

Royal Canadian Mounted Police,
Burnaby Detachment,
6355 Gilpin Street,
Burnaby 2, B.C.

January 23, 1970

His Worship, the Mayor,
and Members of the Council.

Gentlemen:

RE: ANNUAL REPORT - BURNABY DETACHMENT
FOR THE CALENDAR YEAR 1969.

1. This Annual Report is being submitted in order to outline the present organization of Burnaby Detachment, to supply a resume of the work carried out in the past year and to touch on some highlights of that work. In the following paragraphs we hope to give you a complete picture of the amount and type of work carried out in the past year, and to bring emphasis on some of the problems we have had to deal with. We will also outline our future needs that are felt necessary to maintain or improve the present level of service given to the Municipality of Burnaby.
2. During the year 1969 our duties were many and varied. Once again there has been a significant increase in the amount of crimes, offences and complaints reported and investigated by members of your police force. This increase is consistent with that experienced by other police forces in British Columbia and, indeed, in Canada. Most of this increase can be attributed to the growth of our municipality and the growth of those municipalities around us, but there can be no doubt that the extraordinary increase in crimes committed by juveniles is directly linked to the recent changes in the policy of our provincial government towards the handling and processing of juvenile offenders.
3. The rate of growth in population and business in Burnaby has quickened perceptibly in the past year or so, and population has obviously increased more than anticipated. This trend will continue, and might even accelerate with all walks of life in Burnaby being affected. I have been stationed at Burnaby Detachment for three and one-half years now, and in that short period of time noticed a change in the character of the Municipality of Burnaby. I think it is quite safe to say that Burnaby is fast taking on the role of a large self-contained community and can no longer be considered as a suburb of the City of Vancouver. Geographically, Burnaby is now located in the centre of a metropolitan area with a population of 1,000,000 people. There is a marked increase in the shopping facilities, industry, warehousing, marketing facilities, and even entertainment in the Municipality of Burnaby. This is good for the municipality but it does create problems and it certainly brings on a need for increased policing.
4. Later in this report I will be outlining our needs for additional members. I am very much aware of the need for fiscal restraint at this time, and we are continually striving and planning for increased efficiency in the use of our manpower. One of our main objectives is to free members from the necessity of spending time in the office recording complaints or preparing reports. In the months of November and December, we conducted a month-long experiment with a telephone reporting system involving the use of dictating equipment. We found that one of the prime benefits was for members on patrol to be able to phone in nearly all of their complaints and reports, enabling them to spend more actual time on patrol in their assigned areas. It also provided better supervision since the N.C.O. in Charge of the shift very quickly received a report of the action taken with respect to a complaint or investigation. As a result of this, he was able to give proper direction to the person making the initial investigation, and to request additional investigation from other

Continued --

members of his shift or from support staff. This telephone reporting system would operate from 8:00 A.M. to 12:00 Midnight seven days a week at a cost of little more than one additional member. I feel that the benefits far outweigh the cost, and we will be applying to you to implement the telephone reporting system as soon as possible.

5. We are also studying our filing procedures at this time. Good records are most necessary when doing police work, and they must not only be complete but most be highly accessible. It has been indicated to us that the Municipal Hall is upgrading its procedures in the use of a computer and micro-film for the filing of records. If possible, we would like to consider whether our files might be improved by the use of the facilities you now have or envisage having in the near future.

6. The following statistics regarding the municipality, and also the work done by this Detachment, are submitted with respect to the year 1969.

- (a) Population - Estimated at approximately 125,000 at the end of 1969 (This is believed to be a modest estimate).
- (b) Area Policed - Approximately 40 square miles.
- (c) There are approximately 445 miles of road in the municipality.
- (d) Business licences indicate 1,270 new applications up to December, 1969 compared to 1,149 for the year 1968. This reflects a healthy growth in the community.
- (e) Building continues to be very active during 1969, particularly in multiple dwelling and apartment buildings. The new shopping complex at Lougheed Mall is now open and has necessitated more police attention in that area.

7. The following are figures indicating amounts of revenue collected during 1969, with comparison figures of 1967 and 1968:

	<u>1967</u>	<u>1968</u>	<u>1969</u>	<u>Increase or Decrease</u>
Prov. Fines	\$ 4,036.63	\$ 4,105.00	\$ 4,993.00	
Social Services Tax	<u>3,898.71</u>	<u>1,011.86</u>	<u>55.00</u>	
Total	\$ 7,935.34	\$ 5,116.86	\$ 5,048.00	- \$ 68.86
Municipal Fines	\$327,610.19	\$402,873.26	\$462,493.16	
Municipal Costs	<u>482.00</u>	<u>543.50</u>	<u>589.00</u>	
Total	\$328,092.19	\$403,416.76	\$463,082.16	+ \$ 59,665.40
Federal Fines	\$ 4,452.00	2,885.00	9,155.00	
Federal Costs	<u>5.50</u>	<u>.50</u>	<u>.00</u>	
Total	\$ 4,457.50	\$ 2,885.50	\$ 9,155.00	+ \$ 6,269.50
Total Revenue Collected	\$340,485.03	\$411,419.12	\$477,285.16	+ \$ 65,866.04
Monies Collected for Other Detachments		1,011.20		
Bail Monies Handled	<u>66,016.00</u>	<u>77,555.00</u>	<u>82,030.00</u>	
Total	\$406,501.03	\$489,985.32	\$559,315.16	+ \$ 69,329.84

8. During 1969 we registered 32,648 complaints at this Detachment compared with 27,861 during 1968. The following is a breakdown of the various categories of complaints showing comparison figures for 1967 and 1968:

	<u>1967</u>	<u>Cleared</u>	<u>1968</u>	<u>Cleared</u>	<u>1969</u>	<u>Cleared</u>
Murder	1	1	2	1	2	1
Attempted Murder	5	5	1	1	1	1
Manlaughter			1	1		
Rape	2	1	9	5	7	6
Other Sexual Offences	71	10	57	17	75	40
Wounding	11	10	11	6	10	9
Assaults (not indecent)	466	304	539	389	608	472
Robberies	29	10	29	17	48	19
Breaking & Entering	1,125	173	1,171	232	1,654	390
Theft of Motor Vehicles	393	89	471	128	514	109
Theft Over \$50	521	47	618	56	1,073	152
Theft \$50. & Under	1,858	337	2,419	353	2,471	519
Possession Stolen Property	97	85	100	64	163	115
Frauds	317	203	333	214	489	344
Prostitution	---	---	1	1	---	---
Gaming & Betting	3	2	3	3	6	5
Offensive Weapons	30	28	39	19	51	29
Other Criminal Code	1,311	292	1,407	303	1,482	437
Federal Statutes	71	45	62	54	215	198
Provincial Statutes (except traffic)	562	375	492	455	657	510
Municipal By-laws	407	135	359	217	217	200
	<u>7,280</u>	<u>2,152</u>	<u>8,124</u>	<u>2,536</u>	<u>9,743</u>	<u>3,556</u>
Other Complaints (Assistance to General Public - No Prosecution Possible)	14,637		19,737		22,905	

As indicated, our overall workload increased by 4,787 cases over the previous year. Our ratio of successfully concluded cases shows an increase from 31.20% in 1968 to 36.49% in 1969. The above figures do not include traffic cases, which will be dealt with later in this report.

9. Our number of exhibits handled increased from 1,742 in 1968 to 2,101 in 1969. There were 1,078 reports of lost or stolen bicycles received, and 347 found bicycles were turned in to this office during the year. The number of prisoners handled in 1969 numbered 3,895 compared with 3,429 in 1968. The number of firearms registrations and permits issued remain fairly constant and in proportion to the present workload. The administrative work connected with personnel and general office management is commensurable to the increased workload we experienced in 1969.

10. Our present personnel strength as of 31 Dec 69 is shown hereunder with comparison figures for the previous year:

	<u>31 Dec. 68</u>	<u>31 Dec. 69</u>
R.C.M.P. members (Municipal)	148	153
R.C.M.P. members (Provincial)	5	5
Public Servants	1	1
Municipal Employees	28	31
Auxiliary Police	37	33

Continued --

11. We have a total of 39 R.C.M.P. motor vehicles and two municipally owned motorcycles at this Detachment at the present time. These vehicles are allotted as indicated below:

General Duty (Uniform Branch)	16 cars
General Duty (Provost Section)	1 van
General Investigation Section (Plain Clothes)	7 cars
Special "E" Squad (plain clothes)	1 car
Dog Section	1 Station Wagon
Identification Section	1 Van (equipped for Identification purposes)
Traffic Section	(9 cars (3 motorcycles (2 motorcycles (3-wheel (type used for (parking patrols

12. At present, we have five members detailed to Foot Beat operations from 9:00 P.M. to 5:00 A.M. daily. The areas patrolled are on East Hastings, Kingsway, and Edmonds and 6th Street where most of our business premises are situated. There were 931 business premises found unlocked during 1969 and the finding of these can be mostly attributed to our foot patrol members. It is hoped to increase the number on Foot Beat in future by assigning members to the Hastings, Kingsway, and Edmonds areas in the afternoons, and thus improve our contact with business people in those areas.

13. Hereunder is a general outline showing the distribution of our present manpower:

A. GENERAL DUTY (Uniform Branch)

The major portion of our uniform personnel is employed in the area of General Law Enforcement. There are approximately 85 members employed in this capacity.

To provide complete coverage, they have been divided into four Watches, each under the direction of a Sergeant. They are charged with the responsibility of answering all complaints received with the exception of Traffic complaints. In addition, they provide patrol coverage in all areas and enforce traffic regulations, check property, and provide overall police coverage. The personnel is distributed so that approximately 20 men are in the field at all times of night and day. The municipality is broken into 7 areas, and we strive to assign the same personnel to certain areas so that they can be familiar with the problems which might be expected and the people residing in those areas. A Staff Sergeant is designated as N.C.O. in Charge of Watches, and is responsible for the general supervision of all Watch duties.

B. GENERAL INVESTIGATION SECTION (Plain Clothes)

There are approximately 24 personnel employed in our Plain Clothes Section, and they deal with the more major crimes. There are several Squads working under the supervision of this Section, and their activities will be reported on later in this report.

C. TRAFFIC SECTION

There are 23 regular members, plus two municipal parking patrolmen, employed in traffic enforcement. This Section employs the use of radar equipment and supplies most of our breathalyzer operators. The activities of this Section will be dealt with later in this report.

Continued --

D. IDENTIFICATION SECTION

There are presently four members employed on Identification duties at Burnaby Detachment. They supply 24-hour coverage, and are available for use of all Sections of the detachment. They have good facilities and a vehicle well equipped for their purposes.

E. DOG SECTION

We presently have one Police dog and Dog Master stationed at Burnaby Detachment. This was a welcomed addition during 1969, and it is hoped in the near future we will be able to have sufficient Dog Masters and dogs available so that one team will be on duty at all times.

F. COURT DETAIL SECTION

This Section maintains liaison with the Municipal Court staff and is under the direction of a Sergeant. They provide Court Orderlies, prisoner guards, and are responsible for police court exhibits. During the later part of 1969 an R.C.M.P. Corporal was assigned to prosecute in our Traffic Court. This has worked out quite well, and we still have a Corporal working in this capacity.

G. PROVOST SECTION

This Section is responsible for the security and transportation of our prisoners. At the present time there are three regular members and one municipal employee on regular duties. This Section also uses municipally employed guards and matrons as and when required. They are primarily responsible for the custody of prisoners, however, their duties also include the fingerprinting and photographing of prisoners when required. Two of the members in this Section are paid for by the province in recognition of the additional escorting that arises from remand prisoners in Oakalla Prison Farm being brought to and from our courts.

H. AUXILIARY MEMBERS

There are 33 Auxiliary members presently on strength. At present there is a training class of 12 prospective Auxiliaries which began on 19 Nov. 69. It is hoped that our authorized strength of 40 Auxiliaries will be filled from this training class. During 1969 this group of citizens gave willingly of their leisure time and worked approximately 3,000 manhours. A large part of this time was made up of patrols with General Duty and Traffic members, particularly on weekends and during times of emergency. They have assisted greatly in policing such functions as school dances, and were used extensively on Hallowe'en night when all personnel was on duty.

14. A new policy in the handling of Juveniles (persons under the age of 18 years) was laid down by The Attorney General's Department of B.C. in August, 1969. This policy continues to preclude charges under Provincial Statutes and Municipal By-laws, and calls for recommendation from Probation authorities before a criminal charge can be preferred. This has created both operational and administrative problems when dealing with Juvenile offenders, particularly the 14 to 18 year age groups. The practice of not charging Juveniles for offences under the Government Liquor Act and Motor Vehicle Act, in particular, is becoming well known to local Juveniles. This creates an almost impossible enforcement situation and Juveniles are taking advantage of it insofar as liquor and traffic offences are concerned. We find also that criminal cases involving Juveniles are being delayed lengthy periods due to lack of staff and heavy workloads in the Probation Department. This does little to curb Juvenile Offenders, particularly when the Probation Office recommends no charge following lengthy delays. The new procedure also restricts our

Continued --

Juvenile Court from committing Juveniles to any institutions. The only remedy permitted our Family and Children's Court is to commit the Juvenile to the care of the Superintendent of Child Welfare for whatever action that department deems necessary. This has the effect of removing the punitive powers of our Juvenile Court from the Judge, and handing it over to the Social Services Department. I attended a recent meeting of the B. C. Association of Chiefs of Police, and the subject of handling Juvenile offenders was discussed at some length. It was the consensus of opinion at that meeting that the new method of handling Juveniles has created a complete disrespect of law and order amongst Juveniles and should be changed as quickly as possible. For instance, it seems ironical that a youth between 16 and 18 years of age can have all the privileges of an adult when handling a high-powered automobile, and yet is subject to a different set of rules if he abuses these privileges. Although there may be some merit to permissive handling of Juvenile offenders, it certainly appears that it has created new problems of enforcement. As will be reflected in other portions of this report, there appears to be a very definite increase in the participation of Juveniles in criminal offences, particularly break-ins, shoplifting, and car thefts. Unless firmer policies are adopted, it is felt that this trend will continue to the detriment of law and order.

15. The following are some details and comments on the more serious offences which occurred during 1969:

MURDER:

There were two murders in Burnaby during 1969. One involved an argument which erupted into violence at the Burnaby Hotel Beer Parlour on 8 Mar 69. This resulted in the death of one man and the wounding of two others. A murder charge against Ronald Lawrence SWANSON of New Westminster is presently before the Courts and the evidence appears to support a conviction. This same incident resulted in further violence in New Westminster where another man was shot and killed the same date by James Lawrence CUMMINGS who was in company with SWANSON on the date of the Burnaby murder. CUMMINGS was charged by New Westminster City Police and was sentenced to life imprisonment at Westminster County Fall Assize Court.

The second murder involved the death of Wallace Jack TADICH which occurred in a cabin at the Rainbow Auto Lodge on East Hastings Street in Burnaby on 6 May 69. The body of TADICH was found on the floor of the Motel unit and death was apparently due to multiple stab wounds to the neck, back and chest areas. A very extensive investigation has been conducted and is still continuing into this murder. It appears from investigation to date that TADICH was deeply involved in the sale and distribution of hard drugs and there is every indication that he was disposed of by a drug syndicate for a number of reasons. This matter is being vigorously pursued by our General Investigation Section.

This Detachment also became involved in the investigation of the disappearance of an underworld character, Edward Robert Harvey BEAVER, on or about the 24 July 69. Although the information to date indicates that BEAVER was murdered by criminal associates, no sign of his body has been found to date. From all indication, the murder, if such was the case, actually occurred in our Surrey Detachment area where it is being investigated at the present time. Our members still continue to give whatever assistance they can in this most frustrating case.

There have been no new breaks in our investigation into the 1968 murder of the eighty-year-old widow, Mrs. GRAHAM, which was reported in our 1968 Annual Report. Investigation into that murder is still being conducted and any new information is being actively followed up.

ATTEMPTED MURDER:

There was one attempted murder charge dealt with in 1969. This involved an inmate of Oakalla Prison Farm who stabbed a guard several times and was obviously trying to stab him again when two other guards arrived and restrained him. This case is still before the Courts and the evidence would appear to support a conviction.

RAPE AND SEX OFFENCES:

There were seven reported rape offences during 1969. We were able to successfully conclude six of these and one is still under investigation. There were no unusually violent or particularly abhorrent cases in this category during the year. Other sex offences reported numbered 75 in 1969, compared to 57 in 1968. The situation appears to be normal and most of the reported offences deal with indecent exposure by male offenders, and very little violence was evident in this category.

ROBBERIES:

There has been an increase in this type of crime during 1969. We investigated 48 robberies of which 19 have been successfully concluded. Two of the robberies involved bank hold-ups, and the others were from late hour corner stores and service stations. It might be of interest to note that 13 of these robberies occurred during the month of December. Both bank hold-ups were committed by a trio of men wearing toques or ski-type hoods over their heads. The first occurred at 10:30 A.M. on 5 NOV 69 at the Bank of Montreal at Brentwood Shopping Centre on the Lougheed Highway in Burnaby. One culprit, armed with a sub-machine gun, entered the bank with his two companions who were carrying revolver-type weapons. The man with the machine gun guarded the entrance and the other two jumped over the counter and scooped up \$25,342.00 from five tellers' cages. The whole operation lasted approximately two to three minutes, and the men ran to a waiting car which was later found abandoned in the parking lot of the Lougheed Hotel.

The second bank robbery occurred at about 11:00 A.M. 18 NOV 69 at the Bank of Montreal, 4454 East Hastings Street, Burnaby. The three men, all carrying revolvers, entered the bank by the front door and while one controlled the bank staff, the other two removed \$9,210.00 from the tellers' cages. The trio made their departure through the rear door of the bank, and again their "get-away" car was found abandoned a short distance from the bank. Although sufficient evidence is not available to proceed with charges of bank robbery to date, our General Investigation Section is actively investigating three men who are undoubtedly responsible for these offences. A portion of the stolen money from the second bank hold-up has been recovered, and two persons have been charged with Possession of Stolen Property in this connection and are presently being dealt with in Vancouver Court.

It might be noted that in all of the 48 robberies which occurred during 1969, there was very little actual violence and nobody was injured as a result of the offences.

B. & E.'s:

Our Break-in offences increased from 1,171 in 1968 to 1,654 in 1969. This increase is quite alarming at first glance, however, on close assessment of the situation it seems apparent that the greatest number of the offences were committed by Juveniles. The culprits have become sophisticated and daring, and often engage in daytime burglaries. It is felt that in this type of offence, the present permissive handling of juvenile offenders has contributed greatly to the increased activity in this field. The majority of break-ins have been committed at private dwelling houses and apartments, and there were very few major safe attacks or burglaries which could be attributed to expert criminals. There has been some activity in the thefts of metals from foundries and dealers

in metal. This is due to the shortage of brass, copper and nickel which has created a very ready market for goods of this type. During the year we have stepped up our enforcement by forming a special squad which works in conjunction with our uniform and plain clothes branches. Also, we have instigated special burglary patrols which operate at various times during the night. To this end, we have utilized members of our administrative staff and Auxiliary Police members. It might be noted that in spite of our increase in burglaries, our successfully concluded ratio is 23.58% for 1969. This is on a par with, or better than most other police forces across the country.

THEFT OF MOTOR VEHICLES:

There were 514 car thefts reported during 1969 compared with 471 in 1968. Here again, the upsurge is believed to be caused in the main by juveniles. It might be noted that car theft is not considered by most juveniles to be a criminal offence, and the penalties they receive when convicted does much to foster this attitude. We have no special branch dealing with stolen auto complaints, and they are generally handled by our General Duty uniform members.

THEFTS AND POSSESSION OF STOLEN PROPERTY:

These categories have not shown any unusual increase, but appear to be normal for this area. Shoplifting offences have increased, and here again juveniles are becoming involved more frequently with very little penalty being imposed if they are charged.

FRAUDS:

There is a fairly large increase of this type of offence noted during 1969. The bulk of the offences involve cheques, however, the recent use of Chargex Cards has opened a new field to this type of offender. It is expected that there will be an increase in this type of offence, and our personnel are alert to take the necessary police action when and where possible.

MOTORCYCLE GANGS:

Our Special "E" Squad which is stationed at Burnaby Detachment has been very active during 1969 and have assisted in numerous investigations involving members of motorcycle gangs throughout the Lower Mainland and Vancouver Island. There appears to be an increase in the population of motor-cycle gangs. They travel very extensively, both individually and in groups, throughout Canada and the U.S.A. If particular attention is given to any area by the police, they leave and set up in another area. Members of these gangs are capable of any crime and must be considered very dangerous. There are approximately 50 members of the various clubs presently serving terms of imprisonment. There have been many investigations involving their members which have failed, mainly due to the fear of retaliation against victims and witnesses. Close surveillance is being maintained by the Special "E" Squad, and insofar as Burnaby is concerned, we have experienced very little difficulty with this problem during the past year.

DRUG USAGE:

The greatest problem in this field has been the ever increasing use of drugs by students in Senior and Junior Secondary Schools. For the main part, this has involved the use of soft drugs, mainly marihuana. Our present personnel is unable to give as complete attention as required to this problem, however, there was a decided increase in charges laid both under the Narcotic Control Act and the Food and Drugs Act during 1969. Our Detachment personnel handled most of the illegal possession cases during the year, and the Vancouver Sub-Division Drug Squad have given their attention to cases of known trafficking or severe drug abuse. During 1969 there were 60 persons charged under the Narcotic Control Act in Burnaby, and 5 persons charged under the Food and

Drugs Act. Most of the charges under the Narcotic Control Act involved use of Marijuana. The five charges under the Food and Drugs Act involved use of L.S.D. Undoubtedly, this phase of our work will demand more attention in the oncoming year, and consideration must be given to providing more personnel for this work.

TRAFFIC:

During the past twelve months there were 13 fatal accidents in which 13 persons were killed, as compared with 6 fatal accidents in 1968 in which 9 persons were killed, and in 1967, 12 fatal accidents in which 14 persons were killed. The total reported property damage accidents increased from 4,223 to 4,901, approximately 12%. The majority of these were property damage accidents as injury accidents only increased by approximately 9% from 758 to 837. The two-man Hit and Run Detail, which was established in 1967, attended to 843 complaints in 1969 as against 696 complaints in 1968. The clearance rate in 1969 was approximately 47.5% as against slightly over 30% in 1968. Total traffic prosecutions in 1969 increased to 15,892 from 13,617 in 1968. Of these prosecutions in 1969, 7,019 were by radar and in 1968 only 5,851 were by radar. Unmarked car prosecutions increased by more than 100% from 469 to 958. It is hoped that this will be increased further by more extensive use of unmarked cars.

Miscellaneous traffic complaints in 1968 totalled 1,850 and in 1969 these increased to a total of 2,469. The Municipal Engineering Department estimates the road usage within this municipality increased by slightly more than 10% in 1969, and on arterial highways traffic flows likewise increased by approximately the same percentage although exact figures are not available from The Department of Highways or the Municipality at this time. During 1969 the Municipality enacted a heavy truck by-law which has given this Detail considerable activity and has produced a large number of complaints from the general public and trucking industry itself. Enforcement of this by-law is considered important, and it is hoped to establish a two-man Truck Detail within the Traffic Section as there are now sufficient truck operations, coupled with the By-law, to employ members on a full-time basis.

The expected changes in legislation for 1970 should reduce some of the administrative workload in this Section in that there will be only a limited number of Summonses and Warrants issued. It is also anticipated that the serving of Summonses and the execution of Warrants will be combined and handled by one member instead of two as it is at present.

The new legislation permitting the use of the Breathalyzer in dealing with impaired driving cases is too new to properly assess, however, it is certainly felt that it will assist our members in controlling drinking drivers. We are taking steps to train personnel so that Breathalyzer operators will be on duty at all times of the day and night.

As is well known, the traffic problems in Burnaby are affected by the population growth in other communities bordering Burnaby. Almost everyone living east of Burnaby travels into or through this area to work, attend schools and other institutions, or for entertainment and social reasons. This daily influx of traffic creates an extremely heavy flow, particularly during peak hours and places a heavy workload on our Traffic Section insofar as enforcement is concerned. The widening of North Road was undertaken in 1969 to relieve congestion caused by traffic from outlying areas and traffic emanating from the new Lougheed Mall Shopping Centre. Our roads are becoming increasingly crowded, and even with the Freeway facilities, our main thoroughfares are being strained to capacity during peak hours.

STRIKES AND CIVIL DISTURBANCES:

There was considerable unrest in the field of Labour over 1969. A lengthy strike by the Oil, Chemical & Atomic Workers International Union, Local 9-601, began on 23 MAY 69 and ended 27 OCT 69. This created some rather sensitive

Continued --

problems and involved this Detachment in 150 investigations, some of which were brought before our courts to be dealt with. Our investigators exhibited impartiality in the necessary enforcement of the law to prevent breaches of the peace, and carried out their duties without any untoward problems arising. There were a number of other strikes during the year, but very little police involvement was required.

Steps have been taken to have most of our members trained in modern Police Crowd Control tactics. At present, we are able to draft a properly equipped and trained squad from any one of our Watches. This means we can mobilize a unit on very short notice and be prepared to move on most emergent situations. It is pleasing to report that to date we have found no need to use this facility, but it is comforting to know of its availability. This program of training is extended to new arrivals, and periodic refresher training is also given from time to time.

16. As indicated in this report, crime is definitely on the increase and the demands on us for service from the general public is increasing as well. To give proper coverage is impossible without very large increases in manpower, and certain duties or requests will have to be given low priority. We will certainly exercise restraint in our requests for additional staff; but, at the same time, it is imperative that I request sufficient increases in manpower in order to stay abreast of or increase our fight against crime, and to at least maintain the same level of service we now give to the general public.

17. I have not dwelt at length on our traffic problems in this report since there has been considerable correspondence between this office and Council in recent months concerning the increase in traffic and traffic accidents. The traffic volume will continue to grow, and policing problems will grow with that. We will increase enforcement and will try to give as much publicity as possible to the need of better driving habits. I would hope the agencies concerned would very soon embark on a program of better arterial roads, or some other substitute, in order to funnel the commuter traffic into Burnaby or through Burnaby. This must be done quickly since the traffic problems will compound themselves.

18. For the fiscal year 1970/71 commencing April 1, 1970, you have authorized 8 additional members. It is felt this will allow us to maintain our level of services through 1970. Since I must now make representations to my own Force for manpower increases for the period April 1, 1971 to March 31, 1972, I would ask that you authorize another increase of 8 members for that period. This will mean that as of April 1, 1970 the authorized municipal strength of Burnaby will be 161 members, and the authorized municipal strength on April 1, 1971 will be 169 regular members.

19. In considering this increase, I would ask that you take into account the following points. Burnaby is a rapidly growing community both in population and increase in public establishments. Two or three years ago it was said our population growth was approximately 3,000 per year, and that this was felt to be fairly constant. I recently explored the number of homes and apartments constructed in 1968 and 1969, and I am informed that in each of these years 500 or more homes, and 1,800 to 1,900 apartments were built each year. These units are all very quickly filled and I think it is safe to say that in the years 1968 and 1969 we would have a population growth of more like 5,000 to 6,000 each year.

20. Traffic is increasing in Burnaby out of all proportion to its own population, and, indeed, the number of vehicles using Burnaby streets daily far outnumber the total of men, women and children actually residing in Burnaby. More traffic enforcement, including efforts on our part to educate the public, is required.

21. In 1971, Centennial Year, I am sure there will be many more activities than normal and that the police will be called upon to take on many more duties as a result thereof.

22. We, as a police force, feel that at the present the practical ratio of police to population is one policeman for every 750 population. Vancouver and New Westminster have a ratio of one policeman per 575 population (approximate) and Victoria has a ratio of one policeman per 500 population or less. We are not trying to compete with these cities and feel that for the present we can give you good police service in Burnaby with a ratio of one man per every 750 population. As Burnaby develops, that ratio will obviously have to be lowered. In setting figures for manpower, I am estimating that as of April 1, 1971 the population of Burnaby will be 130,000. I feel this is a very moderate estimation.

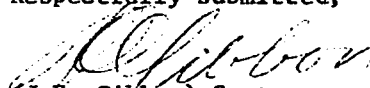
23. Lougheed Mall recently opened. It is a very large shopping complex and to outward appearances was obviously an instant success. It attracts a great many people from throughout the Lower Mainland, but unfortunately creates many more police problems. There was an instant increase in traffic problems, shoplifters, bad cheques and various other crimes, offences or occurrences. Experience has now shown us that the services of four members to give coverage to this shopping complex were necessary. At the present time we have actually lowered the quality of service in other parts of Burnaby in order to give the required service to this shopping complex.

24. Last but not least, in establishing our manpower requirements is the fact that our members on the shifts have not had time off for statutory holidays. They are obviously deserving of this, and it is my intention to compensate our members for statutory holidays worked in the coming year.

25. With respect to the request for additional members for 1971/72, I would ask that you give it your earliest consideration and advise me as soon thereafter as possible, please.

26. In submitting this report I hope that I have given you a comprehensive picture of the work of your police force during the past year. At this time I would like to thank you, the various elected officials, the Municipal Manager and members of your staff for the support and co-operation given during the past year.

Respectfully submitted,


(J.E. Gibbon) Supt.
Officer in Charge
Burnaby Detachment