

Re: 1976 REFERENDUM BY-LAW

As mentioned in the attached report from the Administrator, Burnaby Parks & Recreation Commission, Council on 3 August 1976 directed:

"THAT the Parks and Recreation Commission Program, the Roads Program and the Library Program go forward as a composite Loan Authorization By-law for referendum purposes; the Parks Program to be for five years for 11.5 million dollars; the Roads and Library Programs for the terms and amounts as indicated by the individual bodies."

The Commission recommends:

1. THAT Council rescind its decision to go forward with a combined By-law and authorize a separate, five-year Parks and Recreation By-law; and
2. THAT, in the event that Council proceeds with a combined By-law, it consider the possibility of a review of the amount allocated for the Parks and Recreation portion with a view to establishing a figure consistent with a total amount appropriate for a five-year By-law.

The five year parks and recreation program totals	\$11,133,000
The five year library program outlined in the Library Board's letter of 9 August 1976 forming part of this agenda, inclusive of provision for discount and expenses on the sale of bonds is	8,845,000
The Municipal Engineer has reviewed the Kensington overpass costs and finds them to be \$9,215,730 less \$2,606,700 in grants from the Canadian Transport Commission and the Burlington Northern Railway, plus an allowance for discount, etc., of \$197,970	<u>6,807,000</u>
	<u>\$26,785,000</u>

This makes no allowances for grants that may be available from other governments and boards re parks and libraries.

A two year program for the overpass and the library (headquarters building only) and a three year program suggested by Parks staff in conformance with the last paragraph of the Administrator's report, would be:

	Original C.I.P. Submission	Revision
Kensington Overpass	\$ 8,960,770	\$ 9,215,730
Parks	5,937,316	7,224,000
Libraries	<u>5,346,059</u>	<u>5,346,059</u>
	20,244,145	21,785,789
Less anticipated grants	<u>4,369,473</u>	<u>4,354,033</u>
	15,874,672	17,431,756
Add provision for discount and expenses on sale of bonds	<u>485,328</u>	<u>523,244</u>
	<u>\$16,360,000</u>	<u>\$17,955,000</u>

Inasmuch as there is very little time in which to firm up the grants, the actual referendum amount for the last mentioned program may total \$19,755,000.

We have no idea what the reaction of the Library Board would be to a reduced program. The \$19,755,000 includes provision for only the headquarters building. If, because of the three year program included by Parks staff, the Library Board also wishes to go to three years, it likely will be by the inclusion of the Cameron branch which would add approximately \$1,200,000 to the total.

These appear to be the numbers Council is looking at, at this time.

This is for the information of Council.

ITEM	19
MANAGER'S REPORT NO.	52
COUNCIL MEETING	Aug. 16/76

TO: MUNICIPAL MANAGER
AUGUST 10, 1976

FROM: ADMINISTRATOR, PARKS AND RECREATION DEPARTMENT
FILE: C1-2

RE: 1976 REFERENDUM BY-LAW

At its meeting of the 4th of August 1976, the Commission discussed the decision of Council with respect to the 1976 Referendum By-Law; approved by Council at its meeting of the 3rd of August 1976, as follows:

"THAT the Parks and Recreation Commission Program, the Roads Program and the Library Program go forward as a composite Loan Authorization By-Law for referendum purposes; the Parks Program to be for five years for 11.5 million dollars; the Roads and Library Programs for the terms and amounts as indicated by the individual bodies."

The Commission is strongly of the opinion that a single Parks and Recreation By-Law would have a greater chance of success and, therefore, requested the Chairman to arrange an opportunity for the Commission to meet with Council during the week of August 3, 1976, to present its case. As it was not possible for such a meeting to take place, the Commission met and discussed the By-Law at a special meeting on Friday, August 6, 1976.

The Commission wishes to emphasize to Council that the Parks and Recreation By-Law of \$11.5, as per the original presentation to Council by Commissioners Daem and Smith, is the best possible combination of facilities, locations and funds to meet Burnaby's requirements over the next five years; and should ensure the support of the taxpayers.

Continued ...

ITEM	19
MANAGER'S REPORT NO.	52
COUNCIL MEETING	Aug. 16/76

Re: 1976 Referendum By-Law - Cont'd.

The proposed By-Law is a continuation of the construction program commenced under the 1971 By-Law, and would satisfy Burnaby's requirements for major recreation buildings for some years. Its acceptance by the voters is predicated on a separate Parks and Recreation By-Law being presented which is the best combination of geographic balance, public-user balance and specialty-group balance that can be put together compatible with the overall, ongoing requirements of the community.

The proposal is geared to harnessing the efforts of a wide variety of specialty groups to publicize and sell the program. The Commission is able to muster many hundreds of participants and man-hours through the volunteer efforts of such specialty groups as the lacrosse, hockey, soccer and cultural organizations. A proposed publicity program would be built around the use of such groups and would call for a lower budget than the 1975 publicity.

The efforts of these volunteers can be solicited for a Parks and Recreation By-Law; however, the Commission is not in a position to ask such groups to endorse road and library construction.

The Commission would like to point out to Council, therefore, that any benefits that may accrue from a combined By-Law would be negated by the loss of this tremendous promotional resource. Also, it is stressed that, if the composite By-Law fails, the Municipality will have no idea as to why it failed; i.e. what did the residents of Burnaby reject - Road, Libraries or Parks?

The Commission would urge Council to reconsider its decision and authorize the Parks and Recreation Commission to proceed with a separate By-Law.

If, after considering this request, Council does not approve a separate By-Law, it should then consider that the \$11.5 million is predicated on a single, well-balanced program, and may not be appropriate for inclusion with a combined By-Law; and, more specifically, because of the large sum of money involved which, when combined with the requirements of other agencies, would place before the voters a By-Law in excess of \$30 million. The Commission would suggest, therefore, that Council be mindful of the possibility of reviewing this sum; for example, by reducing it to a 2-3 year program, which in combination with other agencies may provide, in Council's opinion, a more acceptable, total By-Law.

Should Council agree to consider such a revision, the Commission has authorized its staff to review and recommend changes compatible with Council's wishes, in view of the fact that a quorum of the Commission will not be available until September 8th, 1976.

RECOMMENDATIONS:

1. THAT Council rescind its decision to go forward with a combined By-Law and authorize a separate, five-year Parks and Recreation By-Law.
2. THAT, in the event that Council proceeds with a combined By-Law, it consider the possibility of a review of the amount allocated for the Parks and Recreation portion with a view to establishing a figure consistent with a total amount appropriate for a five-year By-Law.

Respectfully submitted,



DENNIS GAUNT