

MARCH 23, 1959

An Adjourned meeting of the Council was held at the Municipal Hall on Monday, March 23, 1959 at 7:30 p.m.

PRESENT: Reeve Emmott in the Chair; Councillors Mather, Edwards, Seifner, MacSorley, Brown, McLean, Jamieson and Prittie.

Moved by Councillor McLean, Seconded by Councillor Prittie: "That leave be given Mr. Drysdale, M.P. to speak to Council."

CARRIED UNANIMOUSLY

Mr. Drysdale spoke briefly outlining various problems that he was confronted with and requested certain statistical material which would enable him to present the case for Burnaby in connection with a Central Public Building for Burnaby and further on the matter of Federal Government participation in the Mosquito Control programme of the Lower Mainland.

Correspondence was received and dealt with as follows:

Vancouver Housing Association advising of the annual meeting to be held March 24, 1959.

Moved by Councillor Prittie, Seconded by Councillor Mather: "That the correspondence be received and the Association advised that Councillor Jamieson would be attending."

CARRIED UNANIMOUSLY

Greater Vancouver Fire Protection Association advising of a four week course to commence on April 14, 1959 primarily for owners, managers and janitors of apartment buildings.

Moved by Councillor Mather, Seconded by Councillor Edwards: "That the correspondence be received and that this course be publicized through the papers."

CARRIED UNANIMOUSLY

The Canadian Federation of Mayors and Municipalities advising of the 1959 Annual Conference to be held in North Bay on May 31st to June 3rd.

Moved by Councillor Jamieson, Seconded by Councillor Edwards: "That this correspondence be received."

CARRIED UNANIMOUSLY

New Westminster Junior Chamber of Commerce inviting Burnaby's participation in their Annual May Day Celebration for 1959.

Moved by Councillor Jamieson, Seconded by Councillor MacSorley: "That this correspondence be received and referred to the Manager and Public Relations Officer for consideration and report."

CARRIED UNANIMOUSLY

The Greater Vancouver Water District submitted an amendment to the Greater Vancouver Water District Act and noted that because of the last census figures Burnaby was now entitled to one representative who would have two votes on the Board.

Moved by Councillor McLean, Seconded by Councillor Edwards: "That the correspondence be received and that the Reeve be appointed to the Water Board as Burnaby's member."

CARRIED UNANIMOUSLY

Lower Mainland Regional Planning Board of B. C. requesting that Burnaby's membership be paid at earliest convenience.

Moved by Councillor McLean, Seconded by Councillor Brown: "That this correspondence be received and the payment of \$2,580.00, as provided in the Provisional Budget, be forwarded to the Board. Further that the Board be advised that the remaining portion of Burnaby's membership fee would be forthcoming subsequent to the passage of the final budget."

CARRIED UNANIMOUSLY

Thomas Farrington submitted comments in connection with the proposed sewer refinancing for Burnaby.

Moved by Councillor Brown, Seconded by Councillor Edwards: "That the correspondence be received and the writer thanked for his presentation and that the Reeve be authorized to reply to the writer."

CARRIED UNANIMOUSLY

Burnaby School Board Annual Estimates of School District No. 41 for fiscal year 1959.

Moved by Councillor Brown, Seconded by Councillor McLean: "That the estimates of the Burnaby School Board in the total sum of \$6,216,166.00, the Municipal Levy being \$3,190,408.00 be approved and accepted."

CARRIED UNANIMOUSLY

Moved by Councillor Brown, Seconded by Councillor MacSorley: "That the following resolution be forwarded to the U.B.C.M. and also to the Council of Public Instruction. The resolution is as follows:

"RESOLVED that this Council protest the basis upon which the present inequitable Educational Formula is computed. The underlying principles of a just and fair system of educational financing is "That the Authority responsible for the educational program should bear the major portion of the cost of that program."

Pertinent to this thesis, the Provincial Government, by statute, is invested with the authority and responsibility to provide for education within this Province. It formulates the curriculum, certifies the teachers, prescribes the regulations to govern school boards, exercises control of building programs and has final control over the school board budget.

Therefore, consistent with the principle outlined above, the Provincial Government should assume the major portion of school costs. The Government has not accepted its obligation in this respect. Instead,

1. It requires the Municipality to levy a 12 mill rate as a first charge against the Municipality to pay the cost of a basic education program established in accordance with the standards set up by the Government.
2. It contributes to the basic program on the basis of a teachers' salary schedule developed in 1955 which is far below the actual teachers' salary schedules throughout the Province. In Burnaby, a number of salary grants lag \$2,000.00 below the actual salaries paid. The resultant effect upon school financing is that all increases in teachers' salaries, cumulatively since 1955, have become a direct charge against the Municipality, since they are determined as non shareable by the Government Formula.
3. The Government arbitrarily determines what portions of the operating expenses of the School Board are shareable with the Provincial Government and what portions are non shareable and, therefore, chargeable directly to the Municipality.

By virtues of this control, the sum of \$1,087,143.00 is allocated as a direct charge against municipal finances, it being designated as in excess of an unrealistic basic program and, therefore, non shareable.

The effect of this system of school financing is noted in the following budget entries:

- (a) An automatic 12 mill levy requires the Municipality to pay \$2,103,265.00 as a grant towards the Government's basic education program.
- (b) Over and above this amount, the Council must levy an additional 6.20 mills to take care of \$1,087,143.00 operating expenses which the Government has designated as non shareable.
- (c) Although the 1959 School Budget is \$946,563.50 higher than last year's budget yet, the Provincial Grant to the Municipality is \$117,864.00 lower, which means that, instead of using our increased assessment to lower the mill rate we are obliged to subsidize the government basic educational program. This is a direct imposition of a government obligation unto the municipality through the medium of a faulty formula.

Resolution (continued)

(d) The end result which depicts the inequable nature of the government's educational finance formula is noted in the shareable portions of the school budget:

Total Operating Budget	\$5,335,121.00
Municipal Share	3,190,408.00
Government Share	2,144,713.00

Thus, in

Translated into percentages, the Municipality pays 60% of educational costs and the Provincial Government pays only 40%.

Thus, in its scheme of educational finance, the government has violated the fundamental principle which requires that the Responsible Authority in any area of control should accept responsibility for the cost of the program it controls, consistent with the degree of control which it exercises. The Council would refer the governmental authorities to a brief on educational finance prepared by a committee of the Burnaby Municipal Council and presented to the government on August 22, 1957. This report contains certain recommendations, which, if adopted, we believe would rectify to a large degree many of the inadequacies and inequities of the present educational formula."

CARRIED UNANIMOUSLY

Report of the Special Council Committee which had been formed to investigate the lack of crib space at the Woodlands School as it effects Burnaby residents was submitted. The report outlined in detail the many problems within the Province of B. C. attended upon retarded children.

Moved by Councillor Mather, Seconded by Councillor Edwards: "That the report of the Committee be received and the Provincial Government be requested to make a survey of the classifications of retardation in the Province and investigate what provision can be made to adequately house the various groups."

Moved by Councillor Jamieson, Seconded by Councillor McLean: "That Council table consideration of the recommendations contained in this report for further consideration which would enable Council to formulate a resolution."

CARRIED UNANIMOUSLY

Moved by Councillor Jamieson, Seconded by Councillor Prittie: "That the tenders for ornamental lighting in the Brentwood Park area be opened."

CARRIED UNANIMOUSLY

The following tenders were received:

Hume & Rumble	\$59,090.00	\$76,040.00
C.A.G. Williams Company	52,378.00	63,647.00
Ricketts & Sewell	49,430.00	60,700.00
H. J. Sayer & Co. Ltd.	50,634.29	62,426.78
J. H. McCory Co.	62,420.00	78,465.00
Waters Bros. Electric	70,255.00	86,389.00
F. J. Archer	57,942.69	69,600.00
Western Electric Construction Co.	52,900.00	64,900.00
Tide Co. (B.C.) Limited	47,840.00	58,233.00

Moved by Councillor McLean, Seconded by Councillor MacSorley: "That the tenders be referred to the Manager for tabulation and recommendation."

CARRIED UNANIMOUSLY

MUNICIPAL MANAGER -- REPORT NO. 12, 1959.1. Special Estimates.

Submitting the Municipal Engineer's report covering Special Estimates in the amount of \$200.00. Recommending that this estimate be approved.

2. Board of Works - Garbage Collection Estimates.

Submitting for approval the Municipal Engineer's report covering Board of Works and Garbage Collection Estimates for the period April 1st to June 30th, 1959 in the total amount of \$399,050.00. Recommending that these estimates be approved.

3. Water Works Estimate.

Submitting for approval Municipal Engineer's report covering water works estimates for the period April 1st to June 30th, 1959 in the total amount of \$70,350.00. Recommending that these estimates be approved.

Moved by Councillor McLean, Seconded by Councillor Brown: "That the recommendations as noted in Items 1, 2 and 3 be adopted."

CARRIED UNANIMOUSLY

4. 1958 Audited Estimate.

Submitting the report of the Municipal Treasurer on the financial operations of the Municipality, together with the Audited Statements, for the year ended 31st December, 1958.

Moved by Councillor McLean, Seconded by Councillor Prittie: "That the report be received."

CARRIED UNANIMOUSLY

5. Burnaby Welfare Society Investments.

Recommending that Council authorize the sale to the Burnaby Welfare Society of \$5,000.00 in Debentures, created by By-Law No. 4004 of this Corporation, bearing interest at 5% to mature on the 2nd day of January, 1960, the sale to be made at par value.

Moved by Councillor McLean, Seconded by Councillor Jamieson: "That the recommendation of the Manager be adopted."

CARRIED UNANIMOUSLY

6. 1959 Annual Conference - Canadian Federation of Mayors & Municipalities.

Moved by Councillor Prittie, Seconded by Councillor Brown: "That Reeve Emmott be delegated to attend this Conference to be held in North Bay, Ontario, 31st May to 3rd June."

CARRIED UNANIMOUSLY

Moved by Councillor Jamieson, Seconded by Councillor Brown: "That the Municipal Council present to the Resolutions Committee of the Canadian Federation of Mayors and Municipalities a proposal that a resolution go to the next Dominion - Provincial Conference asking that capital educational costs be on a Dominion - Provincial - Municipal shareable basis."

CARRIED UNANIMOUSLY

7. Land Exchange with Mainland Estates in D. L. 80

Recommending that Council approve the exchange of Municipally owned property in D.L. 80 for the property owned by Mainland Estates Limited in D. L. 83 as outlined in detail, subject to payment to the Municipality of the sum of \$6,247.00 which represents the difference in land values.

Moved by Councillor Edwards, Seconded by Councillor Prittie: "That the recommendation of the Manager be adopted."

Moved by Councillor Seifner, Seconded by Councillor Mather: "That this matter be tabled for a period of one week."

CARRIED UNANIMOUSLY

MUNICIPAL MANAGER - REPORT NO. 12, 1959 (CONTINUED)

8. B.A. Oil Company Limited Port Moody - Burnaby Marketing Terminal.

The above Company has applied for and received approval of the Registrar to close that portion of North Road between the C.P.R. right-of-way and Barnet Highway. The Company then submitted a plan for submission to the Board of Transport Commissioners with respect to the relocation of certain tracks of the C.P.R. A plan was also submitted showing the layout of the proposed development of a Marketing Terminal to be located in both Port Moody and Burnaby. This latter plan showed development over the still existing portion of North Road and it had been found that a further application to the Registrar to have this portion of North Road closed is being prepared. The Municipality has been requested to sign the plan for the Board of Transport Commissioners and also to supply a letter for the Board of Transport Commissioners approving the development proposal. It is recommended that Council authorize the plan to be signed by the Reeve and the Municipal Clerk and that the letter of approval be supplied.

Moved by Councillor Brown, Seconded by Councillor MacSorley: "That the recommendation of the Manager be adopted and the Company be requested to consider the provision of access to the Inlets as may be necessary in the future."

CARRIED UNANIMOUSLY

Moved by Councillor McLean, Seconded by Councillor Edwards: "That the Council do now rise and report."

CARRIED UNANIMOUSLY

The Council reconvened.

Moved by Councillor Seifner, Seconded by Councillor Edwards: "That the report of the Committee be adopted."

CARRIED UNANIMOUSLY

"BURNABY ROAD ACQUISITION AND DEDICATION BY-LAW NO. 1, 1959."

RECONSIDERATION AND FINAL ADOPTION

Moved by Councillor Jamieson, Seconded by Councillor McLean: "That "Burnaby Road Acquisition and Dedication By-Law No. 1, 1959" be now reconsidered."

CARRIED UNANIMOUSLY

Moved by Councillor Jamieson, Seconded by Councillor Edwards: "That "Burnaby Road Acquisition and Dedication By-Law No. 1, 1959" be now finally adopted and that it be signed by the Reeve and Clerk and that the Corporate Seal be affixed thereto."

CARRIED UNANIMOUSLY

Moved by Councillor Edwards, Seconded by Councillor MacSorley: "That Council petition the Minister of Municipalities to recommend an amendment to the Municipal Act whereby all citizens who are not on a current voting list but who were on a voting list immediately preceding the current voting list, be allowed to vote by swearing a statutory declaration as to their qualifications either as owner-electors, tenant-electors, or resident-electors."

CARRIED UNANIMOUSLY

Moved by Councillor McLean, Seconded by Councillor MacSorley: "That Council now resolve itself into Committee of the Whole."

CARRIED UNANIMOUSLY

The Reeve declared a ten minute recess.

The Manager reported on the following applications for rezoning. The Planning Director's recommendations were also supplied.

- (1) Lot 1, Block 7, D.L. 116 S $\frac{1}{2}$ , Plan 1436 from Residential Two Family to Multiple Family.

Recommending - that this application not be approved since it would be a "one lot" development and because it would tend to retard the present trend toward rehabilitation of this neighbourhood.

Moved by Councillor McLean, Seconded by Councillor Jamieson: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

Applications for Rezoning (continued)

- (2) Lot 10, Block 4, D.L. 121/187, from Residential Two Family to Residential Multiple Family Type II.

Recommending - that this application be approved. Notwithstanding that it is a case of spot zoning, it is felt that the fact that the site is now partially used for this purpose warrants concurrence with the application. It must be noted that the owner may have to seek Board of Appeal approval for further development, and that the existing shop space will continue to be non-conforming to the recommended zoning.

Moved by Councillor Mather, Seconded by Councillor Prittie: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (3) Easterly portion of a 5 acre part of Block 2, D.L. 120 from Cemetery use to Residential Single Family.

Recommending - that this application be approved.

Moved by Councillor Edwards, Seconded by Councillor Mather: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (4) Block 33, Sketch 11418 Except East 250 feet, D.L. 126 from Small Holdings to Residential.

Recommending - that this application be not approved.

Moved by Councillor Brown, Seconded by Councillor Jamieson: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (5) Parcel "C", Ref. Plan 15235, S.D. "B" and 20, Blocks 4/5, Parcel "C" D.L. 125 from Auto Court District to Industrial.

Recommending - that this application not be approved in view of the suitability of the existing zoning pattern "the obvious detrimental effect of permitting the intrusion of industry into the area North of the Highway and the incompatibility of industrial and auto court activities."

Moved by Councillor Edwards, Seconded by Councillor McLean: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (6) Portion of Lot 17, Blocks 1, 4 and 6, D.L. 125, Plan 3520, from Auto Court to Gasoline Service Station.

Recommending - that this application be not approved because the presently zoned sites at this intersection will serve the need for service station facilities in the area, and because the creation of further crossings on the Highway will tend to prejudice the primary function of the Highway as a traffic facility.

Moved by Councillor Jamieson, Seconded by Councillor McLean: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (7) Lot 2 except Sketch 10512 and Lot 2, Sketch 10512, Blocks 15 and 16, Sketch 5315 and Block 16, Sketch 10957, D.L. 131 from Small Holdings to Residential.

Recommending - that the rezoning as requested not be implemented immediately but await the resolution of the detailed subdivision problems.

Moved by Councillor McLean, Seconded by Councillor MacSorley: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

Applications for Rezoning (continued)

- (8) Lot 80 and the Easterly 50' of Lot 79, D.L. 132 from Two Family Residential to Commercial.

Recommending - that this application be approved.

Moved by Councillor Seifner, Seconded by Councillor Mather: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (9) Lot "B" West  $\frac{1}{2}$ , Block 6, D.L. 27 from Residential Two Family to Residential Multiple Family.

Recommending - Upon further consideration of this request recommended that the previous recommendation of November 28, 1958 be reaffirmed.

Moved by Councillor Prittle, Seconded by Councillor McLean: "That the previous recommendation as noted be reaffirmed."

CARRIED UNANIMOUSLY

- (10) Lots "A" and 5 E. 86' Sketch 12310, Blocks 16 and 17, D.L. 29, Plans 4107 and 9850 from Residential Two Family to Residential Multiple Family Type III.

Recommending - that this application be not approved since it would condone the action of the owner in proceeding without reference to the Zoning By-Law in developing the present accommodation.

Moved by Councillor Mather, Seconded by Councillor Edwards: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (11) Lot 11, Block 34, D.L. 30 From Residential Two Family to Commercial.

Recommending - that this application not be approved since it would result in an intrusion of a commercial or light industrial land use into a residential block. Furthermore, the development would tend to prejudice the amenity of the school site to the east.

Moved by Councillor McLean, Seconded by Councillor Edwards: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (12) Lot 3, Block "A", D.L. 87 from Residential Two Family to Light Industrial.

Recommending - that this application be not approved in view of the detrimental effect that this type of development would have within an area that has high potential as a good residential neighbourhood.

Moved by Councillor Mather, Seconded by Councillor Jamieson: "That this recommendation be adopted."

CARRIED UNANIMOUSLY

- (13) Lot 1, S.D. "D", Blocks 35/36, D.L. 83 From Small Holdings to Residential Two Family.

Recommending - that this application be not approved.

Moved by Councillor McLean, Seconded by Councillor Prittle: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

- (14) Lot 7, Block 4, D.L. 74S $\frac{1}{2}$ , Plan 1380 from Residential Single Family to Commercial.

Recommending - that this application not be approved in view of the lack of sewer and in view of the other difficulty which could result from full development of the parcel at the present time.

Moved by Councillor Jamieson, Seconded by Councillor McLean: "That this report be received and the Council concurs with the report of December 8, 1958 on this particular property."

CARRIED UNANIMOUSLY

Applications for Rezoning (continued)

(15) Lots 19, 20, 20A, Block 12, D.L. 68 from Residential Two Family to Residential Multiple Family Type II

Recommending - that the property be rezoned provided that the owners and prospective developers are prepared to accept the conditions noted in the report of the Planning Department, March 20, 1959.

Moved by Councillor Prittie, Seconded by Councillor McLean: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

(16) Lots "A" and "B", S.D. 1, Blocks 40/43, D.L. 159 From Residential Single Family to Commercial.

Recommending - that this application be referred to the Traffic Safety Committee and if traffic objections are not critical that the application receive further consideration upon submission of a more detailed proposal.

Moved by Councillor McLean, Seconded by Councillor Brown: "That the recommendation be adopted."

CARRIED.  
COUNCILLOR EDWARDS  
ABSTAINED FROM VOTING.

(17) Lot 5, S.D. 8, Block 4, D.L. 173 from Agricultural to Residential Multiple Family.

Recommending - that this application be not approved.

Moved by Councillor Brown, Seconded by Councillor Seifner: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

(18) Lot 12, Block 10, D.L. 173, Map 1034 from Agricultural to Residential Single Family or Residential Two Family.

Recommending - that the application not be approved and that the matter of securing a resubdivision of the area be taken under consideration.

Moved by Councillor McLean, Seconded by Councillor MacSorley: "That the recommendation be adopted."

CARRIED UNANIMOUSLY

Moved by Councillor McLean, Seconded by Councillor Edwards: "That the Committee do now rise and report."

CARRIED UNANIMOUSLY

The Council reconvened.

Moved by Councillor Brown, Seconded by Councillor Edwards: "That the report of the Committee be adopted."


CARRIED UNANIMOUSLY

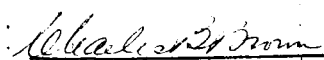
Moved by Councillor Edwards, Seconded by Councillor Mather: "That Items 1, 2 and 3 of the Planning Director's report, March 20, 1959, be tabled until 31 March, 1959."

CARRIED UNANIMOUSLY

The meeting then adjourned.

Confirmed:

  
REEVE

  
CLERK