

ITEM	21
MANAGER'S REPORT NO.	45
COUNCIL MEETING	1979 06 25

Re: 10TH NATIONAL SEMINAR OF THE INSTITUTE OF PUBLIC ADMINISTRATION
OF CANADA
"MUNICIPAL GOVERNMENT IN THE GOVERNMENTAL MAZE"
BANFF SPRINGS, ALBERTA - 1979 OCTOBER 03-15

RECOMMENDATION:

1. THAT your Manager be authorized to attend the 10th National Seminar by the Institute of Public Administration of Canada on "Municipal Government in the Governmental Maze" to be held in Banff Springs, Alberta, from 1979 October 03-05 inclusive, at an estimated cost of \$630.

REPORT

Authorization is requested for your Manager to attend the 10th National Seminar of the Institute of Public Administration of Canada, to be held in Banff Springs, Alberta, from 1979 October 03 to 05 inclusive. The Seminar will be on the topic "Municipal Government in the Governmental Maze".

Attendance at the Seminar is by invitation only (see attached list of invited participants). The list of invited participants includes experts from the various levels of government, from the academic community and from other interested sectors - all of which could prove to be valuable contacts in the future.

The purpose of the Seminar will be to discuss current intergovernmental issues facing municipal government, to examine their dynamics and to assess the effectiveness of machinery and processes of intergovernmental cooperation and coordination. (See programme outline attached.)

The estimated expenses are as follows:

Registration fee	\$ 300
Air fare (roundtrip)	144
Accommodation (2 nights @ \$51)	102
Per Diem (3 days @ \$20)	60
Bus (Calgary to Banff roundtrip)	24
	<u>\$ 630</u>

MUNICIPAL GOVERNMENT IN THE INTERGOVERNMENTAL MAZE
 LE GOUVERNEMENT MUNICIPAL DANS LE LABYRINTHE INTERGOUVERNEMENTAL

10th NATIONAL SEMINAR
 10ème COLLOQUE NATIONAL

CO-CHAIRMEN

Allan O'BRIEN
 Professor
 Institute of Public Affairs
 Dalhousie University

CO-PRESIDENTS

Bernard ANGERS
 Sous-ministre
 Ministère des Travaux publics et
 approvisionnement
 Québec

LIST OF INVITED PARTICIPANTS / LISTE DES PARTICIPANTS INVITES

Sandra ALLEN
 Executive Secretary
 Provincial Municipal Council
 Dpt of Municipal Affairs
 New Brunswick

Marion DEWAR
 Mayor
 Ottawa

* Kell ANTOFT
 Director
 Institute of Public Affairs
 Dalhousie University

N.W. DIAKIW
 Chief Commissioner
 City of Winnipeg

C.T.C. ARMSTRONG
 Regional Coordinator
 Hamilton-Wentworth Region

S. DIETZ
 City Commissioner
 City of Saskatoon

Jacques BESRE
 Sous-ministre
 Affaires municipales
 Québec

* Gérard DIVAY
 *** Institut national de recherche
 scientifique - Urbanisation
 Université du Québec

*** David M. CAMERON
 Director
 School of Public
 Administration
 Dalhousie University

Lionel FELDMAN
 President
 Lionel Feldman Consulting Ltd
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John R. CAMERON
 Director of Research
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Michael GOLDRICK
 Associate Professor
 Department of Political Science
 York University

* Ken CAMERON
 ** Senior Associate Planner
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 District

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* Denis COLE
 Chief Commissioner
 City of Calgary

Ken KYLE
 Executive Assistant to the Mayor
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* J.L. LAPOINTE
 *** Sous-ministre adjoint
 Affaires municipales
 Québec

Serge LAVOIE
 Directeur exécutif
 CIRUR/ICURR
 Toronto

R.W. LONG
 Deputy Minister & Inspector
 of Municipalities
 Ministry of Municipal Affairs
 British Columbia

J.D. LOVE
 Deputy Minister
 D R E E
 Ottawa

R. MACNEILL
 Director
 Municipal Relations
 Division
 Dpt of Municipal Affairs
 Prince Edward Island

J.D. MCNAIRNAY, Q.C.
 Deputy Minister
 Dpt of Municipal and Urban
 Affairs
 Manitoba

Dr. J. Peter MEEKISON
 Deputy Minister
 Dpt of Federal and
 Intergovernmental Affairs ***
 Alberta

Jean-Marie MOREAU
 Président
 Union des Conseils de comté
 Ste Foy, Québec

Jacques O'BRADY
 Maire
 Sherbrooke, Québec

Jean-Guy PARENT
 Président, Visbec
 (Maire de Boucherville)

* Glenys PARRY
 Executive Director
 Federation of Canadian Municipalities
 Ottawa

* Jacques PERREAULT
 Directeur des Services Municipaux
 Ville de Québec

Normand PLANTE
 Adjoint au président
 Communauté urbaine de Montréal

T.J. PLUNKETT
 Director
 Institute of Local Government
 Queen's University

* Dale RICHMOND
 *** Director
 Economic and Policy Research
 Chief Administrative Officer's Dpt
 Metropolitan Toronto

John C. ROBISON
 City Administrator
 Fredericton

* Mel SHELLEY
 President
 C.A.M.A.
 Burnaby, B.C.

*** David SIEGEL
 Lecturer
 Brock University

Donald W. STEVENSON
 Deputy Minister
 Intergovernmental Affairs
 Ontario

Dr. Paul TENNANT
 Professor
 Dpt of Political Science
 University of British Columbia

W. TERON
 Chairman
 Central Mortgage and
 Housing Corporation
 Ottawa

Yvon TREMBLAY
 Secrétaire général associé
 Conseil exécutif-Aménagement
 Québec

Michael WARREN
 Chief General Manager
 Toronto Transit Commission

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MUNICIPAL GOVERNMENT IN THE INTERGOVERNMENTAL MAZE

10th NATIONAL SEMINAR

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Co-Chairmen Allan O'Brien
Bernard Angers

PROGRAMME OUTLINE

The purpose of the seminar will be to discuss current intergovernmental issues facing municipal government, to examine their dynamics and to assess the effectiveness of machinery and processes of intergovernmental cooperation and coordination.

A background paper providing a descriptive overview of the setting of municipal government in Canada in the 1970's will be prepared (municipal government in the context of the seminar will exclude separately elected school boards). This paper will be prepared by David Siegel of Brock University. It will provide some basic information on four aspects which affect provincial-municipal relationships in the various provinces: demographic trends, allocation of functions, financial arrangements and machinery for consultation.

Session I: Provincial Responsibilities for Municipal Government

In this first session, discussion will centre on the responsibilities of provincial governments.

- What essential responsibilities do the provinces have for municipal government?
- What is the rationale for differing municipal policies of the provinces?
- What role, if any, should the federal government have for urban governance?
- What criteria would be appropriate for allocating functions among the levels of government?

A paper will be prepared for this session by David M. Cameron, Director of the School of Public Administration of Dalhousie University.

Session II: Policy Making and Delivery of Services in an Intergovernmental Context

The second session will be devoted to an examination of the various means of sharing responsibility for policy making and for delivery of services.

- What functions should be shared among levels of government?
- How should policy making be shared?
- How should administration be shared?
- How should differing priorities be reconciled?
- How should political and administrative aspects be co-ordinated?
- Why does the usefulness of local tri-level committees vary?

Through the participation of practitioners reference will be made to specific case studies of bi- or tri-level projects in which they have been involved. The paper for this session will be prepared by Gérard Divay, of the Institut national de recherche scientifique (Urbanisation at the University of Quebec.

Session III: Financing Dilemmas and Innovations

The focus of the third session will be the means by which municipalities can have access to adequate revenues to carry out their responsibilities.

- Under what conditions?
- What recent innovations and experience have we had?
- What feasible alternatives are there?
- How can municipalities engage in effective restraint management?

The major paper for this session will be prepared by Jean -Louis Lapointe, Assistant Deputy Minister of Municipal Affairs in Quebec, to outline the municipal financing reforms introduced in the recent budget of that province. Dale Richmond, Director of Economic and Policy Research for Metropolitan Toronto, will present an overview of the salient features of provincial-municipal financial relations in various provinces and of the differences in political philosophy between and sometimes within provinces. He will then raise those issues which emerge from a municipal viewpoint.

Session IV: Future Directions and Machinery for Intergovernmental Action

- What are the appropriate directions for the future?
- Which intergovernmental structures and processes will help to achieve the desired results?
- What responsibility does each level of government have to the other two as representatives of society?
- How can local issues with national or international dimensions be handled?
- What should be the status of municipal government?
- To what extent will the quality of life be affected by the type of machinery used?

Discussion in this future oriented session will be preceded by a brief synthesis of the preceding three sessions by the rapporteur, Kenneth Cameron, Senior Associate Planner in the Greater Vancouver Regional District.