

14 July 1967.

SPECIAL REPORT.

His Worship, the Reeve,  
and Members of the Council.

Gentlemen:

Re: "Burnaby North in Profile."

At its meeting on 27th February 1967 the Council considered the document entitled "Burnaby North in Profile". The action taken by Council was to refer the various recommendations to the authorities directly concerned.

Those under the heading "Education" in the report were referred to the Burnaby School Board for consideration and advice. Comments of the School Board are contained in a reply dated 11 April 1967.

The recommendations under the heading "Recreation" in the report were referred to the Parks and Recreation Commission for consideration and advice. The Third recommendation under "Recreation" was referred for joint consideration by the School Board and the Parks and Recreation Commission. Comments of the Commission are appended to this Special Report for convenience.

Items 2,3 and 4 under the heading "Health and Welfare" (A) and Items 3 and 4 under subheading (B) were tabled for consideration when Council deals with resolutions to the U.B.C.M. Mr. McKenzie, Assistant Social Service Administrator, advises that these recommendations were in essence directed to the Governing Committee of the Burnaby United Community Services, and not to the Council. Mr. McKenzie was a member of the Profile Study Committee. If this is accepted there would be no need for Resolutions to the U.B.C.M. and in fact it would be extremely difficult to support any such Resolution with the appropriate facts and materials.

The remaining recommendations were referred by Council to the Municipal Manager. These were:

III - Health and Welfare.

A. Special Needs of Children.

1. This has been in the hands of a specialist in Burnaby for the past three years. All avenues and resources for improving group home facilities are being very actively explored.

B. Special Needs of Families:

3. It must be recognized that B.C.H.I.S. coverage has been provided for Extended Care patients in non-profit institutions. This is a segment of Chronic care and a progress report on the general subject of Personal care was submitted to Council on 10 July 1967.
4. This is a statement of opinion with which Council has concurred many times in dealing with the Ambulance Service in Burnaby. The establishment of the Regional Hospital District might be of assistance in dealing with the Ambulance problem.
5. This recommendation was dealt with by the School Board.

IV. General.

4. This subject has been discussed on numerous occasions with the Transportation Division of B. C. Hydro. Considerable improvement has been made in even recent years and in fairness Hydro has been willing to experiment where there is any prospect of reasonable return to them.
5. There is no dispute about the necessity of the integration of the social and physical aspects of Planning to produce a well-balanced result. At the present time there is a project being conducted in co-operation with the U.C.S.

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(IV - General.....continued)

The structure of any Plan is to reflect the needs and requirements of the people it is intended to serve and to this end Planning departments of any size are composed of Planners with a background of various disciplines. The backgrounds of the present staff are in Engineering, Architecture, Geography and History and these backgrounds added to their Planning qualifications provides the resource necessary to meet the present needs of Burnaby in the sociological aspect of Planning.

The staff composition and required qualifications are reviewed whenever staff changes or adjustments occur at this level.

6. Council has set up a Housing Committee and the U.C.S. is represented on this Committee.

A Municipal discussion was recently held to explore the subject of a Regional Housing Authority.

10. This is referred to in the Municipal Manager's report on Social Allowances.

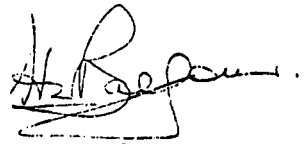
The proposal is actually in hand at the Provincial level.

3. While not specifically referred by Council this item was given to the Officer-in-Charge Burnaby Detachment, R.C.M.P. for comment.

He considers it safe to assume that the so-called upswing in the incidence of shop-lifting has gone hand in hand with modern merchandising methods. With particular reference to the Burnaby North area he expresses the opinion that the incidence of shop-lifting is not out of line with that experienced in other areas and it is neither alarming or in any sense out of control.

The prevention of offences of this nature can best be controlled by sufficient security staff being present. He suggests there might be something to be gained by the publication of a Police Court column in local newspapers in which the names of convicted adult persons are shown. Such a list would not be prepared by the Police but would have to be obtained in open Court.

Respectfully submitted,



H. W. Balfour,  
MUNICIPAL MANAGER.

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BOARD OF SCHOOL TRUSTEES  
DISTRICT NO. 41 (BURNABY)

April 11, 1967

COMMENTS RE: "BURNABY NORTH IN PROFILE"

This report is well written and appears to present an accurate analysis of a particular section of this community. The Board wishes to commend the Chairman, Mrs. E.M. Lawson, and the members of her committee, who obviously devoted a considerable amount of time to its preparation.

The Board wishes to comment on the various recommendations as follows:

I. EDUCATION:

- (1) Recommendation: "Kindergartens should be an integral part of the Burnaby school system."

-- The Board of School Trustees presented Referendum No. 5 to the ratepayers of the District of Burnaby in December, 1965. The referendum was defeated. This School Board, along with a majority of other Boards in the Province of British Columbia, is on record with the Provincial Department of Education that "Kindergarten" services should be an integral part of the educational system. At the present time the Provincial Government policy imposes a financial penalty on those school districts which are able to offer this service. The service in Burnaby cannot be provided without substantial capital funds being made available. The sum required in 1965 was \$1,781,181.

The Board will continue to press for a change in existing legislation to make the introduction of this service possible on an equitable sharing basis. It is probable that the matter of establishing this service will be reviewed by the Board during the current year.

- (2) Recommendation: "The School Board, in consultation with the appropriate health and welfare authorities, is urged to expand the availability of specialized educational facilities."

-- As is indicated by the report, the Board has progressively introduced various supplementary services to the school children of the district. Specific requests for an expansion of the existing services have been and will continue to receive careful consideration having regard for all demands made upon the Board and the ever increasing cost of such services.

At the present time the School Boards in the metropolitan area have set up a special committee to discuss the feasibility of combining some of the special services now established in parts of the metropolitan area.

- (3) Recommendation: "The numbers of special counsellors in the Elementary Schools must be substantially increased in order that symptoms of social maladjustment can be recognized at an early age.

-- The service provided by Special Counsellors is a supplement to the basic program of education. The costs which accrue from this service are for the most part "non shareable" or a direct charge on the local taxpayer. This service is part of the Mental Health Program of the district and is currently under review.

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- (4) Recommendation: "The School Board is urged to reconsider the employment of an experienced social worker to undertake a pilot project in the schools, working through the School Board and the Municipality. It is recommended that this be initiated in census tract 95 where the need appears to be the greatest."

-- The Committee made reference to this proposal on Page (9) - last paragraph - which inferred that the Board had conducted an experiment using a social worker and that the project was completed in June, 1966. The employment of a social worker was an experiment to determine whether social workers could be used in lieu of "Special Counsellors". The experiment proved to be unsatisfactory. It is unlikely that the Board will undertake the pilot project suggested in this recommendation.

However, the Board would be prepared to extend its full co-operation through the use of the Pupil Personnel Department, nurses, and other members of the staff in the event that the Municipality were prepared to assign a Social Worker to this project under the general direction of its own Social Service Department.

## II. RECREATION

- (2) Recommendation: "The Parks and Recreation Commission is urged to survey the use of community halls, recreation centres, schools and church halls with a view to providing optimum use of existing facilities under responsible supervision."

-- The report suggests that maximum use is not currently being made of school facilities. The policy of the Board has been to make the schools available to any non-profit organization. The activities, generally, have been of a spontaneous rather than organized nature. The integration of a more organized approach by the Parks and Recreation Commission would probably result in "optimum use". Unquestionably, this objective will not be achieved without some disruption to the activities which have traditionally taken place in the district's schools.

- (3) Recommendation: "Schools should be designed to serve multi-purpose community activities when schools are not in session."

-- In order to obtain maximum financial assistance from the Provincial Government the Board has designed its schools within the limitations imposed by the Department of Education. The schools are designed primarily to provide an educational service in line with the current curriculum. If design were to emphasize community use this would probably result in large sums of non-shareable capital expenditure. This could be done providing the sums of money required from time to time could be made available to supplement the sum appropriated for the primary objective.

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III. HEALTH AND WELFARE

(b) "Special Needs of Families" - Sub-Section (3) -

Recommendation: "There should be more liaison and mutual consultation between the different agencies and persons concerned with the physical and mental health of school children. In particular, the Public Health Department is urged to strengthen its mental health program."

-- The mental health program at the present time falls within the area of "Special Counsellors" and Public Health Nurses. This problem is currently being studied by a special committee of the Board.

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BURNABY NORTH  
IN PROFILE

JUNE 21, 1967

Reeve and Council

Gentlemen:

Your Parks and Recreation Commission has reviewed the "Burnaby North in Profile" prepared by the United Communities of the greater Vancouver area, Burnaby Division and would comment as follows:-

I. The Commission is impressed with the quality of the report; and the obvious effort of those who researched and prepared the report. They should be commended for their effort.

II. The statistical content of the report is sound, and coincides with the data in use by the Parks and Recreation Commission. Recent work done for the Commission by the Burnaby Planning Department reveals that some saturation population have been estimated too conservatively. This fact tends to strengthen some of the needs expressed in the report.

III. RECOMMENDATIONS

1. "That a recreation complex consisting of a community centre, ice rink and indoor swimming pool should be constructed at Confederation Park. Particular consideration should be given to the needs of the large number of older residents in this area."

This recommendation merits consideration. The proposal is in conflict with some principles of community planning in that the ultimate population centre of the community will lie well to the east of Confederation Park. However, the Commission will investigate the possibility of a portion of the complex being built in this park.

The Commission is presently considering the future major facility needs of Burnaby and will be examining the point of view expressed in "Burnaby North in Profile", together with other possible methods of servicing the Burnaby North Community.

Further research into the types of major facilities needed is necessary, and this will be a part of the Commission's study.

2. "The Parks and Recreation Commission is urged to survey the use of community halls, recreation centres, schools and church halls with a view to providing optimum use of existing facilities under responsible supervision."

This recommendation is reasonable. In the normal conduct of Commission activities a similar review is made on a continuing basis to accommodate the ever increasing demand for activity space.

The Commission has experienced excellent co-operation from the School Board and with their support, anticipate great strides toward maximizing the use of public facilities.

In the opinion of the Commission some limited opportunities exist to co-ordinate activities in private facilities. At present, mutual co-operation exists between the Commission and several private agencies. (Youth groups, churches, etc.)

3. "Schools should be designed to serve multi-purpose community activities when schools are not in session."

This recommendation meets with the Commission's complete approval.

In terms of site planning and use, it is considered that Burnaby is leading the Province. Progress is being made in the area of building design

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joint use; but the concept must be developed further if optimum public use is to be achieved. A committee has been formed to work with the School Board toward further development of this concept.

The proposed Association of B.C. Parks and Recreation Commissions initiated by the Burnaby Parks and Recreation Commission has as one of its objectives - "closer cooperation between Parks and Recreation and School Boards by fostering and promoting the joint use of facilities on School and Park Sites."

4. "As additional facilities become available, Parks and Recreation staff should be increased and be readily available to meet the identified needs in the neighbourhoods."

This recommendation is sound. Wherever facilities requiring regular staff have been developed, such as the Municipal Rink, C.G. Brown Pool and the Outdoor Pools, adequate numbers of qualified personnel are employed. However, facilities such as the small recreation centres cannot justify the employment of full time programme personnel because of the design limitation of the buildings themselves. These centres were designed to accommodate neighbourhood initiated activity. The demand for their use has been less than anticipated. The Commission has been experimenting quite successfully during the past two years with a variety of directly programmed activities involving qualified part time staff.

5. "The Parks and Recreation Commission is urged to give serious consideration to implementing any recommendations that might result from a review of the Report on Park Site Needs, November, 1961, which will improve or increase the facilities available in census tract 90."

This recommendation is completely sound. The Commission has a policy of acquiring needed parkland on the basis of the park site study. A budget policy allocating \$100,000 per year to a fund for this purpose has been in effect for several years. Acquisitions are made, insofar as practical, on the basis of priority need as expressed in the study. To date this programme has been most successful. Development of newly acquired sites is undertaken as funds become available for the purpose.

In Census tract 90 (Vancouver Heights) the Commission will consider the allocation of 1968 Budget Funds to begin development of the reservoir site for neighbourhood park use.

Respectfully Submitted

A.B. Stewart, Chairman  
BURNABY PARKS AND RECREATION COMMISSION