

FEBRUARY 13, 1968

An adjourned meeting of the Municipal Council was held in the Council Chamber, Municipal Hall, 4949 Canada Way, Burnaby 2, B.C., on Tuesday, February 13, 1968, at 4:00 p.m.

PRESENT: Reeve Emmott in the Chair;
Councillors Blair, Corsble,
Dailly, Drummond, Herd, Lorimer,
McLean and Mercler

Representatives of the Burnaby School Board were invited to the meeting for the purpose of discussing the 1968 Budget of the Board. Those present from the School Board were:

Trustees W. H. Burke,
Mrs. C. Prior,
Mrs. E. F. Starkey, and
Mr. C. Murnane (4:50 p.m.),

Mr. A. C. Durkin, Secretary-Treasurer
Mr. F. Hurford, Asst. Secretary-Treasurer
Mr. C. T. Sundell, Asst. District Superintendent

Corporation staff members present included:

Municipal Manager,
Municipal Treasurer and
Municipal Clerk.

After remarks of welcome from the Reeve, Mrs. Caroline Prior opened the discussion on the budget suggesting that, rather than have the Board members enter into a long dissertation, the content of the budget be opened for questioning by the members of the Council.

Mrs. Prior read the appropriate sections of the Public Schools Act concerning the budget approval by the Council.

Questions were advanced and replies made substantially as follows:

Note was taken that the finance portion of the budget included such items as "Superannuation", "Workmen's Compensation", "Medical Services", and "Group Life Insurance", which were directly related to staff and should perhaps more properly come under the "Management" section of the budget for cost purposes.

In reply, it was submitted that the present format of the budget had been employed for a good many years as an acceptable format to the municipality. The budget was keyed to a master report which is submitted to the Department of Education annually and is geared to the statistical division of that Department. It was felt that this method showed a clearer picture of these particular items under the Finance section.

The Board was asked for an explanation of the estimated 14% increase in the "Management" portion of the budget.

It was explained that the strength of the teaching staff was 60 over entitlement under the Provincial Government formulas. It was anticipated that by September 1968 this figure would decrease to 50 over entitlement due to certain adjustments to take place in the number of classrooms.

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It was also explained that the school year commences in September and the budget must therefore reflect an anticipated increase in staff at the commencement of the school year and then be carried for a period of twelve months. The growth aspect therefore accounted for a large part of the increase. The contingency figure shown would handle anticipated salary increases.

Mr. Durkin explained that there would be a disparity between the amount paid for teachers' salaries by the Board and the amount received from Provincial Government grants. Particulars of negotiations for 1968 were given and it was submitted that the Board strives to be reasonable and competitive with surrounding areas when teachers' salary scales are established.

A number of questions of lesser significance were posed and answered by the Board.

A general discussion ensued on the continued growth of the school population and it was submitted that the school population at this time was 26,800 pupils. It was anticipated there would be an increase of 1,200 elementary and secondary school pupils next September. The increase in elementary school population was not as great as the secondary school increase. This may be related to the declining birth rate. Current increases were about 5%, whereas ten to fifteen years ago, the increases were probably 15 to 20%.

In response to a query, Mr. Rendell commented on the fluctuating school population as a result of the apartment development in the Maywood area. The Maywood School had been constructed as a six-room elementary school and originally, with the opening of apartments in the area, a portable school was moved in to accommodate an increased school population. A change in policy occurred when the apartment owners decided that children would no longer be accommodated, with the result that the enrollment at Maywood was less than in previous years. At this time, the future enrollment at the school is in some doubt as it is not known what future policies of the apartment owners will be.

A comment was made on the declining birth rate and the fact that cereal companies in Eastern Canada were studying the effect of this situation on marketing of their products. It was suggested that similar surveys should be made in relation to the school population in the interests of future planning. Mr. Rendell advised that the Board was carefully watching this situation and were aware that the statistics showed a decline in the birth rate in Burnaby.

The Board representatives were queried on the base used by the Provincial Government for advancing grants, and it was submitted that the base was \$2,610.00 per teacher, whereas the actual cost to the Board now amounted to something over \$3,000.00. It was felt that pressure should be brought to bear on the Provincial Government to change the basic grant to a more realistic figure. There had not been any change for a number of years.

MOVED BY COUNCILLOR CORSBIE, SECONDED BY COUNCILLOR DAILLY:
"That the 1968 Budget of the Board of School Trustees, District No. 41 (Burnaby) be approved by the Council."

CARRIED UNANIMOUSLY

MR. C. MURNANE (TRUSTEE) ARRIVED AT 4:50 P.M. DURING DISCUSSION OF THE COUNCIL RESOLUTION.

Mr. Durkin commented on the use of computers in the schools. Computer time was rented from the I.B.M. Rental Division in Vancouver and this made possible the availability of course selection in secondary schools in about four days. The computer in the Municipal Hall was made use of in several directions with the co-operation of the Treasurer's Department.

MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR MERCIER:
"That the School Board be commended for the manner in which the Board has discharged their responsibilities."

CARRIED UNANIMOUSLY

Trustee Prior issued a welcome to the Council to visit the schools at any time.

The School Board representatives departed at approximately 4:55 p.m.

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THE COUNCIL RESOLVED INTO A COMMITTEE OF THE WHOLE AT 4:55 P.M.

Mr. Wilkinson, Parks and Recreation Administrator, and Mrs. Doreen Lawson, Deputy Chairman of the Parks and Recreation Commission, were in attendance.

The Manager read a submission of the Parks and Recreation Administrator entitled "Notes Re By-Law". Reference was made in the submission to the fact that the original by-law estimates as produced in 1961 were realistic for that time for the facilities envisaged at that time. However, modifications had occurred due to changing circumstances and these had altered the financial picture somewhat. Care had been taken to protect by-law projects yet to be constructed in the amounts of original estimate.

Major departure from the original by-law concept has been the Golf Course. \$300,000.00 was included for the initial development. However, it was not expected these funds would complete a regulation 18-hole Golf Course with full irrigation, clubhouse, landscaping, parking and service area.

Increased demand for golfing facilities convinced the Commission that the total project should be built and by-law funds had been augmented from two sources for the purpose:

- (i) the Annual Budget of the Commission, and
- (ii) a Council loan repayable from the Annual Budget.

The report of the Manager (Item #5 of Report No. 9, 1968) was based on Treasury Department information as at December 10, 1967.

The following statement reflected the position up to December 31, 1967:

Total By-Law Revenue	--	\$2,191,546.00
Expenditures to December 31, 1967	--	<u>1,944,820.51</u>
Balance of funds available	--	\$ 246,745.49
PLUS credit from "soil bank"	--	13,171.27
PLUS fourth-quarter interest	--	<u>3,454.00</u>
		\$ 263,370.76
LESS sum earmarked by the Commission for the golf course clubhouse in 1967	--	<u>20,000.00</u>
... Net funds available to complete by-law projects	--	\$ 243,370.76
		c/f

Net funds available to complete by-law projects (b/f) \$ 243,370.76

By-law projects still to be built:

3 field houses	--	\$ 60,000.00	
Caretaker dwelling	--	12,000.00	
Completion of sports field complex	--	<u>114,004.00</u>	<u>186,004.00</u>
Unallocated balance	--	\$ 57,366.76	

The report submitted that each of the outstanding projects should be examined:

(a) 3 Field Houses (By-Law provision \$60,000.00)

These buildings as originally conceived were relatively simple. The original concept was modified in 1963 when the Commission augmented the by-law funds to build three recreation centres. A further review of this question was to be undertaken by the Board in the near future to determine current need.

Assuming a 35% increase in building construction costs since 1961, the three Field Houses as originally conceived should cost to-day \$81,000.00.

(b) Caretaker's Dwelling (By-Law provision \$12,000.00)

This was intended to replace an existing caretaker's dwelling in Deer Lake Park. The development concept of this park had changed completely in recent months and it was now established that no new building should be erected until the new park boundaries are established. The concept developing is that a single modern multi-purpose structure should be developed to replace all buildings in Deer Lake Park. This is a long-term programme and it was suggested that any plans to build the caretaker's dwelling should be abandoned.

(c) Completion of Sports Field Complex (By-Law provision \$114,004.00)

The original by-law provision was for \$150,000.00 to develop the Sports Field and construct a field house. Work done to date accounts for the difference of \$36,096.00. Assuming 35% cost increase since 1961, the project may now be estimated at \$202,500.00 less work completed of \$36,096.00, leaving \$166,404.00. Free hog fuel and soil fill were now available and it was anticipated this might well be completed within the estimate. If material is to be purchased to facilitate speeding construction, the soil alone could cost up to \$128,000.00.

Assuming the above cost projections to be valid, completion of the projects should cost as follows:

3 field houses	--	\$ 81,000.00
Sports field complex	--	<u>166,404.00</u>
Total Estimate	--	\$247,404.00
Proposed Clubhouse allocation		<u>28,500.00</u>
		\$275,904.00
Funds available	--	<u>243,370.76</u>
Calculated Deficit on completion of entire programme	--	<u>\$ 32,533.24</u>

A question was posed as to what facilities would be provided in the clubhouse. It was suggested that the aim was to supply the greatest number of facilities for recreational purposes and that perhaps it would be better to erect a clubhouse to serve the golf course only possibly in the form of a sizeable Panabode building.

A preliminary plan of the proposed building was presented as a first phase of the clubhouse. The top floor would comprise a coffee shop with storage and pro shop on the ground floor. It was suggested that if a Panabode type of building were used, eventually it would have to be removed and replaced with a phase one building similar to that proposed at the present time. The building as presented was estimated to cost \$55,000.00 and was capable of being enlarged to include full clubhouse facilities if needed.

The possibility of phasing the building was questioned, specifically as to whether or not the main floor containing the pro shop could be constructed first. In response, it was submitted that investigations had been made into the practicability of constructing a separate pro shop but it was found that the construction of a building with all facilities under one roof was more practical. The building as proposed would contain 2,240 square feet on the main floor and the lower floor would measure approximately the same.

It was the general consensus of the meeting that, since approximately \$1,000,000.00 had been spent on the facility thus far, the clubhouse facility should be reasonably comparable.

The discussions then centred on the development of the three field houses. The Parks and Recreation Administrator advised that three field houses now existed and each cost in the neighbourhood of \$50,000.00. Their value was probably in the neighbourhood of \$70,000.00 at this time. The Commission has determined that some modifications to future field houses or recreation centres would be warranted and a value of approximately \$100,000.00 was envisaged.

A question was posed about the paving of the driveway and parking area for the golf course, and particularly whether the size of the parking area would cover more than the number of cars for those on the golf course at any one time.

In response, it was submitted that the pavement would, in fact, cover more than are expected to occupy the golf course at this time but that ultimately there would be a greater number on the golf course. A saving at this time could be effected on the paving if it was deemed desirable.

It was emphasized by His Worship, the Reeve, that the Council, in voting for the clubhouse facilities, should be prepared to vote for any additional monies required by the Parks and Recreation Commission for completion of the field houses.

The vote on the motion to adopt the recommendation of the Municipal Manager as contained in Item #5 of his Report No. 9, 1968, was taken in three parts, as follows:

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR CORSBIE:
"That the Council release \$75,000.00 included in the 1968 Provisional Budget."

CARRIED

COUNCILLOR BLAIR - AGAINST

MOVED BY COUNCILLOR DRUMMOND, SECONDED BY COUNCILLOR McLEAN:
"That Council approve the proposed allocations of \$20,000.00 and
\$28,500.00 from the Parks By-Law funds."

CARRIED

COUNCILLORS LORIMER
AND MERCIER -- AGAINST

MOVED BY COUNCILLOR CORSBIE, SECONDED BY COUNCILLOR McLEAN:
"That Council grant authority to the Commission to call for tenders
for construction of the clubhouse by 17th February, 1968."

CARRIED UNANIMOUSLY

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THE MANAGER reported verbally on the effect of the proposed new
legislation changing the grant formula to the municipalities from
the present 90/10 basis to 80/20.

In 1960, the costs for Welfare were \$230,299.00, whereas in 1968,
under the 90/10 formula, the costs would be \$470,552.00. However,
under the new formula, the 1968 costs would be increased to \$941,000.00
and with rising costs, a figure of close to \$1,000,000.00 could be
envisaged for this year.

Coupled with this cost was the necessity to strengthen the Social
Welfare Department. In 1960, the administrative costs were \$80,657.00,
whereas in 1968 this cost was \$212,148.00.

It was agreed that the municipalities do have a responsibility. However,
the costs were becoming very great and it was suggested that if the
municipalities were going to become involved to a greater extent,
serious consideration should be given to a mill rate limit to cover
the Social Service costs.

MOVED BY COUNCILLOR DRUMMOND, SECONDED BY COUNCILLOR BLAIR:
"That a resolution be drawn for forwarding to the U.B.C.M. Convention
which would impose a mill rate limit to cover the cost of Social
Services."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR CORSBIE, SECONDED BY COUNCILLOR DAILLY:
"That the possibility of making a protest to the Provincial Govern-
ment on the additional cost being proposed by the Provincial Govern-
ment for imposition on the municipalities be investigated with a view
to a report on such possibility being submitted to the Council on
Monday, February 19th."

CARRIED UNANIMOUSLY

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MOVED BY COUNCILLOR BLAIR, SECONDED BY COUNCILLOR McLEAN:
"That the Committee do now rise and report."

CARRIED UNANIMOUSLY

THE COUNCIL RECONVENED.

MOVED BY COUNCILLOR DAILLY, SECONDED BY COUNCILLOR BLAIR:
"That the report of the Committee be adopted."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That "BURNABY ROAD CLOSING BY-LAW NO. 10, 1967" (#5126) be now
introduced and read a First Time."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That the by-law be now read a Second Time."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That the Council now resolve into a Committee of the Whole to
consider and report on the by-law."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That the Committee do now rise and report the by-law complete."

CARRIED UNANIMOUSLY

THE COUNCIL RECONVENED.

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That the report of the Committee be adopted."

CARRIED UNANIMOUSLY

MOVED BY COUNCILLOR HERD, SECONDED BY COUNCILLOR McLEAN:
"That "BURNABY ROAD CLOSING BY-LAW NO. 10, 1967" be now read a
Third Time."

CARRIED UNANIMOUSLY

The meeting adjourned at 6:11 p.m.

Confirmed:


Reeve

Certified correct:


Clerk

JHS/dew