - DIR. PLNG. & BLDG.  
          INSP. (FOR REPORT

Dear Mayor Lewarne and Members of Council:

Greater Vancouver has the potential to play a major role in Canada's future. It is among the nation's most significant economic centres and it has the strategic location and resources to meet the challenges of the coming decades. But the world around us is changing very quickly and we are going to have to actively and aggressively compete for new jobs, new markets and new business. To successfully compete in these world markets, all levels of government must find better ways to deal with the regional development opportunities and problems which confront us -- issues of invigorating economic growth, improving the transportation system, and improving the infrastructure and the environment in which we live.

For a number of years we have been handling these issues on a piecemeal basis, without generally accepted regional goals and priorities. Many worthwhile projects have been proposed, but the dollars to fund them are becoming increasingly limited. Governments must make the right choices in the years ahead if Greater Vancouver is going to maintain and enhance the quality of life we want. A piecemeal approach will not be adequate.

The billions of dollars in transportation, hospital and health care, water, sewer, garbage and other infrastructure replacements and improvements must be prioritized and these choices must be based on the best information that can be provided.

As well, the right economic initiatives and environmental priorities must be based on the best knowledge available.

On July 29, 1987 the Regional Board took the first steps to putting us on the road to establishing the long-term goals and objectives I am convinced we need, voting to refer to each municipality for approval draft Letters Patent to establish Development Services as a function of the Regional District with limited non-regulatory responsibilities. I have attached the draft Letters Patent for your information and consideration, stressing they would grant only non-regulatory functions.

I believe it is important to emphasize that the issuance of Letters Patent, making Development Services a function of the GVRD, will not mean an increase in costs to taxpayers.

~~CORRESPONDENCE AND PETITIONS~~  
~~Regular Council Meeting~~  
~~1987 September 08~~

ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING		87/09/28

2.

Greater Vancouver's municipalities must establish a continuing and constructive focus for providing information and a program for action on regional development. We need a clear idea of the functions that are not regulatory in nature, what we want to achieve in the coming decade, and we need to avoid the wasted resources and lost opportunities which will result if we continue without plans or priorities.

The GVRD Board of Directors received the enclosed draft Letters Patent and referred them to member municipalities for approval. I urge you to endorse them. We all share the desire for a prosperous and livable region. Working together, Greater Vancouver's municipalities can be a strong political force in shaping our future, a force much greater than the parts acting alone.

I have also asked Mr. Mike O'Connor, Regional Manager, to appear before you, at your convenience, to explain the Letters Patent as fully as possible. I look forward to your support of this most important issue.

Yours truly,



D. A. Ross,  
Chairman

Atts.  
DAR/cw

ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING		87/09/28

# DRAFT

CANADA:

## PROVINCE OF BRITISH COLUMBIA

ELIZABETH the SECOND, by the Grace of God, of the United Kingdom, Canada and Her Other Realms and Territories, Queen, Head of the Commonwealth, Defender of the Faith

To all to whom these presents shall come--

Greeting.

Rita M. Johnston, Minister of  
Municipal Affairs

) WHEREAS the Greater Vancouver  
) Regional District was incor-  
) porated by Letters Patent  
) issued pursuant to the Municipal  
) Act on June 29, 1967;

And whereas the Regional Board (the "Regional Board") of the Greater Vancouver Regional District (the "Regional District") has requested that the function of development services be granted to the Regional District pursuant to the provisions of section 767 (2) of the Municipal Act and the provisions of section 767 (5) have been duly complied with;

And whereas under the provisions of section 767 (6) the annual net cost of any function granted as a result of a request made using the procedure provided in section 767 (5) shall not exceed the product of \$0.50 per \$1,000 of the assessed value referred to in section 791 (1) of the Municipal Act within the participating member municipalities; and the annual net costs of all functions granted as a result of a request made using the procedure provided in section 767 (5) shall not exceed the product of \$1 per \$1,000 of that assessed value;

And whereas it is deemed desirable for the Regional District to be granted the power to undertake the function of development services:

NOW KNOW YE THAT by these presents we do order and proclaim that on, from and after the date hereof, the following be added to the objects, powers, obligations, duties, limitations and conditions of the Greater Vancouver Regional District:

### Division -- Development Services

1. The participating member municipalities of this function shall be:

Village of Belcarra  
District of Burnaby  
District of Coquitlam  
Corporation of Delta  
Village of Lions Bay  
City of New Westminster  
City of North Vancouver  
District of North Vancouver  
City of Port Coquitlam  
City of Port Moody  
Township of Richmond  
District of Surrey  
City of Vancouver  
District of West Vancouver  
City of White Rock

ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING	87/09/28	

Electoral Area "A"  
Electoral Area "B"  
Electoral Area "C"

(the "Member Municipalities" or individually a "Member Municipality")

2. It shall be a function of the Regional District to undertake and carry on development services within and between some or all of the Member Municipalities which shall include, without limiting the generality of the foregoing,

- (a) obtaining, developing, maintaining and analyzing information of all kinds relating to demography, land use and economics and for that purpose to maintain broad data bases, monitor changes and trends, carry out studies and demographic, land use and economic forecasting, analyzing development trends and otherwise doing all such things as may be necessary or desirable to further those objectives;
  - (b) obtaining, developing, maintaining and analyzing information of all kinds relating to urban and suburban transportation requirements and for that purpose to maintain broad data bases, monitor changes, carry out studies, develop transportation forecasting models, analyze travel demands and capacity constraints and otherwise doing such things as may be necessary or desirable to further those objectives;
  - (c) coordinating inter-municipal regional development policies and for that purpose to develop, in coordination with Member Municipalities, goals, objectives and strategies for transportation, economic development and such other matters as the Regional Board of the Regional District may from time to time determine. The services provided under this paragraph (c) shall not be regulatory and the implementation of any goals, objectives and strategies by any Member Municipality will be on a voluntary basis;
  - (d) undertaking studies and investigation of such matters of inter-municipal interest as any Member Municipality or Member Municipalities may from time to time request or as the Regional Board of the Regional District may from time to time determine.
3. The annual cost attributable to this function shall be apportioned among the Member Municipalities on the basis set out in section 791 of the Municipal Act.
4. The borrowing power of the Regional District for this function is NIL.



~~CORRESPONDENCE AND PETITIONS  
Regular Council Meeting  
1987 September 08~~

ITEM	SUPPL	13
MANAGER'S REPORT NO.		58
COUNCIL MEETING		87/09/28

-3-

In testimony whereof, We have caused these Our Letters to be made Patent and the Great Seal of Our said Province to be hereunto affixed.

Witness, the Honourable Robert G. Rogers, Lieutenant-Governor of Our said Province of British Columbia, in Our City of Victoria, in Our said Province, this            day of            , in the year of our Lord one thousand nine hundred and eighty-seven, and in the thirty-sixth year of Our Reign.

By Command.

Provincial Secretary

w/22:11

