RE: A BRIEF REGARDING A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY AND THE IMPLEMENTATION STRATEGY FOR ACHIEVING THIS PLAN

Following is a report from the Director of Planning regarding a brief that was presented to the Honourable Alex V. Fraser and the Honourable William N. Vander Zalm in Victoria on 1979 December O5.

RECOMMENDATION

1. THAT the report of the Director of Planning be received for information purposes.

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TO:

MUNICIPAL MANAGER

1979 DECEMBER 06 OUR FILE: 00:480.1

FROM:

DIRECTOR OF PLANNING

SUBJECT:

A BRIEF REGARDING A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY AND THE IMPLEMENTATION STRATEGY FOR ACHIEVING THIS

PLAN

RECOMMENDATION:

THAT this report be received for information purposes.

REPORT

On 1979 December 05, a delegation from the Municipality of Burnaby headed by Mayor Mercier submitted the <u>attached</u> brief to the Honourable Alex V. Fraser, Minister of Transportation and Highways and the Honourable William N. Vander Zalm, Minister of Municipal Affairs for their consideration.

This brief, pertaining to a proposed implementation strategy for comprehensive transportation improvements in Burnaby, is being submitted at this time, for the information of Council.

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A. L. Parr DIRECTOR OF PLANNING

JSB/sam Attachment

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A BRIEF REGARDING

A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY

and

THE IMPLEMENTATION STRATEGY FOR ACHIEVING THIS PLAN

Submitted to:

THE HONOURABLE ALEX V. FRASER, MINISTER MINISTRY OF TRANSPORTATION AND HIGHWAYS

and

THE HONOURABLE WILLIAM N. VANDER ZALM, MINISTER MINISTRY OF MUNICIPAL AFFAIRS

PROVINCE OF BRITISH COLUMBIA



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A BRIEF REGARDING

A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY

and

THE IMPLEMENTATION STRATEGY FOR ACHIEVING THIS PLAN

This Brief is respectfully submitted by the following delegation from Burnaby:

HIS WORSHIP D. M. MERCIER, MAYOR

BURNABY TRANSPORTATION COMMITTEE REPRESENTATIVES:

Alderman W. A. Lewarne, Chairman Mr. G. W. Ramsell, Community Group Representative Mr. R. W. Tarling, Community Group Representative

BURNABY STAFF:

Mr. M. J. Shelley, Municipal Manager
Mr. A. L. Parr, Director of Planning
Mr. V. D. Kennedy, Deputy Municipal Engineer

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A BRIEF REGARDING

A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY

and

THE IMPLEMENTATION STRATEGY FOR ACHIEVING THIS PLAN

INTRODUCTION

The purpose of this meeting between Ministers of the Provincial Government and representatives of the Municipality of Burnaby is to seek support from the Province for the Burnaby Comprehensive Transportation Plan and the Strategy and Schedule for implementing this plan. The Province has direct jurisdiction over some of the major components of the plan, such as widening the Freeway, and traffic management on Provincial Highways, whilst the Province can also exercise initiative (via the U.T.A.) in the advancement of other projects such as L.R.T. and the Commuter Rail. Clearly, Burnaby cannot implement the plan without the support of the Province because the major elements of the Transportation Plan are inter dependent and cannot be developed in isolation of other projects. Provincial support is also required for the plan and strategy because Burnaby, in advancing those parts of the arterial road network over which it has jurisdiction, will have to seek financial assistance from the Province via the Revenue Sharing Act.

BACKGROUND

As part of its submission to the Provincial Government the Municipality of Burnaby would like the <u>attached</u> three documents to be considered:

- 1. Transportation Policies for Burnaby
- 2. A Comprehensive Transportation Plan for Burnaby
- 3. Burnaby Comprehensive Transportation Plan Implementation Strategy

These reports which are the product of almost two years of deliberation by the Burnaby Transportation Committee, have all been adopted in principle by the Municipal Council; the latter report having most recently received Council's endorsation on 1979 November 26.

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In its deliberations the Burnaby Transportation Committee carried out an extensive program of consultation, not only with the community at large, but also with staff of the Provincial Ministry of Transportation and Highways, G.V.R.D., and B.C. Hydro Transit; as well as with elected representatives from adjacent municipalities. As a result of this involvement the Council is confident that the adopted policies, plan and implementation strategy, properly address the major transportation and land use issues facing the Municipality.

TRANSPORTATION POLICIES FOR BURNABY

In the initial phase of its work the Transportation Committee was concerned with identifying the major transportation related issues in the community and accordingly, it prepared a series of transportation policies for the Municipality which addressed these concerns. The spirit and direction of these policies, adopted by Council on 1979 April 09, is contained within the following fundamental transportation goal as formulated by the Committee:

"THAT COUNCIL STRIVE TO FACILITATE THE MOVEMENT OF PEOPLE AND GOODS WITHIN AND THROUGH THE MUNICIPALITY IN A MANNER THAT IS MOST COST EFFECTIVE AND EFFICIENT WHILE AT THE SAME TIME ENDEAVOURING TO MAINTAIN AND IMPROVE THE INTEGRITY AND ENVIRONMENT OF RESIDENTIAL NEIGHBOURHOODS."

The fundamental transportation goal and the policies flowing from it formed the basis for the Committee's subsequent work.

A COMPREHENSIVE TRANSPORTATION PLAN FOR BURNABY

The Comprehensive Transportation Plan formulated by the Transportation Committee and adopted by Council is seen as the best response to the transportation needs of the Community within the context of protecting residential neighbourhoods, structuring commuter and local traffic flows, providing for adequate goods movement and for an improved public transport system. At the same time the plan recognizes such influencing factors as Burnaby's regional location, its land use and development pattern, its topography and existing road network, as well as the cost effectiveness of the proposals and the need for inter-governmental coordination.

IMPLEMENTATION STRATEGY

As previously stated it is the view of the Council and the Transportation Committee that the improvements required to meet the Conceptual Transportation Plan are interrelated and individual projects cannot be considered

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in isolation. It is therefore imperative to have the concurrence and cooperation of the authorities who have jurisdiction over those elements of
the transportation plan over which the Municipality does not exercise
direct control. The Burnaby Transportation Committee was guided by the
adopted Transportation Policies for Burnaby and accordingly, the proposed
The Imperation Strategy tackles the transportation needs of the Municipality
on a broad front with particular emphasis being given to the early implementation of traffic management, protection of residential areas, and the
improvement of public transportation. The establishment of key priority
areas has enabled the Committee to develop a system wide approach to the
implementation of the projects in the Comprehensive Transportation Plan.
Based on this systematic approach to transportation improvements the Transportation Committee has developed a ten year Implementation Schedule for
all of the projects required to complete the Transportation Plan.

DISCUSSION AND CONCLUSIONS

The Council wishes to stress that the <u>Comprehensive Transportation Plan</u> is based on a framework provided by the <u>Transportation Policies for Burnaby</u> and therefore represents an integrated approach to the solution of pressing transportation problems associated with this Municipality.

Council is committed to the implementation of this plan and indeed, some progress has already been made with regard to major elements of the plan. Burnaby, in conjunction with Vancouver, and with Revenue Sharing assistance, has embarked upon the reconstruction of Boundary Road from the new Marine Way to Imperial. It is also our understanding that the Province is currently in the process of securing tenders for the construction of the first phase of the new Marine Way. It is also understood that the Provincial Government is now committed to the replacement of Cassiar Street in Vancouver with a limited access roadway.

All of these projects are an important and integral part of Burnaby's Comprehensive Transportation Plan and its Implementation Strategy. The Rapid Transit Study funded jointly by the Greater Vancouver Regional District and the Urban Transit Authority is currently nearing completion and it is the expectation of Council that this very important project will proceed as soon as possible. With the designation of the G.V.R.D. as the "Municipality" within the context of the U.T.A. Act, it is expected that vital improvements to the bus system will also be effected in the near future.

It would be extremely desirable if the Province would commit itself fully to the Implementation Schedule that the Council has adopted, however, Council recognizes that it may be impracticable at this stage to consider allocations of funds for projects that are scheduled in the latter part of this decade. Nonetheless, the Municipality at this meeting is seeking Provincial Government approval in principle of the Comprehensive Transportation Plan and the Implementation Strategy as the basis for Provincial allocations of funds for transportation improvements in Burnaby. This approval is sought, not only for the improvements over which the Provincial Government has a direct jurisdiction, but also for projects that the Municipality will seek to implement via the Revenue Sharing Act.

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Whilst the present and future transportation needs of Burnaby require a considerable financial commitment from the Provincial Government, the Municipality is prepared to make a commensurate commitment because it is clear that this level of expenditure is required in order to meet these needs. The travel demand on major arterials is currently at or fast are departing from the road network. In response to congestion motorists are departing from the arterial roads and filtering through residential areas. The response of residents is to "barricade" their neighbourhoods, forcing the traffic back on the arterials to further increase congestion and accelerate the barricading process. It is imperative that within Provincially and Municipally adopted policies, plans and programs, improvements to public transportation and the road system be carried out in a coordinated manner in order to break this cycle of congestion.

In conclusion, therefore, the Municipality is asking the Provincial Government for:

- 1. Endorsement of the Transportation Policies
- 2. Approval in principle of the Comprehensive Transportation Plan
- 3. Approval of the Comprehensive Transportation Plan as conforming to the eligibility guidelines for major Municipal Highway Grants under Part V of the Regulations of the Revenue Sharing Act
- 4. Approval in principle of the Implementation Strategy as the basis for the programming of transportation improvements by the Ministry of Transportation and Highways and the Municipality.
- 5. An indication of the level and direction of Provincial commitment to the first six years of the Implementation Program in order that a mutually acceptable six year Capital Improvement Program can be jointly submitted.