

JANUARY 28, 1963

A Regular meeting of the Municipal Council was held in the Council Chambers, Municipal Hall, 4545 East Grandview-Douglas Highway on Monday, January 28, 1963 at 7:30 p.m.

PRESENT: Reeve Emmott in the Chair;  
Councillors Blair, Cafferky,  
Clark, Drummond, Harper, Kalyk,  
MacSorley and Wells

Reverend S. Edgecumbe led in Opening Prayer.

The Minutes of the meeting held January 14, 1963 came forward for adoption.

It was pointed out that, in these Minutes, under Item 7 of the Municipal Manager's Report it was indicated that he had reported verbally that the costs of the project at Burris Street and Buckingham Avenue might be 140% higher than the estimate.

The Manager advised that he had actually stated at the meeting that the costs might be 140% of the estimate and not 140% higher than the estimate.

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR MacSORLEY:

"That the Minutes of the meeting held January 14, 1963 be amended by deleting the words 'higher than' from the third paragraph of Item 7 of the Municipal Manager's Report and inserting the word 'of' in their place, and that the Minutes, as amended, be adopted."

CARRIED UNANIMOUSLY

Executive Secretary, Burnaby Branch of the Canadian Red Cross Society, wrote requesting permission for its Campaign Chairman, Mr. R. B. Murphy, to address Council for the purpose of requesting a grant.

MOVED BY COUNCILLOR BLAIR,  
SECONDED BY COUNCILLOR MacSORLEY:

"That Mr. Murphy be heard."

CARRIED UNANIMOUSLY

Mr. Murphy was not in attendance so the Council continued with its business.

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR MacSORLEY:

"That all of the below listed correspondence be received."

CARRIED UNANIMOUSLY

Guardian Secretary, Bethel No. 34, International Order of Job's Daughters, wrote seeking permission to hold a Candy Drive on the evenings of March 5th to 7th, 1963 inclusive in the area east of Willingdon Avenue and north of Grandview-Douglas Highway.

MOVED BY COUNCILLOR CLARK,  
SECONDED BY COUNCILLOR HARPER:

"That permission be granted to the Order to conduct the Campaign on the dates mentioned in the area outlined."

CARRIED UNANIMOUSLY

No. 637 "Arrow" Squadron, Royal Canadian Air Cadets, submitted a letter requesting permission to hold a Tag Day on the evening of April 26th and the entire day of April 27th, 1963.

MOVED BY COUNCILLOR BLAIR,  
SECONDED BY COUNCILLOR KALYK:

"That permission be granted to the Squadron to conduct the Campaign on the dates mentioned."

CARRIED UNANIMOUSLY

A suggestion was made that the Squadron should perhaps indicate the purposes for which the funds to be collected will be used.

Reeve Emmott indicated that he would make enquiries in this regard.

Executive Director, Union of B. C. Municipalities, submitted a circular letter advising that Alderman Arthur Jackson has been replaced on the Executive of the Union by Alderman Peter Wing of Kamloops. He also forwarded a copy of the revised list of the 1963 U.B.C.M. Executive.

Secretary, Westridge Ratepayers' Association, submitted a letter expressing appreciation to the Parks and Recreation Commission for the supervision provided at Westridge Park last summer. The Secretary also indicated the support of the Association of a programme of providing camping facilities at Cultus Lake.

MOVED BY COUNCILLOR HARPER,  
SECONDED BY COUNCILLOR MacSORLEY:

"That a copy of this letter be sent to the Parks and Recreation Commission for its attention."

CARRIED UNANIMOUSLY

Messrs. A. Murphy, B. Robson, and D. Bayley submitted an application for permission to conduct teen-age dances within

the Municipality.

Mr. J. H. Crane submitted a letter lodging a complaint against the cancellation of a licence to operate a business of manufacturing Fibreglass boats and other Fibreglass products from premises located at 4408 Juneau Street.

Mr. C. H. Bramble wrote complaining that the lowering by Municipal forces of the grade of a lane serving his property caused a retaining wall which he had built to collapse. Mr. Bramble asked that Council investigate the matter to determine whether he is entitled to redress for the action taken by Municipal employees.

MOVED BY COUNCILLOR CLARK,  
SECONDED BY COUNCILLOR MacSORLEY;

"That the above three letters be referred for consideration under the appropriate items of the Municipal Manager's Report."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR BLAIR;

"That the Council now resolve itself into Committee of the Whole."

CARRIED UNANIMOUSLY

The matter of the construction of a culvert at Burris Street and Buckingham Avenue was then lifted from the table.

In the discussion which followed, some criticism was made that the information conveyed by the Municipal Manager in his reports on the subject matter was not entirely accurate, and there also seemed to be some confliction between the data supplied in reports by the Engineering Department.

Municipal Manager replied to the matters raised pointing out that there was no intention on his part to mislead Council on the matter at hand but, regrettably, a number of problems manifested themselves during construction and consequently aggravated the undertaking of the job without hindrance.

It was the consensus of opinion that the cost features relating to the construction of the subject culvert were perhaps understandable in view of the complications which developed but it was still disconcerting that the situation regarding trespass occurred.

MOVED BY COUNCILLOR MacSORLEY,  
SECONDED BY COUNCILLOR WELLS;

"That negotiations be conducted with the owner of the property at the south-west corner of Burris Street and Buckingham Avenue to acquire an easement of the dimensions necessary to regularize the right of the Corporation to have its agents enter upon

the property in question for the purpose of undertaking work in connection with the construction of the subject culvert."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR DRUMMOND,  
SECONDED BY COUNCILLOR KALYK:

"That authority be granted to finalize the subject project and a report be submitted indicating the final cost of it."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR CLARK:

"That a further report be made by the Municipal Manager relating to the problems and responsibilities of the Corporation in connection with the entire length of the watercourse which is being contained by culvert under Burris Street at Buckingham Avenue."

CARRIED UNANIMOUSLY

It was suggested that there might be a need to secure an easement from property at the north-west corner of the subject intersection.

#### REPORT OF POLICY COMMITTEE

##### (1) Negotiations with Burnaby Civic Employees' Union.

The Committee reported that the Municipal Manager had presented a progress report on negotiations with the Burnaby Civic Employees' Union in which it was indicated that a Memorandum of Understanding had been signed by Negotiators for the Corporation and also the Union on November 16, 1962 but when this Memorandum was placed before the Union membership, the recommendations contained therein were rejected and, following further negotiations, it was again rejected by the Union membership.

The Committee advised that the Union then applied for a Conciliation Officer who dealt with the matters contained in the Memorandum and recommended the following:

That the parties involved sign a Collective Agreement embodying the following matters:

- (1) That the term of the Agreement be for a period of two years (January 1, 1963 to December 31, 1964).
- (2) That there be no change in the matter of a long service bonus.

- (3) That there be no change in the matter of Statutory holidays.
- (4) That three weeks vacation with pay be granted after an employee completes five years service in 1963, and that there be no change in the provision governing the granting of four weeks vacation.
- (5) That the following wage increases be granted effective the dates indicated:
  - (a) Effective January 1, 1963 the Outside Staff is to receive a five (5¢) cent per hour increase.
  - (b) Effective January 1, 1963 the members of the Foremen Division are to receive a 2.3% increase.
  - (c) Effective January 1, 1963 the members of the Inside staff are to receive a 2.3% increase.
  - (d) Effective January 1, 1964 the Outside staff is to receive a five (5¢) cent per hour increase.
  - (e) Effective January 1, 1964 the members of the Foremen Division are to receive a 2.3% increase.
  - (f) Effective January 1, 1964 the members of the Inside staff are to receive a 2.3% increase.
- (6) That all other matters tentatively agreed upon by the parties in direct negotiations be approved.

In view of the above, it is not advisable to appoint a Conciliation Board.

The Committee pointed out that Item (6) above refers to the following items which were contained in the Memorandum of Understanding:

1. Mileage for the first 200 miles will be paid on the following basis:

Up to 50 miles	\$ 5.00 per month
51 to 100 miles	10.00 per month
101 to 150 miles	15.00 per month
151 to 200 miles	20.00 per month
2. The Corporation and the Union agree that the Burnaby Municipal Welfare Society should provide benefits for occupational injuries.
3. The Corporation will continue to consider applications made for protective clothing and the Corporation and the Union will develop rules governing the issue of protective clothing.
4. The following sentence will be added to the Labourer III specification:

"Assists in and supervises the work of a group of subordinates and equipment operators engaged in major road grading tasks."

5. The Corporation will agree to the three demands of the Foremen contained in the Union letter dated October 27th, 1962.
6. The Tabulating Equipment Operator 11 will be pay grade 19.
7. Realty Appraisers 1 will be pay grade 23.
8. Civil Engineer (In Training) remains at pay grade 26. Messrs. Bridgeman, Staples and Laks to be restored to pay grade 27 as of January 1st, 1962.
9. There will be a new classification for Telephone Operator - Typist at pay grade 7.
10. The Water Service Inspector will be pay grade 20.
11. The Corporation and the Union will develop a satisfactory method of compensating employees who are authorized and required to carry out the duties of a senior position during a temporary period, other than vacation periods.
12. The position of Traffic Director shall be exempted from the Union Contract.

The Committee recommended that:

- (a) The recommendations contained in the report of the Conciliation Officer dated January 11, 1963 be adopted and the Minister of Labour so advised.
- (b) That the Municipal Clerk forward a letter to the Minister of Labour in the following form:

"Pursuant to Section 52 of the Labour Relations Act, the Corporation of the District of Burnaby acknowledge receipt of your advice that no conciliation board will be appointed to hear the dispute between the Corporation and the Burnaby Civic Employees' Union.

The Corporation hereby requests, pursuant to Section 52 of the Labour Relations Act, that in the event the Union rejects the recommendations of the Conciliation Officer and proceeds to a strike vote, that the strike vote be Government supervised."

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR MacSORLEY:

"That the recommendations of the Committee be adopted."

CARRIED UNANIMOUSLY

(2) Winter Works Incentive Programme.

The Committee reported that the Municipal Manager had presented a report on the Winter Works Incentive Programme in which the following points were made:

- (a) Extensive use of the programme has been made for carrying out works for water and sewer utilities, drainage works, select Parks projects and buildings, and sidewalk construction.
- (b) Coupled with Winter Works the Municipality has embarked upon an ambitious Local Improvement programme.
- (c) As a consequence, practically a continuous programme of construction has been carried on through the entire year.
- (d) The advantages were many as the Corporation was receiving a return on winter works and the normal slack period from about October to April, did not occur.
- (e) Changes have occurred in the Federal - Provincial contribution formula on Winter Works resulting in a reduction in return from 71% of the payroll in the 1960 - 61 programme, to an anticipated 29.79% of payroll in the 1962 - 63 programme.
- (f) These changes are due to non-recognition by the Senior Governments of Burnaby's practice of continuing the employ of Municipal forces on winter works, avoiding layoffs, rather than causing layoff of experienced crews and replacing with workmen unemployed at the time.
- (g) The Parkcrest Sewer Project is not expected to be approved as a winter work for the reasons outlined in Paragraph (f). Delays in approval have resulted in a layoff of 23 men. There will be more as jobs in progress are completed. Sidewalk work is suspended due to inclement weather.
- (h) A three part major policy decision is required:
  - (i) Should the Parkcrest Sewer Project now go to tender for construction by an outside firm?  
  
Instructions have been given to the Sewers Division to prepare the plans and specifications for such a tender call.
  - (ii) Should the situation concerning the Sewers Division be applied throughout all other Winter Works Projects involving Municipal forces?  
  
Instructions have been given that Sidewalk Construction is to be indefinitely suspended.  
  
It is considered very desirable for the Corporation to retain one minimum crew for Waterworks Construction and one minimum crew for Sewers Construction to enable attention being given without delay to the many small projects which come up from time to time which do not justify tendering nor is the concomitant delay too acceptable.
  - (iii) What should the planning be for the future?  
  
Reference has already been made to the desirability of retaining one Waterworks and one Sewers Crew.

The Committee recommended:

- (1) That authority be granted to prepare a tender call for the Parkcrest Sewer System.
- (2) That the situation concerning the Sewers Division apply throughout all other Winter Works projects except that one minimum crew be contained for Waterworks Construction and one minimum crew for Sewers Construction.
- (3) That planning for the future receive further consideration.

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR MacSURLY:

"That a meeting be called as soon as possible of the Manager, Reeve, Treasurer, Engineer, Solicitor, Councillor Cafferky, Councillor Drummond and representatives of the Civic Employees' Union, to explore all avenues which would possibly enable the use of Municipal forces, and qualification as a winter work, for installation of the Parkcrest Sewer project."

CARRIED UNANIMOUSLY

REPORT OF TRAFFIC SAFETY COMMITTEE

(1) Bus Stops on Route Serving Burnaby General Hospital.

The Committee recommended that the following bus stops, which are required in connection with the above noted service, be approved:

- (a) Southbound on Smith Avenue farside the lane between Elmwood and Sunset Streets.
- (b) Southbound on Ingleton Avenue farside Sunset Street.
- (c) Eastbound on Kincaid Street farside Smith Avenue.
- (d) Northbound on Ingleton Avenue nearside the pedestrian access to the Hospital.

The Committee also recommended that those stops which will no longer be required as a result of this service be cancelled.

MOVED BY COUNCILLOR CLARK,  
SECONDED BY COUNCILLOR HARPER:

"That the recommendations of the Committee be adopted."

CARRIED UNANIMOUSLY



MUNICIPAL MANAGER -- REPORT NO. 4, 1963.

(1) Complaint of Mr. J. H. Crane.

The Manager reported that the premises at 4408 Juneau Street were inspected by the Fire Prevention Bureau in August 1962, and on August 30th a Correction Order was issued containing the following requirements:

- (a) That isolated storage be provided for all plastic and flammable liquids.
- (b) That drip trays be provided for Vibrin.
- (c) That the entire premises be thoroughly cleaned.
- (d) That the disposal of combustible waste within close proximity to the building be discontinued.
- (e) That metal covered garbage cans be provided.

The Manager added that a re-inspection of the premises was made on December 11, 1962 and, as a result, the Fire Prevention Office notified the Licence Department that the building was not suitable for occupancy by a business manufacturing Fibreglass boats and other Fibreglass products until the aforementioned requirements had been met.

He added that the Chief Licence Inspector then notified the commercial enterprize in question, Progressive Plastics, that the premises would not be re-licenced until they were brought up to standard.

MOVED BY COUNCILLOR CLARK,  
SECONDED BY COUNCILLOR DRUMMOND:

"That the action taken by the Licence Department to not issue a licence to operate the business in question because the requirements of the Fire Prevention Office, as set out in its Correction Order of August 30, 1962, be confirmed."

CARRIED UNANIMOUSLY

(2) Application for Pool Hall Licence (Brown). - 4701 Hastings Street.

The Manager reported that in early 1962 Council approved an application by the above noted person to operate a Pool Hall at 4455 Hastings Street. He advised that the applicant still owes the Corporation licence fees in the amount of \$60.00 for this operation and also, the premises were seized by the creditors and subsequently re-licenced to a new operator. He added that during the tenancy of the previous operator, the Licence Department had trouble with the use of an upstairs room by teen-agers but this was subsequently stopped.

As regards the current application, the building in question contains three suites on the upper floor and the Pool Room is proposed for the ground floor. In addition, there is a

basement which the applicant desires to use as a Woodwork Shop. He pointed out that this proposed use of the basement has been rejected by both the Building and Fire Departments.

The Manager recommended that the application be denied, adding that should Council decide otherwise, the approval should be subject to the premises conforming to all pertinent regulations.

The Manager also mentioned that there are at present three Pool Halls operating on Hastings Street between the 3700 and 4500 blocks.

MOVED BY COUNCILLOR MacSORLEY,  
SECONDED BY COUNCILLOR DRUMMOND:

"That the reference to the three Pool Halls on Hastings Street be deleted from the report of the Municipal Manager."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR CLARK:

"That the recommendation of the Manager be adopted."

CARRIED UNANIMOUSLY

A suggestion was made that information in the hands of the R.C.M.P. respecting activities of teen-agers should be made available to Council through the Chief Licence Inspector and Manager.

Reeve Emmott was directed to investigate the possibility of such data being conveyed by the R.C.M.P. to Council.

(3) Application of Messrs. A. Murphy, B. Robson, and B. Bayley for Teen-age Dances.

The Manager submitted a report on the above noted application advising that the applicants are considered to be responsible persons and that they were informed the licence which might be granted could be revoked if the dances became the source of complaints.

The Manager indicated that it is felt the proposed venture is worthy of a fair trial and he recommended that Council grant permission on the following conditions:

- (a) That adequate adult supervision be provided.
- (b) That the Chief Licence Inspector be informed at least one week in advance of each dance and the location thereof.
- (c) That continued operation be dependent upon how the dances are conducted.

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR MacSORLEY:

"That the report be received and the application be referred to the Reeve and Manager to ascertain the problems involved in providing constant supervision at the teen-age dances."

CARRIED UNANIMOUSLY

(4) Application for Rest Home (Russell) - 7376 Stride Avenue.

The Manager submitted a report on an application for a Welfare Institutions Licence by the above noted person advising that the Committee which investigates such applications has recommended the issuance of a Licence for not more than two aged persons, provided:

- (a) These persons use the larger front bedroom.
- (b) Certain electrical features are corrected.
- (c) The front door is made to open out.

MOVED BY COUNCILLOR CAFFERKY,  
SECONDED BY COUNCILLOR BLAIR:

"That the recommendation contained in the Manager's Report be forwarded to the office of the Chief Inspector of Welfare Institutions."

CARRIED UNANIMOUSLY

(5) That portion of Parcel "F", Explanatory Plan 21763, S. D. 2, Block 5, D. L. 206 shown outlined on Engineering Department Drawing No. A193 (Hutchins).

The Manager recommended that Council authorize the acquisition of an easement over the above described property, which is required in connection with a storm sewer installation, for a consideration of \$1.00 plus restoration of the easement territory.

He also recommended that Council authorize the execution of the necessary documents.

MOVED BY COUNCILLOR HARPER,  
SECONDED BY COUNCILLOR CLARK:

"That the recommendations of the Manager be adopted."

CARRIED UNANIMOUSLY

- (6) Easement - Portion of Block "A", D. L. 89, Plan 4517 shown on Right-of-Way Plan 24873 (Greater Vancouver Water District).

The Manager recommended that Council authorize the granting of an easement over the above described property to the Greater Vancouver Water District for a consideration of \$1.00.

He also recommended that Council authorize the execution of the necessary documents.

MOVED BY COUNCILLOR MacSORLEY,  
SECONDED BY COUNCILLOR WELLS:

"That the recommendations of the Manager be adopted."

CARRIED UNANIMOUSLY

- (7) Easement - North 10 feet of Lot 1, Block 3, D. L. 156, Plan 14380 (Pullen and Fraser).

The Manager reported that the Corporation requires the above described property plus the north 10 feet of Lot 2 in the same block to complete a 20 foot lane allowance and thus facilitate the construction of a sewer.

He advised that the owner of the said Lot 2 has conveyed the north 10 feet of his property but the title holder of the other parcel has indicated that he is not prepared to release his interest in the 10 foot strip without compensation.

The Manager recommended that Council authorize expropriation proceedings to be undertaken for the purpose of acquiring the north 10 feet of the aforescribed lot 1.

MOVED BY COUNCILLOR HARPER,  
SECONDED BY COUNCILLOR BLAIR:

"That the recommendation of the Manager be adopted."

CARRIED UNANIMOUSLY

- (8) Easement - North 9 feet of Lot 95, Blocks 3 and 4, D. L. 175, Plan 11579 (Stanley).

The Manager recommended that Council authorize the acquisition of an easement over the above described property, which is required in connection with Phase 3 of the South Slope Sewer Project, for a consideration of \$151.00 plus restoration of the easement area.

He also recommended that Council authorize the execution of the necessary documents.

MOVED BY COUNCILLOR HARPER,  
SECONDED BY COUNCILLOR KALYK:

"That the recommendations of the Manager be adopted."

CARRIED UNANIMOUSLY

THE REEVE DECLARED A RECESS AT 9:25 P.M.

THE COUNCIL RECONVENED AT 9:35 P.M.

(10) Complaint of Mr. C. H. Bramble.

The Manager reported that the letter submitted by the above noted person was treated as a claim and, as such, it was investigated by both the Engineering Department and the Legal Department.

He advised that it is the opinion of the Engineering Department that the retaining wall would have eventually collapsed because of its type of construction, although it is impossible to establish when this might have occurred and to what extent the work carried on by Municipal forces hastened the collapse.

The Manager also advised that the Municipal Solicitor had indicated that since there is no allegation that the Municipality undermined the subject wall, the Municipality should not be liable.

The Manager recommended that the Municipality deny liability in the case.

MOVED BY COUNCILLOR KALYK,  
SECONDED BY COUNCILLOR CLARK:

"That the complaint of Mr. Bramble be referred to the liaison with the Engineering Department for further investigation and report."

CARRIED UNANIMOUSLY

(11) The Manager submitted a report of the Social Service Administrator covering Social Allowance disbursements and caseloads for select months in 1961 as compared to the same months in 1962.

(12) The Manager submitted a report of the Medical Health Officer covering the operations of his Department during the month of December 1962.

MOVED BY COUNCILLOR CLARK,  
SECONDED BY COUNCILLOR MacSORLEY:

"That the above two reports be received."

CARRIED UNANIMOUSLY

(9) Possible Sewer Service to Burnaby Institute of Technology at Grandview-Douglas Highway and Willingdon Avenue.

The Manager reported that the Government buildings in the above noted area are all served by a sewage treatment plant and, when a proposal to construct the Burnaby Institute of Technology was mooted, discussions were had with officials of the Provincial Government to explore the possibility of

interesting it in making a contribution toward the extension of the public sewer system as an alternative to expanding the capacity of the sewage treatment plant.

In this regard, the Deputy Minister of Public Works has offered a proposition, the points of which are as follows:

- (a) The Municipality would have an estimated expense through the Greater Vancouver Sewerage and Drainage District of \$230,000.00 for the construction of Sewer Trunks C.8 and C.9 from Sperling Avenue to approximately Royal Oak Avenue.
- (b) The Municipality would also have an estimated expense of \$110,000.00 for a complete lateral system required to accept all effluent for which the Provincial Government is now considering an enlarged sewage treatment plant.
- (c) There is a possibility the estimate of \$110,000.00 can be reduced by the selection of a route for the sub-trunk or lateral which would eliminate an estimated cost of \$40,000.00 for a pumping station.
- (d) If this pumping station can be eliminated, an estimated annual saving of \$4,000.00 in maintenance and operation can also be achieved.
- (e) There is a possibility the Government, including the Highway's Department, might be willing to contribute up to \$43,000.00 toward the total cost.
- (f) On the basis of figures of anticipated sewage flow, as provided by the Department of Public Works, the potential sewer usage revenue could amount to \$300.00 per month.
- (g) C.8 and C.9 would also make it both practical and possible to sewer four areas on the south side of the Freeway for which both the Government and the Corporation have had to accept costs for sewer crossings relating to the Freeway construction.
- (h) The Municipal land being filled with Freeway surplus overburden would be served by the sewer system to the Technical Institute.
- (i) Elimination of the sewage treatment plant would be in accordance with our acceptance of the principles in the "Rawn" report.
- (j) The Provincial Government could expect to have an annual saving in operation and maintenance of a treatment plant.
- (k) Private industrial lands could also be served.

The Manager concluded by advising that the proposal, while attractive in many respects, involves a Municipal expenditure of approximately \$300,000.00.