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# FEBRUARY 8, 1965

A regular meeting of the Municipal Council was held in the Council Chambers, Municipal Hall, 4545 East Grandview-Douglas Highway, on Monday, February C, 1965, at 7:30 p.m.

PRESENT:

Reeve Emmott in the Chair; Councillors Blair, Cafferky, Corsbie, Dailly, Drummond, Edwards, Herd and Hicks

Reverend A. Dixon led in Opening Prayer.

His Worship, Reeve A. H. Emmott, presented four young curlers from Burnaby Central High School and the Burnaby Winter Club with a number of "keys" to the Municipality and asked that they distribute them when in Frederickton, New Brunswick, for the Curling Finals.

The four curlers were Michael and Morris Hoare, Richard Pughe, and Dennis Perry. Their mentor, Mr. Dalsvaag, was also present to receive the best wishes of Council.

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HERD: "That the Minutes of the meetings held January 11 and 10, 1965 be adopted as written and confirmed."

### CARRIED UNANIMOUSLY

Mr. H. Wiancko and a number of others submitted a petition requesting the designation of alternate routes for truck traffic that presently uses Manor, Dominion and Norfolk Streets and Westminster Avenue.

The petitioners also requested an opportunity to address Council on the matter of concern.

MOVED BY COUNCILLOR DAILLY, SECONDED BY COUNCILLOR BLAIR: "That the delegation be heard."

# CARRIED UNANIMOUSLY

Mr. Wiancko appeared and stressed that the problem of the petitioners is the inconvenience and hazards associated with the use of the Streets mentioned by truck traffic. In particular, he pointed out that this situation creates a noise nuisance, a traffic hazard and detracts from the amenities of the residential streets due to the dirt that is deposited on the roads by the trucks.

He suggested that the road next to the golf driving range fronting Grandview-Douglas Highway should be developed for the principal use of truck traffic. Mr. Wiancko contended that, by doing this, the problem of concern to the petitioners would be alleviated.

He also mentioned that one of the trucking companies was constructing a new building in the area and that this would likely aggravate the problem confronting the petitioners.

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR DAILLY: "That the problem posed by the petitioners be referred to the Engineer, Planning Director and Traffic Safety Committee for a review of the situation and a report indicating the possible means of resolving the problem."

#### CARRIED UNANIMOUSLY

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MOVED BY COUNCILLOR DRUMMOND, SECONDED BY COUNCILLOR HICKS: "That the Traffic Safety Committee also take under advisement the general question of truck traffic on residential streets with a view to developing a policy aimed at confining truck traffic to routes where their presence would cause little offence to the property owners of the routes."

CARRIED UNANIMOUSLY

COUNCILLOR CAFFERKY LEFT THE MEETING.

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR BLAIR: "That all of the below listed correspondence be received."

CARRIED UNANIMOUSLY

<u>Mr. D. M. M. Goldie, Barrister and Solicitor</u>, submitted a letter enclosing copies of statements submitted to the Joint Committee of Mayors and Reeves containing details relating to the five items of account described in his letter of January 15, 1965.

He also submitted that the results of the action taken by the municipalities in opposing the application of the B.C. Hydro and Power Authority for an increase in transit fares had an appreciable effect on the decision that was rendered by the Public Utilities Commission.

In discussion, it was suggested that the information furnished by Mr. Goldie still did not completely answer the questions that were in the minds of Council. In particular, it was felt that such data as:

- The per diem rates paid those engaged to support the case of the municipalities;
- (2) The numbers and types of advisers that were so employed;
- (3) The length of time each spent on the matter;

should be provided in order that a lucid understanding can be obtained.

MOVED BY COUNCILLOR CORSBIE, SECONDED BY COUNCILLOR EDWARDS: "That the account from the City of Vancouver in the amount of 0,550.20, representing our portion of the costs incurred by the municipalities in opposing the application of the B.C. Hydro and Power Authority for transit fare increases, be paid."

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MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR BLAIR: "That Mr. Goldie supply Council with the information desired (as particularized above), either directly or in concert with the City of Vancouver."

# CARRIED UNANIMOUSLY

Burnaby Lions Club wrote seeking to hold their Annual Carnation Tag Day on the evening of May 7th and on May 3th.

MOVED BY COUNCILLOR HICKS, SECONDED BY COUNCILLOR DAILLY: "That permission be granted the Club to conduct the campaign at the times mentioned."

### CARRIED UNANIMOUSLY

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<u>Victorian Order of Nurses</u> submitted an invitation to attend the 52nd Annual Meeting of the Order on February 16th at C p.m. in the Deer Lake United Church.

It was indicated that Councillor Hicks would attend this meeting.

North Burnaby Lions Club submitted a letter advising that it supports the efforts of the Burnaby Citizen's Committee for Access to Burrard Inlet at Barnet Park to encourage the development of lands in the Barnet Park area for recreational purposes.

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR BLAIR: "That this letter be referred to the Parks & Recreation Commission for attention."

### CARRIED UNANIMOUSLY

Reeve Allan L. Cox, The Corporation of the District of Oak Bay, submitted a letter advising of a proposal to form a Metropolitan Inter-municipal Committee involving municipalities in the area of Greater Vancouver and Greater Victoria.

He enquired as to our reaction to this proposal and indicated that, if a majority of the municipalities concerned expressed favour with it, an exploratory meeting would be arranged.

MOVED BY COUNCILLOR HICKS, SECONDED BY COUNCILLOR CORSBIE: "That the proposal advanced by Reeve Cox of Oak Bay be endorsed."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR BLAIR: "That the Council now resolve itself into Committee of the Whole."

Pursuant to the power vested in him under Section 100 of the Municipal Act, His Worship, Reeve Emmott, returned for reconsideration the action taken by Council on February 1st to grant Else Enterprizes Limited a licence to operate a discotheque club in premises known as  $l_2240$  Hastings Street.

He stated that his reason was that, since the last meeting, evidence had come to light in connection with the proposal that was deemed to be pertinent to the consideration that should be given it by Council. He pointed out that those desirous of expressing their views on the matter were in attendance this evening.

The following wrote to present their views on the matter under consideration:

- (1) Mrs. J. Rogers, who indicated opposition to the proposal;
- (2) Ellesmere United Church, who also expressed the same view and gave reasons therefor;
- (3) Mrs. R. Hewitt, who also indicated opposition.

MOVED BY COUNCILLOR DAILLY, SECONDED BY COUNCILLOR HICKS: "That the above three letters be received."

#### CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR DAILLY: "That permission be granted all those who wish to express their views on the discotheque proposal to address Council."

#### CARRIED UNANIMOUSLY

Monseigneur Brown spoke first and stated that he was sincerely concerned with the operation proposed, although he did not intend that this imply criticism of the operation. He indicated that he was not too knowledgeable about the activity planned by Else Enterprizes Limited. Monseigneur Brown stressed that Council should ensure that moral principles are upheld and that, in this regard, it was paramount that the children to be served were supervised in a proper manner.

The next speaker was Mr. W. Wescott, Youth Officer for the Burnaby School Board, who stated that he was appearing on his own behalf and not necessarily in an official capacity.

He remarked at the outset that neither he nor the Probation Officer for Burnaby had been given an opportunity to express their views on the proposal of Else Enterprizes Limited but, being concerned, he felt behooved to state his opinions on the matter to Council.

Mr. Westcott stated that, when he first entered the field of preventative juvenile delinquency approximately eight years ago, this problem was confined to the senior teenagers (10 and 19 year-olds) but, since then, this delinquency has broadened to include the younger teenagers.

He advised that, if **so**ciety is to prevent juvenile delinquency, it must examine all programmes that might endanger the preventative work that is being done. One point he emphasized is that adult supervision of activities such as that proposed by Else Enterprizes Limited was essential.

Regarding the operation of the discotheque club in Victoria, Mr. Wescott reported that the questionable cloment had dominated the club there, with detrimental results. He urged Council to re-examine the application before it and take into account those factors just mentioned.

Mr. Westcott added that, in his opinion, programmes like the one being planned should be sponsored by the community and not private enterprize because all ramifications of the activities involve matters of public concern.

He also remarked that certain officials in Victoria who were not canvassed for opinions by Council would report negatively on the application if their views were sought.

Adverting to the proposal at hand, he suggested that If It was to allowed, Council should ensure that proper lighting and adequate supervision are provided.

He concluded by commenting that the essence of prevention is not allowing things to develop that might later cause social problems.

Mr. E. L. Coughlin, Social Service Administrator, next spoke and enquiringly remarked that perhaps the situation envisioned by those opposed to the discotheque club was not too difficult to resolve. He suggested that, if it is felt the activity is desirable, the next question to be answered is the agency that should perform the service.

Mr. Coughlin stated that he was concerned with the proposed mixture of all teenagers because there was such a wide variance in their interests and general activities. He reasoned that the minimum age for those allowed to attend the discotheque club should be 16 because children under that age should not be exposed to the same atmosphere as the older ones.

He suggested that one of the prerequisites to the issuance of a licence to operate the discotheque club should be that only couples be admitted since this would ensure that there would be an equal balance between the male and female attendees.

He commented that the questions of supervision and discipline presented the same problems regardless of who controlled the operation - an entrepreneur or the public at large.

He also remarked that, though he was not necessarily opposed to the proposal in principle, he did object to any sort of activity that would detract from the studies of students.

Mr. Coughlin concluded by stating that he felt the activity proposed would be acceptable if:

- Adequate lighting was provided;
- (2) The operation was properly supervised;
- (3) The minimum admission age was 16.

Mr. J. Karpoff, Social Worker, next spoke and advised that he concurred with the views expressed by Mr. Coughlin. He emphasized that there was a considerable difference in the level of maturity between junior teenagers and senior ones and that this factor should be kept foremost in mind. Mrs. J. Rogers, who submitted a letter to which reference was made earlier in these Minutes, spoke and presented a clipping from a newspaper in which the Chief of Police for the City of Vancouver expressed his opposition to the discotheque club proposal. She also remarked that the Dance Party on Channel 0 was, in her opinion, not the best type of activity for teenagers because of the style of dancing that is allowed.

She also remarked that the Council should endeavour to assist parents in raising their children, especially when the children reach their teen years.

Reverend A. Dixon then spoke and indicated his concurrence with Mr. Coughlin and the points concerning the hours of operation and the possibility of conflict with homework.

He added that the discotheque club would be acceptable if adults were allowed to attend as well. Regarding the aspect of dancing in general, he suggested that this activity was not improper if conducted under appropriate auspices.

Mr. D. Copan, Chairman of the Burnaby Family & Children's Court Committee, then spoke and stated that he was rather disturbed by the non-commital attitude of some of the previous speakers regarding the discotheque club matter. He pointed out that, at the present time, there is a variety of activities during the day and early evening for teenagers and there is therefore no need to develop another.

He stressed that one of the important points to be borne in mind is that the Council should not relinquish to private enterprize a responsibility that truly devolves upon the community. He suggested that, if this was done, it was truly an abrogation of responsibility.

Mr. Copan also expressed concern regarding the proposed hours of operation on the weekends.

COUNCILLOR HICKS LEFT THE MEETING.

Mr. Copan drew attention to the referral by Council to the Family & Children's Court Committee the question of lowering the age limit of those who can attend pool halls, pointing out that this matter was in a similar category to the one involving the discotheque club.

Reverend A. W. Carmichael of the Ellesmere United Church spoke and advised that he endorsed the opinions previously expressed regarding the juxtaposition of the 13 and 14 year-olds with the 10 and 19 year-olds.

He stated that he feit there was a trend to-day for the sophistication of teenagers at an early age and that this was not desirable because such children were not mature enough to adequately handle the responsibilities attending their conduct in the atmospheres in which they are allowed.

COUNCILLOR HICKS RETURNED TO THE MEETING.

Mr. Cameron, Solicitor for Else Enterprizes Limited, then spoke and dwelt first on the point of concern regarding the juxtaposition of the junior teenagers with the senior teenagers. In this regard, he drew attention to the fact that the application indicated the age limits were 14 to 10 and not 13 to 19, as some have imagined. He stated that, in actual practice, it has been found that most of the participants are 15 or 16 years of age and that there is only a relative few who are 14 or 13.

Mr. Cameron stressed that dancing is only one of a wide range of activities now available to teenagers and that such an activity, per se, is not unpalatable.

Mr. Cameron added that the allusions to the opinions of certain officials in Victoria were entirely false. He also commented that the application of Else Enterprizes Limited before the City of Vancouver has not been rejected, as was indicated by one of the previous speakers. He also stated that the term used by the Vancouver City Chief of Police "exploitation" was entirely inappropriate since this was neither the object nor the end result of operating a discotheque club.

COUNCILLOR CAFFERKY RETURNED TO THE MEETING.

Reverend Elder spoke and enquired as to the method to be employed by Else Enterprizes Limited in determining the ages of those attending the club.

In response, Mr. Else stated that an attendee must produce age identification when demanded. He also remarked that he had found in actual practice that the teenagers themselves generally see to it that only those who are legally entitled to be in the club are allowed.

Councillor Cafferky stated that he had consulted many juvenile authorities and all indicated their opposition to the discotheque club proposal.

Mr. M. F. Green next spoke and drew an analogy between the proposal at hand and community dances. With respect to these latter dances, he pointed out that all with which he was involved failed because of the element that is attracted and the presence of liquor. He contended that private enterprize cannot exert adequate control over dancing operations and therefore one must expect the situation that prevailed with community dances to be even worse with operations controlled by private enterprize.

THE REEVE DECLARED A RECESS AT 9:30 P.M.

THE COMMITTEE RECONVENED AT 9:45 P.M.

His Worship, Reeve Emmott stated that the application of Else Enterprizes Limited was, in essence, one for a licence to operate the discotheque club and that it should therefore be examined in that light.

Municipal Manager read the letter of application from the Solicitor for Else Enterprizes Limited and indicated that the proposed hours of operation were :

<ul> <li>(1) Monday to</li> <li>(2) Friday</li> <li>(3) Saturday</li> </ul>	hursday	inclusive	-	7:00	p.m.	to	11:00	p.m.
(2) Friday	•		-	3:30	p.m.	to	11:00	p.m.
(3) Saturday			••	12:00	p.m.	to	12:00	a.m.

Councillor Cafferky presented a letter he had received from the Probation Officer for Burnaby in which the opinion was expressed that an activity of the type planned by Else Enterprizes Limited would have a detrimental effect because it would attract those with basic anti-social tendoncies.

The report from the Probation Officer also expounded his beliefs as to the causes of delinquency and the effect this has on the community at large.

MOVED BY COUNCILLOR CORSBIE, SECONDED BY COUNCILLOR BLAIR: "That the application of Else Enterprizes Limited to operate a discotheque club at 4240 Hastings Street be tabled for a period of one week in order to allow those public officials concerned with the proposal to consider its ramifications more fully and to allow for a report to be obtained from Probation and Police officials in the City of Victoria on the incidence of juvenile delinquency in that City in relation to the operation of the discotheque club there."

#### CARRIED

### COUNCILLORS HICKS, CAFFERKY & DRUMMOND - AGAINST

It was mentioned that a report was at hand on the matter of constructing a Participation Ice Rink.

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR DAILLY: "That Council now deal with the report on the Participation Ice Rink."

#### CARRIED UNANIMOUSLY

Municipal Manager submitted a report, a copy of which is attached to and forms a part of these Minutes, reciting the events that have transpired since tenders were received for the construction of the Participation Ice Rink.

Mr. W. G. Leithead, Architect, was present and described the deletions that were made from the original tender call. In this regard, he mentioned that the ice-making equipment had not been altered in any way and that the building is designed to hold ice between October and May.

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HERD: "That the recommendation of the Manager be adopted."

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR DRUMMOND: "That the report of the Manager be tabled for a period of one week."

IN FAVOUR:	COUNCILLORS	CAFFERKY,	DRUMMOND
	CORSBIE AND	DAILLY	

AGAINST: REEVE EMMOTT, COUNCILLORS EDWARDS, HERD, BLAIR AND HICKS

#### MOTION LOST

A vote was then taken on the first motion, and it was CARRIED with Councillors Cafferky, Drummond and Corsbie against.

The Proposed Programme and Budget of the Lower Mainland Regional Planning Board for the year 1965 was then lifted from the table.

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR HICKS: "That the budget of the Lower Mainland Regional Planning Board for the year 1965, in the total amount of \$95,400.00, be approved."

# CARRIED

## COUNCILLOR DRUMMOND - AGAINST

# REPORTS OF THE AIR POLLUTION CONTROL COMMITTEE,

Two reports of the Air Pollution Control Committee, attached to and forming part of these Minutes, were dealt with as follows:

MOVED BY COUNCILLOR HICKS, SECONDED BY COUNCILLOR BLAIR: "That the first report of the Committee be received."

# CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR HICKS: "That the recommendation of the Committee in the first report regarding an approach to the Provincial Government in connection with Air Pollution Control legislation be adopted."

# CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR HICKS: "That arrangements be made to view the film "One Mile High" some Monday evening prior to a Council meeting."

# CARRIED UNANIMOUSLY

In discussing the second report of the Committee, it was suggested that the words "and, if it is considered desirable" be added after the word "operations" in the fourth line of the second paragraph in the report.

MOVED BY COUNCILLOR HICKS, SECONDED BY COUNCILLOR DAILLY: "That the recommendation of the Committee in its second report, as amended above, be adopted."

# CARRIED UNANIMOUSLY

# MUNICIPAL MANAGER -- REPORT HO. 10, 1965

Report No. 10, 1965 of the Municipal Manager, attached to and forming part of these Minutes, was dealt with as follows:

(1) Easement - Portions of Lots 47 and 40, S.D. 2, Blocks 21/22, D.L. 34 AND Parcel "A", Explanatory Plan 9211, Block 21, D.L. 34, Plan 1355 (Maxwell)

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR BLAIR: "That the recommendation of the Manager be adopted."

- (2) <u>Application for a Welfare Institutions Licence -</u> 5092 Imperial Street (Deeks)
- (3) Application for a Welfare Institutions Licence 4605 West Grandview-Douglas Highway (Mohr)

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR DRUMMOND: "That the recommendations of the Manager covering items (2) and (3) be adopted."

# CARRIED UNANIMOUSLY

# (4) Annual Dues of the U.B.C.M. and the Canadian Federation of Mayors and Municipalities

MOVED BY COUNCILLOR DRUMMOND, SECONDED BY COUNCILLOR CAFFERKY: "That the two accounts listed in the report of the Manager be approved for payment."

CARRIED UNANIMOUSLY

# (5) Expenditures

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR DAILLY: "That the recommendation of the Manager be adopted."

CARRIED UNANIMOUSLY

- (6) Annual Report of Fire Department
- (7) Monthly Report of Chief Building Inspector
- (C) Monthly Report of R.C.M.P.

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR HERD: "That the above three reports be received."

#### CARRIED UNANIMOUSLY

# (9) <u>Proposed sale of Lots 56/61 inclusive, D.L. 159</u> (Keith Street West of Buller Avenue)

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR BLAIR: "That the recommendation of the Manager be adopted."

#### CARRIED UNANIMOUSLY

### (10) <u>Miscellaneous Easements - Springer Sanitary Sewer Project #14</u>

(11) <u>Miscellaneous Easements - Malvern/Imperial Sanitary Sewer</u> <u>Project No. 5</u>

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR CAFFERKY: "That the recommendations of the Manager respecting items (10) and (11) be adopted."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the Committee now rise and report."

THE COUNCIL RECONVENED.

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CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the report of the Committee be now adopted."

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That leave be given to introduce "BURNABY HIGHWAY EXCHANGE BY-LAW 1965" "BURNABY ROAD CLOSING BY-LAW NO. 2, 1965" and that they be now read a First Time."

# CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the By-Laws be now read a Second Time."

### CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the Council now resolve itself into Committee of the Whole to consider and report on the By-Laws."

# CARRIED UNANIMOUSLY

It was mentioned that it is necessary to hold a Public Hearing on "Burnaby Highway Exchange By-Law 1965" before proceeding with it.

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the Committee now rise and report "BURNABY ROAD CLOSING BY-LAW NO. 2, 1965" complete."

CARRIED UNANIMOUSLY

THE COUNCIL RECONVENED.

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That the report of the Committee be now adopted."

# CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR EDWARDS, SECONDED BY COUNCILLOR HICKS: "That "BURNABY ROAD CLOSING BY-LAW NO. 2, 1965" be now read a Third Time."

#### CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR HICKS: "That "BURNABY DEBENTURE BY-LAW 1965" "BURNABY LOCAL IMPROVEMENT DEBENTURE BY-LAW 1965" be now reconsidered."

## CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR HICKS: "That "BURNABY DEBENTURE BY-LAW 1965" "BURNABY LOCAL IMPROVEMENT DEBENTURE BY-LAW 1965" be now finally adopted, signed by the Reeve and Clerk and the Corporate Seal affixed thereto."

# CARRIED UNANIMOUSLY

Councillor Cafferky stated that he had learned from recent Press reports that the "cemetery" property on Burnaby Mountain that is owned by the City of Vancouver was possibly to be exchanged for other lands in the City.

He expressed opposition to this proposal because:

 According to reports, title to the "cemetery"
 lands would be vested in the Crown Provincial and would form a part of the simon Preser site, possibly becoming Endowment Lands.

- (2) Council has previously objected to the introduction of an Endowment Lands area in connection with Simon Fraser University as it was felt the development of such an area would be to the detriment of the rest of the Municipality inasmuch as there would be no tax revenue from Endowment Lands.
- (3) The Municipality has already made a large contribution toward Simon Fraser University (with a good prospect of even more being made) and therefore the addition to the Simon Fraser University site of further non-taxable land should be deplored.

MOVED BY COUNCILLOR CAFFERKY, SECONDED BY COUNCILLOR DAILLY: "That, in the light of the contributions made by the Municipality toward the Simon Fraser University complex, it be re recommended strongly to the Provincial Government that it consider no further land acquisitions in this Municipality for the said University that will result in no tax payments being yielded to us, with the Reeve and Manager being empowered to make appropriate representations to the Provincial Government in pursuit of this end."