

ITEM	21
MANAGER'S REPORT NO.	60
COUNCIL MEETING	1980 09 29

RE: APPLICATION TO CANADA COMMUNITY DEVELOPMENT PROGRAM
(NOTICE OF MOTION - ALD. G.D. AST, 1980 SEPTEMBER 02)

The following is a report from the Municipal Treasurer re the above.

RECOMMENDATION

1. THAT the recommendation of the Municipal Treasurer be adopted.

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1980 September 24

File: G69-8-4

TO: MUNICIPAL MANAGER

FROM: MUNICIPAL TREASURER

RE: APPLICATION TO CANADA COMMUNITY DEVELOPMENT PROGRAM
(NOTICE OF MOTION - ALD. G.D. AST, 1980 SEPTEMBER 02)

RECOMMENDATION

1. THAT application not be made to the Canada Community Development Program for funds to finance programs of brushing, cleanup and tree removal on vacant Municipal land. (Sec. 3.5)

SUMMARY

No specific provision was made in the 1980 budget for work projects of this nature. It is questionable that this program meets the Canada Community Development guidelines. Past experience has shown that works of this nature are generally not cost effective. Staff recommends against making application for funds.

REPORT

1. Background

Council on 1980 September 02 adopted the following Notice of Motion:

"WHEREAS there are parcels of vacant municipal land within Burnaby in need of brushing out and cleanup; and

WHEREAS there have been requests for cleanup of vacant properties as well as removal of trees in view areas;

THEREFORE BE IT RESOLVED that staff report to the Municipal Council at the next regular meeting on:

1. The feasibility of making application to the Canada Community Development Program for funding;
2. Suggest locations for which applications could be made."

This is the staff report.

2. Canada Community Development Projects 1980-81 Guidelines

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Following are extracts from the guidelines:

2.1 Special Employment Measures

In British Columbia it is estimated that 48% of the unemployed are women, 45% of the unemployed are under the age of 25 and 20% of the unemployed are persons of Native ancestry. An estimated 5% of Canadians 15-64 years of age, are restricted due to physical impairment or chronic (including mental) illness but are able to engage in day-to-day activities including working. One of the objectives of C.C.D.P. is to create employment opportunities for persons with these employment barriers.

2.2 C.C.D.P. Priorities: British Columbia

The following have been identified as areas of priority for Canada Community Development Projects on a national basis: energy conservation and alternative energy sources, aquaculture and fisheries; tourism development; community restoration and development; environmental conservation and reclamation, particularly related to post-forest fire requirements and drought conditions; feasibility studies on potential for commercial development of local resources; Native employment; non-profit housing and rehabilitation.

In British Columbia, in consultation with the Provincial Government and other Federal departments at the regional level, it has been agreed that particular emphasis will be given to:

- tourism development
- salmonid and fisheries enhancement
- environmental conservation particularly related to forest management activities
- non-profit housing and rehabilitation for low income groups
- energy conservation and the development of alternative energy sources

All proposals will be assessed on the long term benefits to be provided to communities, and on the quality of job experience for the participants.

2.3 What kinds of projects is the program looking for?

Proposals which:

- create jobs that meet the requirements of the locally unemployed and that will either maintain or increase their skills;
- demonstrate that the employment to be created and the activities proposed are in addition to the normal, on-going or planned responsibilities of the sponsor;
- create activities which would maintain or increase the number of ongoing employment opportunities in the area;
- create a minimum of three continuing jobs;
- demonstrate that they can be completed in the proposed time frame;
- are of a non-profit nature;
- do not require more than an average of \$20,000 per month for each month of project operation;
- are prepared to utilize the services of a Canada Employment Centre to hire employees who are unemployed and actively seeking work through a C.E.C.

2.4 What kinds of projects will not be considered for funding?

Proposals which:

- require employees whose skills are in demand in that locality;
- create a need in the community that will cease to be responded to at the termination of funding;
- are designed to enhance the value of private property;
- provide facilities or services that duplicate or compete with those existing at present;
- are not accompanied by a hiring plan.

2.5 Who may sponsor an application

Applications may be sponsored by established organizations such as community development associations, service organizations, co-operatives and Band Councils, and by municipalities where the Province is in agreement.

An established organization is defined as one which has ordinarily been in operation for more than six months, has been involved in a community activity and has a community-based membership with elected officials.

Individuals and newly formed groups may be considered eligible for sponsorship where there are insufficient established organization sponsors.

Universities and community colleges are eligible to sponsor activities, as are businesses and partnerships.

Federal and Provincial government departments and agencies are not eligible to sponsor activities.

2.6 When may a project operate?

An approved project must start between 1980 November 17 and 1981 February 02 and finish no later than 1982 March 26. Should it be necessary for the proposal to start prior to 1980 November 17 the reason should be noted on the application. Projects will ordinarily be supported for up to 12 months. For construction and construction related projects, activities may operate, as appropriate to requirements, for a maximum of 18 months.

2.7 What is the minimum size of a project?

The minimum length of a project's operation should be at least eight weeks. It should provide for a minimum of three continuing jobs (including where applicable, a working sponsor) except for an initial period of up to two weeks after the start date to organize the project, and up to two weeks before the end of the project to close down.

2.8 Federal funding

Maximum \$20,000 per month to an accumulative total of \$360,000.

Project Supervisor:	prior to 1980 December 01	\$204
	after 1980 December 01	219

Other project workers:	prior to 1980 December 01	163
	after 1980 December 01	175

Other costs - \$40.00 per week per employee; or
 - \$80.00 per week per employee may be considered if project activities relate to:

- (a) construction
- (b) work done on buildings, such as renovation and repair
- (c) land repairs, fences, gates, etc.
- (d) improvement of the environment
- (e) energy conservation
- (f) equipment vital to the operation of the project
- (g) personnel with special skills vital to the operation of the project

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2.9 Deadline for applications

Applications must be postmarked not later than 1980 September 29.

In the event Council wishes to make application for funds, a skeleton application has been submitted in order not to miss the deadline. The application will be cancelled if Council adopts the staff recommendation not to make application.

2.10 Employers with collective agreements

The British Columbia Labour Relations Board has ruled that the terms and conditions of employment on job creation projects are subject to approval of both Union and employer, when the regular employees of the project sponsor are covered by a collective agreement.

Applicants whose regular employees are covered by an existing collective agreement must include with their application written confirmation that both Union and employer have agreed to the terms and conditions of employment for the Canada Community Development Program project employees.

3. Feasibility and desirability

3.1 Cost to Burnaby

The minimum program is three employees for eight weeks. On a project of brushing and cleanup which commenced 1980 November 01, it is estimated that this would cost Burnaby \$12,900, or \$13,900 if we qualified for the extra \$40 per man week for expenses.

3 Labourers @ \$8.00 per hour, 40 hours per week for 8 weeks, including benefits	\$ 8,500
Assistant Foreman, including transportation - ¼ of his time for 8 weeks	1,600
1 dump truck and 1 loader for 30 hours per week for 8 weeks	<u>8,800</u>
	18,900
C.C.D.P. recovery - 3 men @ \$163 per week for November and \$175 per week for December plus \$40 per man week for expenses	5,000
or	
with \$80 per man week for expenses	<u>6,000</u>
Net cost to Burnaby	<u>\$12,900/13,900</u>

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3.2 Availability of funds - Municipal

No specific provision was made in the 1980 budget for make-work projects. The budget does, however, contain funds to provide for cleanup of vacant rights-of-way or the removal of trees as required; this work is done on a continuing basis but only as a demonstrated need arises. The Health Department requests either Parks or Engineering to clean up problem areas, and both Departments also deal with regular citizen complaints. Both Departments charge the cost of the work to maintenance budgets.

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The Legal/Lands Department also has a budget (\$7,000 in 1980) for cleanup of unsightly premises. Work is performed on the basis of proven need.

3.3 Availability of funds - C.C.D.P.

According to C.C.D.P. officials, applications for Municipal works will have a very low priority. They are not seeking out winter works projects in the traditional sense. Programs which will provide employment opportunities for persons with employment barriers described in 2.1 will receive the highest priority, as will programs that will create new jobs of a continuing nature.

\$3.9 million has been allotted to B.C. The constituency of Burnaby has been allotted \$112,000. The constituency of North Vancouver-Burnaby has been allotted \$108,000. According to C.C.D.P. officials, many small projects are preferable to one large Municipal project.

3.4 Past experience

Over the years Burnaby has been involved in a number of Federal/Provincial sponsored make-work programs in both Engineering and Parks & Recreation.

Experience has shown that on such projects there is a high rate of accidents, absenteeism and staff turnover. This reduces the effectiveness of crews, and generally results in programs not being cost effective.

3.5 It is recommended that application not be made to the Canada Community Development Program for funds to finance programs of brushing, cleanup and tree removal on vacant Municipal land.

MUNICIPAL TREASURER



Per: Howard B. Karras

HBK:gw

cc: Municipal Engineer
Municipal Solicitor

Parks & Recreation Administrator
Medical Health Officer